

# UNEMPLOYMENT INSURANCE ACTUARIAL STUDY

## FINANCIAL HANDBOOK 1994



TONY KNOWLES,

GOVERNOR • STATE OF ALASKA • DEPARTMENT OF LABOR



# Unemployment Insurance Actuarial Study and Financial Handbook 1994

**State of Alaska**  
**Tony Knowles, Governor**

**Tom Cashen, Commissioner**  
**Department of Labor**

**Diana Kelm, Editor**

Prepared by:  
The Labor Market Information and Unemployment Insurance Units of  
the Research & Analysis Section

**Thom Wylie, UI Actuary**  
**James Wilson, Labor Economist**

Published: December 1995

ISSN 1063-3812

This publication, funded by the Department of Labor's Employment Security Division, was produced at a cost of \$4.88 per copy, pursuant to AS 23.20.022.



# Table of Contents

---

|                                                                                                                           |    |
|---------------------------------------------------------------------------------------------------------------------------|----|
| Preface .....                                                                                                             | 5  |
| Executive Summary .....                                                                                                   | 7  |
| <b>Chapter One • Unemployment Insurance Covered Employment and Wages</b>                                                  |    |
| Most Alaska Workers Covered by Unemployment Insurance .....                                                               | 9  |
| 1990-1994: Moderate, Confused Growth in Employment and Payroll .....                                                      | 10 |
| Alaska's Industrial Mix Continues to Change .....                                                                         | 11 |
| 1994 Annual Earnings Highest Ever .....                                                                                   | 12 |
| Figure 1.1 Employment by Type of UI Coverage 1985-1994 .....                                                              | 9  |
| Figure 1.2 Average Monthly Covered Employment 1985-1994 .....                                                             | 10 |
| Figure 1.3 Percentage of Total Covered Payroll 1985-1994 .....                                                            | 11 |
| Figure 1.4 Average Weekly Earnings in Covered Employment 1985-1994 .....                                                  | 12 |
| Table 1.1 Nonagricultural Wage and Salary Employment 1985-1994 .....                                                      | 13 |
| Table 1.2 Average Monthly Covered Employment (excluding federal)<br>by Industry 1985-1994 .....                           | 14 |
| Table 1.3 Total Covered Payroll (excluding federal) by Industry 1985-1994 .....                                           | 15 |
| Table 1.4 Taxable Covered Payroll by Industry 1985-1994 .....                                                             | 16 |
| Table 1.5 Average Annual Earnings in Covered Employment by Industry 1985-1994 .....                                       | 17 |
| Table 1.6 Average Weekly Earnings in Covered Employment by Industry 1985-1994 .....                                       | 18 |
| Table 1.7 Average Monthly Covered Employment by Ownership 1985-1994 .....                                                 | 19 |
| Table 1.8 Total Covered Payroll by Ownership 1985-1994 .....                                                              | 19 |
| Table 1.9 Taxable Covered Payroll by Ownership 1985-1994 .....                                                            | 20 |
| <b>Chapter Two • Unemployment Insurance Benefit Payments</b>                                                              |    |
| UI Benefit Payments Decrease in 1994 .....                                                                                | 21 |
| "Regular Benefits" Basic UI Program in all States .....                                                                   | 21 |
| Claimants with Dependents Receive an Additional Allowance .....                                                           | 22 |
| Duration of Benefits Depends on Stability of Claimant's Work .....                                                        | 23 |
| Duration of Benefits Affected by Reason for Leaving/Refusing Work .....                                                   | 24 |
| Eclipsed by EUC in 1993, Extended Benefits is Back in 1994 .....                                                          | 24 |
| Emergency Unemployment Compensation Fades .....                                                                           | 25 |
| Supplemental State Benefits (SSB) Assist Claimants With Low Earnings .....                                                | 26 |
| Amount of Benefits Varies by Industry .....                                                                               | 26 |
| Proportion of Benefits Paid Out-of-State High for Alaska .....                                                            | 27 |
| Wage Replacement and Benefit Adequacy .....                                                                               | 28 |
| Figure 2.1 Amount of UI Payments, Regular Benefits 1985-1994 .....                                                        | 22 |
| Figure 2.2 Alaska Insured Unemployment Rate 1986 and 1994 .....                                                           | 24 |
| Figure 2.3 UI Regular Benefit Payments by Industry 1994 .....                                                             | 26 |
| Figure 2.4 Claimants by Selected Local Offices 1994 .....                                                                 | 27 |
| Figure 2.5 Percentage of Unemployed Receiving UI in Alaska 1985-1994 .....                                                | 28 |
| Table 2.1 Unemployment 1985-1994 .....                                                                                    | 30 |
| Table 2.2 Unemployment Insurance Claimant Characteristics 1994 .....                                                      | 31 |
| Table 2.3 Schedule of UI Benefits .....                                                                                   | 32 |
| Table 2.4 Duration Schedule .....                                                                                         | 33 |
| Table 2.5 Payment Data, UI Regular Benefits 1985-1994 .....                                                               | 33 |
| Table 2.6 Average Weekly UI Regular Benefits as Percentage of Average<br>Weekly Earnings in Covered Employment 1994 ..... | 34 |
| Table 2.7 Payment Data, UI Extended Benefits 1985-1994 .....                                                              | 35 |
| Table 2.8 Payment Data, UI State Supplemental Benefits 1985-1994 .....                                                    | 35 |

|                                                                                                                                        |    |
|----------------------------------------------------------------------------------------------------------------------------------------|----|
| Table 2.9 UI Regular Benefit Payments by Industry-Intrastate 1985-1994 .....                                                           | 36 |
| Table 2.10 UI Regular Benefit Payments by Industry-Interstate 1985-1994 .....                                                          | 38 |
| Table 2.11 UI Regular Benefits Payments<br>(Taxable and Reimbursable) by Industry - Total 1985-1994 .....                              | 40 |
| Table 2.12 UI Regular Benefit Payments by Industry-Interstate as Percentage<br>of Total 1985-1994 .....                                | 42 |
| Table 2.13 UI Regular Benefit Payments by Local Office 1985-1994 .....                                                                 | 43 |
| Table 2.14 Amount of UI Benefit Payments by Census area 1994 .....                                                                     | 45 |
| Table 2.15 UI Regular Benefit Payments to Interstate Claimants by State, 1993-1994 .....                                               | 46 |
| Table 2.16 Payment of Dependents' Benefits 1985-1994 .....                                                                             | 47 |
| Table 2.17 Average Weekly Percentage of Unemployed Receiving UI Benefits 1994 .....                                                    | 48 |
| <br><b>Chapter Three • Alaska's UI Benefit Financing System</b>                                                                        |    |
| The Other Side of Unemployment Insurance .....                                                                                         | 49 |
| Unemployment Insurance is a Self-Financing System .....                                                                                | 49 |
| Benefit Costs and the Benefit Cost Rate Drive Unemployment Insurance System .....                                                      | 49 |
| Unemployment Insurance Trust Fund, Savings Account for Paying Benefits .....                                                           | 50 |
| State Employer and Employee Taxes Insure Adequate Fund Reserves .....                                                                  | 51 |
| Tax Rates Calculated on Benefit Cost Rate and Trust Fund Reserve Rate .....                                                            | 52 |
| Experience Rating Varies Individual Employer Taxes According to Experience .....                                                       | 52 |
| The Trust Fund Solvency Adjustment is Uniform Tax Surcharge .....                                                                      | 54 |
| Administration of the UI Program is Funded Through Federal Taxes .....                                                                 | 55 |
| Employer Tax Contributions are Supplemented by Direct Reimbursements .....                                                             | 55 |
| Some Parts of the UI System Subsidize Other Parts .....                                                                                | 56 |
| Emergency Unemployment Compensation (EUC), Some Unexpected Benefits .....                                                              | 57 |
| <br>Figure 3.1 UI Trust Fund End of Year Balance 1985-1994 .....                                                                       | 50 |
| Figure 3.2 Reserves, Receipts, Benefits and Employer Tax Rates<br>as a Percent of Taxable Payroll 1985-1994 .....                      | 53 |
| Figure 3.3 Administrative Grants Received As a Percentage of FUTA Collections, 1985-94 .....                                           | 55 |
| <br>Table 3.1 Benefit Cost Rate 1985-1994 .....                                                                                        | 58 |
| Table 3.2 Benefit Cost Rates by Industry 1994 .....                                                                                    | 59 |
| Table 3.3 Trust Fund Deposits and Disbursements 1985-1994 .....                                                                        | 60 |
| Table 3.4 Tax Base Average Employer and Employee Tax Rates,<br>Ratios 1985-1994 .....                                                  | 61 |
| Table 3.5 Employer Accounts and Average Tax Rates<br>by Rate Type and Industry .....                                                   | 62 |
| Table 3.6 UI Tax Rate Calculations and Tax Rates<br>by Rate Class 1995 .....                                                           | 63 |
| Table 3.7 Administrative Costs 1985-1994 .....                                                                                         | 64 |
| Table 3.8 Collections, UI Regular Benefits Paid,<br>Reimbursable Employment 1985-1994 .....                                            | 64 |
| Table 3.9 Benefits Paid, Contributions Assessed, and Ratio 1985-1994 .....                                                             | 65 |
| Table 3.10 Collections, Benefits Paid, Trust Fund Reserves and Average Employer<br>Tax Rates as Percentages of Payroll 1985-1994 ..... | 66 |
| Table 3.11 Distribution of Covered Payroll, Taxes Assessed and Benefits Paid 1994 .....                                                | 67 |
| Table 3.12 Percentage Distribution of Taxes Assessed and<br>Benefits Paid by Industry 1994 .....                                       | 68 |
| <br><b>Appendix A Data Sources and Limitations</b> .....                                                                               | 69 |
| <br><b>Appendix B Summary of Major Changes in the Employment Security Act</b>                                                          |    |
| Coverage Provisions of the Alaska Employment Security Act .....                                                                        | 73 |
| Financing Provisions of the Alaska Employment Security Act .....                                                                       | 73 |
| Benefit Provisions of the Alaska Employment Security Act .....                                                                         | 74 |
| Qualifying Provisions of the Alaska Employment Security Act .....                                                                      | 75 |
| <br><b>Appendix C Glossary of Terms</b> .....                                                                                          | 78 |

# Preface

---

In 1935, the U.S. Congress passed the Social Security Act, establishing an economic stabilization program of partial wage replacement for workers during periods of temporary and involuntary unemployment. Under the federal-state partnership created by the act, each state designs its own system within federally established guidelines. Alaska's participation in this program is governed by the Alaska Employment Security Act, AS 23.20.

One of the provisions of the act, AS 23.20.022, requires that the Alaska Department of Labor submit to the governor a biennial actuarial study of the unemployment tax and benefit structures. This is the 11th such actuarial study. It is designed to fulfill the statutory requirements, and also to provide a comprehensive published source for anyone needing information on the unemployment insurance (UI) system in Alaska.

Information in this publication generally follows a time series of 10 years. Readers interested in a longer historical perspective should refer to earlier reports of this series. These publications are available upon request from the Alaska Department of Labor, Research and Analysis Section.

The *Unemployment Insurance Actuarial Study and Financial Handbook, 1994* consists of: an Executive Summary, UI-Covered Employment and Wages (Chapter One), Unemployment Insurance Benefit Payments (Chapter Two), and Alaska's UI Benefit Financing System (Chapter Three). Three appendices also are included. Each chapter contains a narrative section, data tables with more comprehensive information, and graphs to illustrate key points of the chapter.

The Executive Summary presents some highlights of the following chapters:

Chapter One focuses on Alaska's payroll and employment that are covered by the unemployment insurance system in Alaska. It discusses total payroll, average monthly employment, and average earnings per worker. Each is broken out by major industry division.

Chapter Two examines the payment of UI benefits to unemployed workers. It explains some key eligibility provisions of the system and describes the main programs. It also analyzes the distribution of payments by area and industry, the characteristics of UI claimants, and discusses some of the important issues regarding the payment of UI benefits.

Chapter Three centers on the financing of the UI system. It discusses the UI trust fund and administration of the fund. It also includes a somewhat detailed explanation of how employer and employee taxes are calculated.

Appendix A describes the data sources used in this publication and some of the limitations of the data. Appendix B summarizes the major changes in UI law since 1937. Appendix C is a glossary of terms.





# Executive Summary

---

Extensive information about the Unemployment Insurance (UI) system in Alaska and recent trends are detailed in Chapters 1-3. These are some of the most significant findings for 1994:

- ✓ Alaska's unemployment insurance program covered an average of 252,000 workers in 1994, or 98.2% of all nonagricultural wage and salary workers in Alaska.
- ✓ Average monthly covered employment, total covered payroll, and average earnings have increased and exceeded all previous levels.
- ✓ Total covered payroll in Alaska was \$7.5 billion in 1994, of which \$5.5 billion was paid by employers required to pay UI tax contributions.
- ✓ Average weekly earnings for covered workers in 1994 rose to \$620, about 2.5% greater than in 1992 (\$605). Once more, top earnings were in the oil and gas mining industry (\$1,497) while the lowest were in the trade industry (\$388). The fastest wage growth during this two-year period from 1992 to 1994 is in the construction industry, where average weekly earnings jumped from \$801 to \$874.
- ✓ About \$150 million in benefits was paid to 64.2 thousand unemployed workers claiming unemployment insurance in 1994. Regular benefits totaled \$123.7 million, and \$0.3 million was paid in state supplemental benefits. Emergency Unemployment Compensation (EUC) paid out \$10.5 million in 1994, while the extended benefits program (replacing EUC during the course of the year) paid out an additional \$15.5 million.
- ✓ In 1994, the average weekly benefit payment for regular benefits in Alaska was \$170, the same as in 1992. On the average, those claiming regular benefits received 15 weeks of benefits, while those claiming extended benefits (EB) were paid seven weeks.
- ✓ In 1994, Alaska ranked 49th in the nation in terms of benefit adequacy, or the percentage of average weekly earnings replaced by unemployment benefits. On the other hand, Alaska ranked the highest (1st) in terms of the percentage of unemployed workers who actually received UI benefits.
- ✓ With a trust fund reserve balance over \$205 million at the end of 1994, Alaska's unemployment insurance trust fund remains healthy.
- ✓ The 1995 average employer tax rate was 2.04% of taxable wages.



# UI Covered Employment and Wages

## Chapter 1

This chapter discusses the coverage provisions of the unemployment insurance (UI) program in Alaska, beginning with which workers are covered by state and federal programs. As UI is only payable to people who have worked for wages, employment and payroll information is reviewed next. Finally, average earnings are examined. The last issue of this *Handbook* was published with 1992 information and examined the changes occurring following the recession of 1986-87. This issue of the *Handbook* includes data through 1994, and highlights changes over a four-year period since the end of 1990.

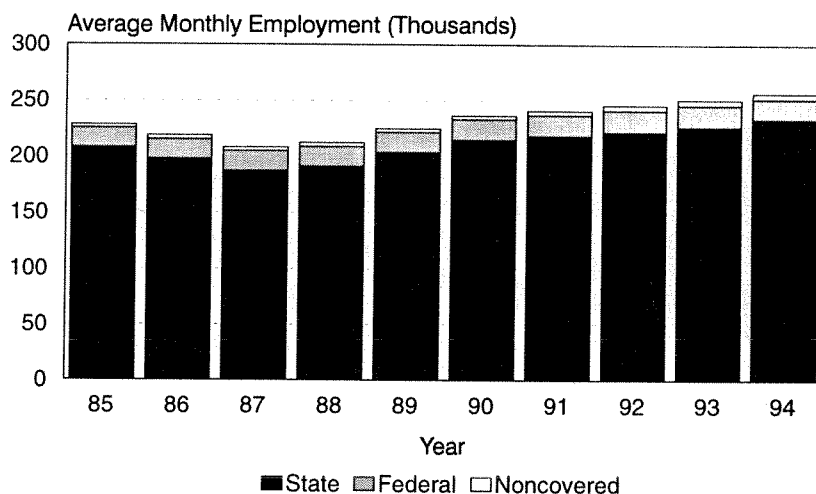
### Most Alaska Workers Covered by Unemployment Insurance

In 1994, state or federal unemployment insurance (UI) programs covered 252,219 workers in Alaska, 98.2% of all nonagricultural wage and salary workers. (See Table 1.1.) Since 1990, this percentage has averaged about 98.3%. State programs covered 90.9% and federal programs covered 7.3% of workers. Figure 1.1 illustrates the components of nonagricultural wage and salary employment since 1985.

Prior to 1978, only about 85% of workers in Alaska were covered, as state and local government employees were not covered. Those workers who are currently not covered by UI (1.8% of Alaska workers) include full-commission salespersons, elected and appointed officials, fishers, unpaid family and domestic workers, and the self-employed.

Nonprofit organizations and state and local government agencies have the option to reimburse the state for the cost of benefits paid to their employees, rather than pay unemployment insurance taxes. For the past five years the percentage of covered employment which is reimbursable has demonstrated a very slow decrease from 23.3% in 1990. (See Table 1.2.) In 1994, average monthly employment covered under reimbursable accounts was 51,509 (22.1%).

**Figure 1.1**  
**Employment by Type of UI Coverage**  
**1985-1994**



Source: Alaska Department of Labor, Research & Analysis Section.

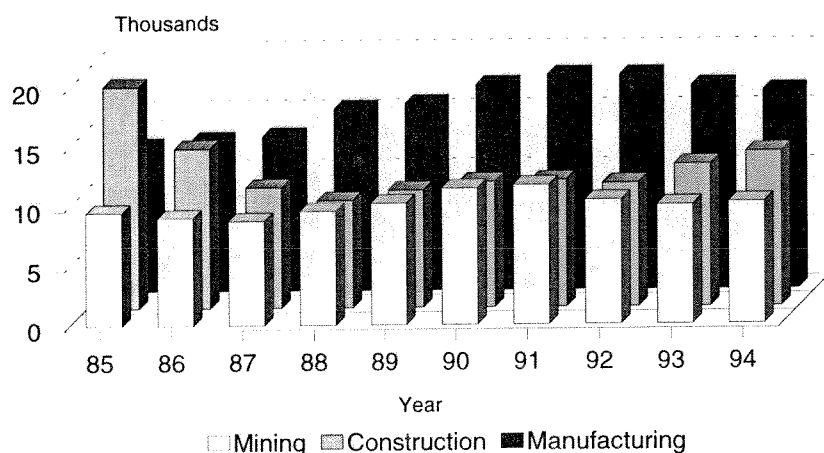
## 1990-1994: Moderate, Confused Growth in Employment and Payroll

During the three years following the 1986-87 statewide recession, employment and payroll in Alaska grew rapidly, about 4.9% and 7.4%, respectively, in an average year. However, from 1990 through 1994, overall growth has slowed to an annual average rate of 2.1% in employment and 3.8% in total covered payroll. Some industries experienced increases, and others suffered declines.

Average monthly covered employment increased from 214,644 at the end of 1990 to 221,795 (1992) and then 233,455 (1994). (See Table 1.2.) Seven industries have posted employment increases since the end of 1990. Most noticeable is construction, which experienced a 23% employment growth during the same period, reaching an average employment level of 13,029 during 1994. Other industries posting good growth rates since 1990 are agriculture-forestry-fishing (20.9%), finance-insurance-real estate (16.6%), trade (14.5%), transportation-communications-utilities (12.6%), and services (10.6%).

Six industries have experienced decreasing employment levels from 1990 to 1994. In the manufacturing sector both the paper products industry and lumber and wood were particularly hard hit, experiencing 43.4% and 26.6% drops in employment since the end of 1990. Employment in the paper products industry fell to 513 in 1994. As far as our records indicate, that may be an all time low for the industry. Also suffering from employment losses was the mining industry (down 10.5% from the end of 1990), and public administration (-1.4%).

**Figure 1.2**  
**Average Monthly Covered Employment**  
**1985-1994**



The total covered payroll paid to Alaska workers covered by the unemployment insurance system increased by an average 4.3% annually from the end of 1990 to 1994 when it reached the \$7.5 billion mark. This puts Alaska's total covered payroll more than a billion and a half dollars greater than the pre-recessionary, 1985 high of \$6 billion. Three industries showed total covered payroll growth rates in the high 20% category: finance-insurance-real estate (29.7%), construction (27.6%), and transportation-communications-utilities (26.7%). Only two of Alaska's industries lost ground in total covered payroll during

the period from the end of 1990 through 1994: paper products (-4.1%) and lumber and wood (-22.3%). (See Table 1.3.)

The 1994 payroll of reimbursable employers was \$2.0 billion, while taxable employers had a payroll of \$5.5 billion. Of the \$5.5 billion, only \$3.6 billion was actually subject to taxation, as taxes were only levied on the first \$23,800 paid to each employee during tax year 1994. (See Table 1.4.)

## Alaska's Industrial Mix Continues to Change

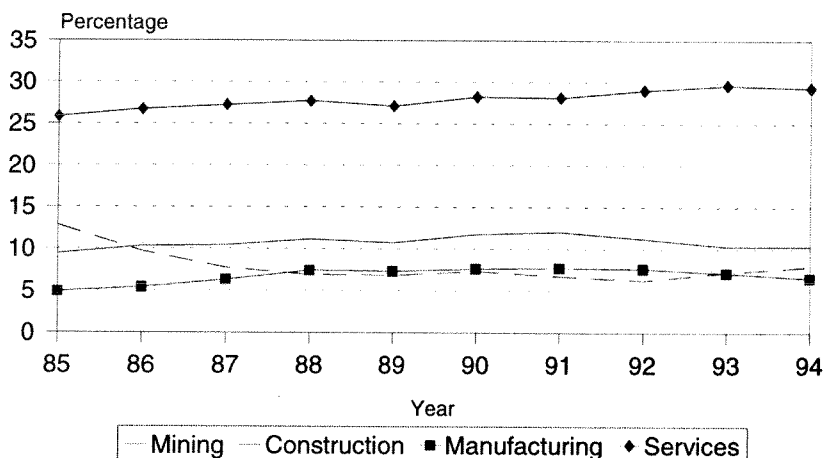
Although most changes noted during the four-year period from the end of 1990 through 1994 have not been remarkable, some industries have experienced dramatic changes. Most remarkable among these are public administration, oil and gas mining, construction, and services. Two of these have posted big increases in their percentage shares of total state employment; two show losses.

Two industries which have shown substantial growth in their percentage share of total employment are construction and services. Following a recession-driven tumble from 9.0% in 1985 to a low of 4.7% in 1988, construction's share has grown from 4.9% at the end of 1990 to 5.6% in 1994. The services industry, on the other hand, came by its fastest growth around and during those recessionary years. Even with 33.0% of the employment share in 1990, the services industry has found room to grow, ending 1994 with 33.6% of Alaska's workers.

Other industries which have experienced significant growth in employment share since 1990 are transportation, communications, and utilities (10.0% to 10.4%); trade (21.4% to 22.6%); and finance, insurance, and real estate (4.4% to 4.8%).

The two industries with big employment and employment share losses are public administration and oil and gas mining. Public administration's employment share has fallen from 12% at the end of 1990 to 10.8% in 1994. Oil and gas mining employment share has dropped from 4.8% to 3.9%.

**Figure 1.3**  
**Percentage of Total Covered Payroll**  
**1985-1994**



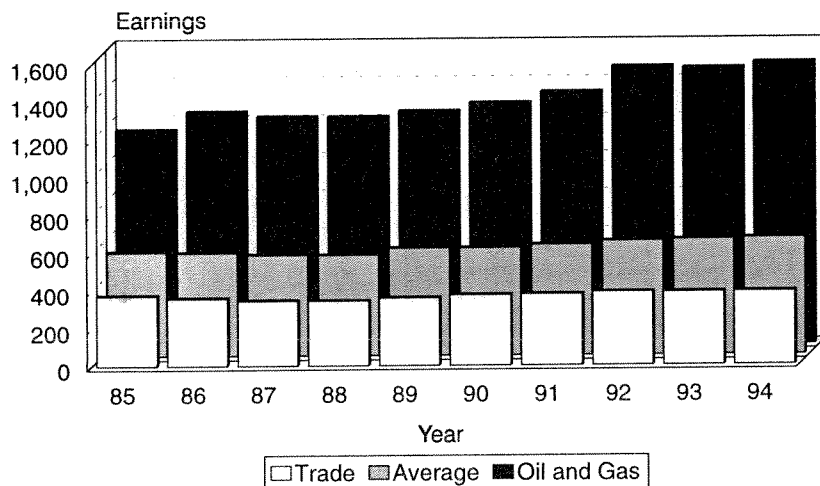
Source: Alaska Department of Labor, Research & Analysis Section.

In terms of job creation since the end of 1990, two industries shine over all the others. The services industry, with 7,520 new jobs, and trade, with 6,654 new jobs, accounted for 65% of job creation. These major contributors were followed by transportation, communication, and utilities with 2,711; construction, with 2,434; and finance, insurance, and real estate, with 1,580 new jobs.

### 1994 Annual Earnings Highest Ever

For the sixth consecutive year, average annual earnings in Alaska have gone up. For 1994, the average of \$32,254 is 8.5% higher than 1990's average annual earnings. That's an average increase of well over \$600 in each of the past four years. (See Table 1.5.)

**Figure 1.4**  
**Average Weekly Earnings in Covered Employment, 1985-1994**



Source: Alaska Department of Labor, Research & Analysis Section.

During the period from 1990 to 1994, the hot industries for wage growth have been other manufacturing, paper products manufacturing, and oil and gas mining. All these industries have averaged annual wage increases over 4%.

During the latest period, 1993 to 1994, wage growth was more moderate, and confused. Only one industry, construction, posted wage growth over 4%. Three sectors in the manufacturing industry suffered wage decreases: paper products, 5.8%; lumber and wood, 1.3%; and food products, 1.2%.

Alaska's best paying industry continues to be oil and gas mining (\$77,847), and its lowest remains trade (\$20,186). Salaries in oil and gas mining have jumped \$10,869 since 1990, while trade salaries have increased only \$739. Only one industry experienced wage decreases since 1990: agriculture, forestry, and fishing, down 1.1%.

# Nonagricultural Wage and Salary Employment, Covered and Noncovered, 1985-1994

Table 1.1

## Nonagricultural Wage and Salary Employment, Covered and Noncovered, 1985-1994

| Year | Total<br>Nonagricultural<br>Wage and Salary<br>Employment | Insured<br>through<br>State UI<br>Programs | % of<br>Total | Insured<br>through<br>Federal UI<br>Programs | % of<br>Total | Not<br>Insured<br>by UI<br>Programs | % of<br>Total |
|------|-----------------------------------------------------------|--------------------------------------------|---------------|----------------------------------------------|---------------|-------------------------------------|---------------|
| 1985 | 228,026                                                   | 207,689                                    | 91.1          | 17,526                                       | 7.7           | 2,811                               | 1.2           |
| 1986 | 218,474                                                   | 197,806                                    | 90.5          | 17,592                                       | 8.1           | 3,076                               | 1.4           |
| 1987 | 208,030                                                   | 187,025                                    | 89.9          | 17,886                                       | 8.6           | 3,119                               | 1.5           |
| 1988 | 212,057                                                   | 191,035                                    | 90.1          | 17,867                                       | 8.4           | 3,155                               | 1.5           |
| 1989 | 224,810                                                   | 203,423                                    | 90.5          | 18,218                                       | 8.1           | 3,169                               | 1.4           |
| 1990 | 236,543                                                   | 214,644                                    | 90.7          | 18,729                                       | 7.9           | 3,170                               | 1.3           |
| 1991 | 240,873                                                   | 218,367                                    | 90.7          | 18,922                                       | 7.9           | 3,584                               | 1.5           |
| 1992 | 245,898                                                   | 221,795                                    | 90.2          | 19,549                                       | 8.0           | 4,554                               | 1.9           |
| 1993 | 251,038                                                   | 226,475                                    | 90.2          | 19,856                                       | 7.9           | 4,707                               | 1.9           |
| 1994 | 256,763                                                   | 233,455                                    | 90.9          | 18,764                                       | 7.3           | 4,544                               | 1.8           |

Note: Percentages may not add up to 100% due to rounding.

Source: Alaska Department of Labor, Research & Analysis:  
Employment, Wages, and Contributions/ES-202 report to the U.S. Department of Labor.

# Average Monthly Covered Employment (excluding federal) by Industry, 1985-1994

Table 1.2

| INDUSTRY               | 1985    | 1986    | 1987    | 1988    | 1989    | 1990    | 1991    | 1992    | 1993    | 1994    |
|------------------------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|
| Total                  | 207,689 | 197,806 | 187,025 | 191,035 | 203,423 | 214,644 | 218,367 | 221,795 | 226,475 | 233,455 |
| Ag., For. & Fish       | 753     | 798     | 832     | 936     | 1,099   | 1,098   | 1,181   | 1,458   | 1,604   | 1,327   |
| Mining                 | 9,513   | 9,079   | 8,788   | 9,591   | 10,248  | 11,476  | 11,762  | 10,481  | 10,051  | 10,274  |
| Oil and Gas            | 8,869   | 8,508   | 8,063   | 8,620   | 9,166   | 10,258  | 10,541  | 9,229   | 8,952   | 9,152   |
| Other Mining           | 644     | 571     | 725     | 971     | 1,082   | 1,218   | 1,221   | 1,252   | 1,099   | 1,123   |
| Construction           | 18,688  | 13,472  | 10,173  | 9,034   | 9,886   | 10,595  | 10,683  | 10,436  | 11,986  | 13,029  |
| Manufacturing          | 12,198  | 12,696  | 13,001  | 15,296  | 15,706  | 17,273  | 18,080  | 18,052  | 17,153  | 16,688  |
| Food Products          | 6,476   | 6,900   | 7,013   | 8,578   | 8,591   | 9,942   | 11,057  | 11,660  | 11,049  | 10,730  |
| Lumber & Wood          | 1,689   | 1,834   | 2,170   | 2,670   | 2,895   | 3,060   | 2,605   | 2,340   | 2,348   | 2,247   |
| Paper Products         | 629     | 827     | 885     | 947     | 978     | 907     | 910     | 908     | 771     | 513     |
| Other Mfg.             | 3,404   | 3,135   | 2,933   | 3,101   | 3,242   | 3,364   | 3,508   | 3,144   | 2,985   | 3,198   |
| Trans., Comm. & Util.  | 19,770  | 19,020  | 18,837  | 18,210  | 21,999  | 21,482  | 22,720  | 23,563  | 23,805  | 24,193  |
| Trade                  | 45,808  | 43,699  | 41,172  | 42,058  | 44,116  | 46,014  | 46,832  | 47,916  | 49,145  | 52,668  |
| Fin., Ins. & Real Est. | 11,825  | 11,556  | 10,451  | 9,966   | 9,566   | 9,535   | 9,800   | 9,815   | 10,328  | 11,115  |
| Services               | 62,254  | 61,052  | 59,377  | 61,398  | 65,327  | 70,821  | 71,485  | 74,116  | 76,192  | 78,341  |
| Public Admin.          | 25,667  | 25,315  | 23,701  | 24,182  | 24,835  | 25,673  | 25,253  | 25,191  | 25,218  | 25,308  |
| Unclassified           | 1,203   | 1,119   | 893     | 364     | 641     | 677     | 571     | 767     | 994     | 512     |

## PERCENT DISTRIBUTION

|                        |       |       |       |       |       |       |       |       |       |       |
|------------------------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|
| Total                  | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 |
| Ag., For. & Fish       | 0.4   | 0.4   | 0.4   | 0.5   | 0.5   | 0.5   | 0.5   | 0.7   | 0.7   | 0.6   |
| Mining                 | 4.6   | 4.6   | 4.7   | 5.0   | 5.0   | 5.3   | 5.4   | 4.7   | 4.4   | 4.4   |
| Oil and Gas            | 4.3   | 4.3   | 4.3   | 4.5   | 4.5   | 4.8   | 4.8   | 4.2   | 4.0   | 3.9   |
| Other Mining           | 0.3   | 0.3   | 0.4   | 0.5   | 0.5   | 0.6   | 0.6   | 0.6   | 0.5   | 0.5   |
| Construction           | 9.0   | 6.8   | 5.4   | 4.7   | 4.9   | 4.9   | 4.9   | 4.7   | 5.3   | 5.6   |
| Manufacturing          | 5.9   | 6.4   | 7.0   | 8.0   | 7.7   | 8.0   | 8.3   | 8.1   | 7.6   | 7.1   |
| Food Products          | 3.1   | 3.5   | 3.7   | 4.5   | 4.2   | 4.6   | 5.1   | 5.3   | 4.9   | 4.6   |
| Lumber & Wood          | 0.8   | 0.9   | 1.2   | 1.4   | 1.4   | 1.4   | 1.2   | 1.1   | 1.0   | 1.0   |
| Paper Products         | 0.3   | 0.4   | 0.5   | 0.5   | 0.5   | 0.4   | 0.4   | 0.4   | 0.3   | 0.2   |
| Other Mfg.             | 1.6   | 1.6   | 1.6   | 1.6   | 1.6   | 1.6   | 1.6   | 1.4   | 1.3   | 1.4   |
| Trans., Comm. & Util.  | 9.5   | 9.6   | 10.0  | 9.5   | 10.8  | 10.0  | 10.4  | 10.6  | 10.5  | 10.4  |
| Trade                  | 22.1  | 22.1  | 22.0  | 22.0  | 21.7  | 21.4  | 21.4  | 21.6  | 21.7  | 22.6  |
| Fin., Ins. & Real Est. | 5.7   | 5.8   | 5.6   | 5.2   | 4.7   | 4.4   | 4.5   | 4.4   | 4.6   | 4.8   |
| Services               | 30.0  | 30.9  | 31.7  | 32.1  | 32.1  | 33.0  | 32.7  | 33.4  | 33.6  | 33.6  |
| Public Admin.          | 12.4  | 12.8  | 12.7  | 12.7  | 12.2  | 12.0  | 11.6  | 11.4  | 11.1  | 10.8  |
| Unclassified           | 0.6   | 0.6   | 0.5   | 0.2   | 0.3   | 0.3   | 0.3   | 0.3   | 0.4   | 0.2   |

## REIMBURSABLE ACCOUNTS

|                       |        |        |        |        |        |        |        |        |        |        |
|-----------------------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|
| Total                 | 46,942 | 46,669 | 44,577 | 45,035 | 47,078 | 50,163 | 50,512 | 51,336 | 51,539 | 51,509 |
| Trans., Comm. & Util. | 1,052  | 1,047  | 875    | 863    | 916    | 904    | 912    | 931    | 935    | 868    |
| Services              | 23,925 | 24,010 | 23,720 | 23,985 | 25,171 | 27,412 | 28,258 | 29,138 | 29,516 | 29,531 |
| Public Admin.         | 21,960 | 21,606 | 19,977 | 20,180 | 20,981 | 21,841 | 21,338 | 21,178 | 21,010 | 21,020 |
| Other                 | 5      | 6      | 5      | 7      | 10     | 6      | 4      | (*)    | (*)    | (*)    |

Notes: Reimbursable account data are included in the uppermost portion of this table.

(\*) Comparable data no longer available for this series.

Percentages may not add up to 100% due to rounding.

Source: Alaska Department of Labor, Research & Analysis:

Employment, Wages, and Contributions/ES-202 report to the U.S. Department of Labor.



# Total Covered Payroll (excluding federal) by Industry (\$1,000), 1985-1994

Table 1.3

| INDUSTRY               | 1985      | 1986      | 1987      | 1988      | 1989      | 1990      | 1991      | 1992      | 1993      | 1994      |
|------------------------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|
| Total                  | 5,975,942 | 5,631,460 | 5,221,450 | 5,316,310 | 6,036,041 | 6,378,361 | 6,667,085 | 6,979,390 | 7,222,753 | 7,529,797 |
| Ag., For. & Fish       | 16,876    | 17,785    | 19,068    | 22,033    | 27,559    | 29,095    | 33,265    | 42,100    | 45,015    | 34,764    |
| Mining                 | 561,763   | 578,686   | 545,253   | 589,963   | 645,454   | 748,817   | 802,979   | 779,290   | 746,335   | 777,488   |
| Oil and Gas            | 530,794   | 551,134   | 510,186   | 545,270   | 593,868   | 687,058   | 737,451   | 708,737   | 683,737   | 712,455   |
| Other Mining           | 30,969    | 27,552    | 35,067    | 44,693    | 51,586    | 61,759    | 65,528    | 70,553    | 62,598    | 65,033    |
| Construction           | 766,285   | 545,279   | 403,310   | 366,930   | 413,146   | 464,221   | 446,773   | 434,411   | 520,144   | 592,441   |
| Manufacturing          | 295,464   | 304,853   | 330,597   | 392,746   | 439,498   | 483,658   | 511,465   | 529,892   | 509,508   | 489,486   |
| Food Products          | 115,312   | 119,587   | 133,519   | 166,929   | 189,672   | 223,152   | 255,112   | 279,945   | 263,136   | 252,483   |
| Lumber & Wood          | 55,590    | 63,114    | 76,744    | 97,614    | 111,218   | 118,792   | 101,504   | 95,294    | 97,758    | 92,347    |
| Paper Products         | 22,456    | 28,062    | 32,959    | 37,729    | 41,262    | 37,555    | 38,505    | 41,221    | 39,489    | 24,745    |
| Other Mfg.             | 102,106   | 94,090    | 87,375    | 90,474    | 97,346    | 104,159   | 116,344   | 113,432   | 109,124   | 119,911   |
| Trans., Comm. & Util.  | 699,371   | 653,402   | 623,411   | 605,597   | 905,372   | 761,587   | 828,646   | 895,258   | 919,958   | 964,883   |
| Trade                  | 884,819   | 811,014   | 736,752   | 751,272   | 823,700   | 894,837   | 918,643   | 966,258   | 990,457   | 1,063,143 |
| Fin., Ins. & Real Est. | 309,085   | 312,926   | 283,993   | 265,688   | 252,966   | 260,450   | 274,116   | 287,190   | 315,349   | 337,803   |
| Services               | 1,543,464 | 1,505,625 | 1,421,994 | 1,474,786 | 1,633,568 | 1,796,913 | 1,872,859 | 2,022,028 | 2,135,651 | 2,206,906 |
| Public Admin.          | 874,203   | 878,523   | 837,215   | 839,132   | 881,028   | 921,567   | 963,904   | 1,002,283 | 1,018,185 | 1,045,716 |
| Unclassified           | 24,612    | 23,367    | 19,857    | 8,163     | 13,750    | 17,216    | 14,435    | 20,680    | 22,152    | 17,167    |

## PERCENT DISTRIBUTION

| Total                  | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 |
|------------------------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|
| Ag., For. & Fish       | 0.3   | 0.3   | 0.4   | 0.4   | 0.5   | 0.5   | 0.5   | 0.6   | 0.6   | 0.5   |
| Mining                 | 9.4   | 10.3  | 10.4  | 11.1  | 10.7  | 11.7  | 12.0  | 11.2  | 10.3  | 10.3  |
| Oil and Gas            | 8.9   | 9.8   | 9.8   | 10.3  | 9.8   | 10.8  | 11.1  | 10.2  | 9.5   | 9.5   |
| Other Mining           | 0.5   | 0.5   | 0.7   | 0.8   | 0.9   | 1.0   | 1.0   | 1.0   | 0.9   | 0.9   |
| Construction           | 12.8  | 9.7   | 7.7   | 6.9   | 6.8   | 7.3   | 6.7   | 6.2   | 7.2   | 7.9   |
| Manufacturing          | 4.9   | 5.4   | 6.3   | 7.4   | 7.3   | 7.6   | 7.7   | 7.6   | 7.1   | 6.5   |
| Food Products          | 1.9   | 2.1   | 2.6   | 3.1   | 3.1   | 3.5   | 3.8   | 4.0   | 3.6   | 3.4   |
| Lumber & Wood          | 0.9   | 1.1   | 1.5   | 1.8   | 1.8   | 1.9   | 1.5   | 1.4   | 1.4   | 1.2   |
| Paper Products         | 0.4   | 0.5   | 0.6   | 0.7   | 0.7   | 0.6   | 0.6   | 0.6   | 0.5   | 0.3   |
| Other Mfg.             | 1.7   | 1.7   | 1.7   | 1.7   | 1.6   | 1.6   | 1.7   | 1.6   | 1.5   | 1.6   |
| Trans., Comm. & Util.  | 11.7  | 11.6  | 11.9  | 11.4  | 15.0  | 11.9  | 12.4  | 12.8  | 12.7  | 12.8  |
| Trade                  | 14.8  | 14.4  | 14.1  | 14.1  | 13.6  | 14.0  | 13.8  | 13.8  | 13.7  | 14.1  |
| Fin., Ins. & Real Est. | 5.2   | 5.6   | 5.4   | 5.0   | 4.2   | 4.1   | 4.1   | 4.1   | 4.4   | 4.5   |
| Services               | 25.8  | 26.7  | 27.2  | 27.7  | 27.1  | 28.2  | 28.1  | 29.0  | 29.6  | 29.3  |
| Public Admin.          | 14.6  | 15.6  | 16.0  | 15.8  | 14.6  | 14.4  | 14.5  | 14.4  | 14.1  | 13.9  |
| Unclassified           | 0.4   | 0.4   | 0.4   | 0.2   | 0.2   | 0.3   | 0.2   | 0.3   | 0.3   | 0.2   |

## REIMBURSABLE ACCOUNTS

|                       |           |           |           |           |           |           |           |           |           |           |
|-----------------------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|
| Total                 | 1,537,627 | 1,572,297 | 1,497,117 | 1,492,671 | 1,584,065 | 1,683,745 | 1,784,959 | 1,901,857 | 1,949,119 | 2,002,542 |
| Trans., Comm. & Util. | 51,850    | 49,806    | 42,999    | 42,645    | 43,481    | 45,408    | 45,283    | 47,955    | 47,506    | 45,960    |
| Services              | 698,297   | 729,627   | 707,041   | 704,274   | 754,198   | 813,463   | 877,043   | 949,488   | 993,881   | 1,026,279 |
| Public Admin.         | 787,399   | 792,777   | 746,989   | 745,665   | 786,239   | 824,761   | 862,550   | 898,614   | 902,081   | 921,853   |
| Other                 | 81        | 87        | 88        | 87        | 147       | 113       | 83        | (*)       | (*)       | (*)       |

Notes: Reimbursable account data are included in the uppermost portion of this table.

(\*) Comparable data no longer available for this series.

Percentages may not add up to 100% due to rounding.

Source: Alaska Department of Labor, Research & Analysis:

Employment, Wages, and Contributions/ES-202 report to the U.S. Department of Labor.

# Taxable Covered Payroll by Industry (\$1,000), 1985-1994

Table 1.4

| INDUSTRY               | 1985      | 1986      | 1987      | 1988      | 1989      | 1990      | 1991      | 1992      | 1993      | 1994      |
|------------------------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|
| Total                  | 3,022,697 | 2,765,660 | 2,523,978 | 2,552,009 | 2,964,226 | 3,039,796 | 3,184,860 | 3,263,435 | 3,397,312 | 3,592,202 |
| Ag., For. & Fish       | 13,674    | 14,112    | 14,554    | 16,546    | 20,793    | 21,459    | 25,028    | 31,158    | 33,386    | 26,140    |
| Mining                 | 244,298   | 250,772   | 234,080   | 248,238   | 266,762   | 290,700   | 313,736   | 291,384   | 277,035   | 291,797   |
| Oil and Gas            | 225,776   | 234,994   | 213,112   | 221,622   | 236,358   | 257,209   | 280,940   | 258,445   | 244,147   | 259,747   |
| Other Mining           | 18,522    | 15,778    | 20,968    | 26,616    | 30,404    | 33,491    | 32,796    | 32,939    | 32,888    | 32,049    |
| Construction           | 549,512   | 395,150   | 290,775   | 258,146   | 287,621   | 318,541   | 311,875   | 300,607   | 357,668   | 407,034   |
| Manufacturing          | 230,223   | 237,534   | 251,193   | 296,021   | 326,677   | 361,082   | 385,073   | 390,586   | 375,933   | 364,459   |
| Food Products          | 105,411   | 108,207   | 118,908   | 148,155   | 165,300   | 192,683   | 221,522   | 237,345   | 225,597   | 216,050   |
| Lumber & Wood          | 42,605    | 47,802    | 55,420    | 69,223    | 76,484    | 80,748    | 70,073    | 62,805    | 65,205    | 63,833    |
| Paper Products         | 15,535    | 21,196    | 21,238    | 22,301    | 25,158    | 22,566    | 23,359    | 23,281    | 22,101    | 14,837    |
| Other Mfg.             | 66,672    | 60,329    | 55,627    | 56,342    | 59,735    | 65,085    | 70,119    | 67,155    | 63,030    | 69,739    |
| Trans., Comm. & Util.  | 391,763   | 360,171   | 341,128   | 329,462   | 540,177   | 419,187   | 452,979   | 475,279   | 490,335   | 512,598   |
| Trade                  | 673,666   | 624,953   | 572,419   | 576,584   | 622,869   | 667,273   | 702,260   | 734,172   | 750,162   | 820,991   |
| Fin., Ins. & Real Est. | 219,659   | 217,099   | 195,317   | 181,968   | 174,433   | 175,285   | 186,443   | 188,306   | 204,681   | 225,623   |
| Services               | 617,863   | 587,112   | 547,663   | 575,242   | 650,656   | 711,716   | 729,863   | 771,601   | 820,112   | 860,167   |
| Public Admin.          | 61,801    | 59,798    | 60,982    | 63,240    | 62,988    | 63,243    | 66,197    | 67,380    | 72,731    | 75,986    |
| Unclassified           | 20,238    | 18,959    | 15,867    | 6,562     | 11,250    | 11,310    | 11,406    | 12,962    | 15,269    | 7,407     |

## PERCENT DISTRIBUTION

| Total                  | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 |
|------------------------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|
| Ag., For. & Fish       | 0.5   | 0.5   | 0.6   | 0.6   | 0.7   | 0.7   | 0.8   | 1.0   | 1.0   | 0.7   |
| Mining                 | 8.1   | 9.1   | 9.3   | 9.7   | 9.0   | 9.6   | 9.9   | 8.9   | 8.2   | 8.1   |
| Oil and Gas            | 7.5   | 8.5   | 8.4   | 8.7   | 8.0   | 8.5   | 8.8   | 7.9   | 7.2   | 7.2   |
| Other Mining           | 0.6   | 0.6   | 0.8   | 1.0   | 1.0   | 1.1   | 1.0   | 1.0   | 1.0   | 0.9   |
| Construction           | 18.2  | 14.3  | 11.5  | 10.1  | 9.7   | 10.5  | 9.8   | 9.2   | 10.5  | 11.3  |
| Manufacturing          | 7.6   | 8.6   | 10.0  | 11.6  | 11.0  | 11.9  | 12.1  | 12.0  | 11.1  | 10.1  |
| Food Products          | 3.5   | 3.9   | 4.7   | 5.8   | 5.6   | 6.3   | 7.0   | 7.3   | 6.6   | 6.0   |
| Lumber & Wood          | 1.4   | 1.7   | 2.2   | 2.7   | 2.6   | 2.7   | 2.2   | 1.9   | 1.9   | 1.8   |
| Paper Products         | 0.5   | 0.8   | 0.8   | 0.9   | 0.8   | 0.7   | 0.7   | 0.7   | 0.7   | 0.4   |
| Other Mfg.             | 2.2   | 2.2   | 2.2   | 2.2   | 2.0   | 2.1   | 2.2   | 2.1   | 1.9   | 1.9   |
| Trans., Comm. & Util.  | 13.0  | 13.0  | 13.5  | 12.9  | 18.2  | 13.8  | 14.2  | 14.6  | 14.4  | 14.3  |
| Trade                  | 22.3  | 22.6  | 22.7  | 22.6  | 21.0  | 22.0  | 22.0  | 22.5  | 22.1  | 22.9  |
| Fin., Ins. & Real Est. | 7.3   | 7.8   | 7.7   | 7.1   | 5.9   | 5.8   | 5.9   | 5.8   | 6.0   | 6.3   |
| Services               | 20.4  | 21.2  | 21.7  | 22.5  | 22.0  | 23.4  | 22.9  | 23.6  | 24.1  | 23.9  |
| Public Admin.          | 2.0   | 2.2   | 2.4   | 2.5   | 2.1   | 2.1   | 2.1   | 2.1   | 2.1   | 2.1   |
| Unclassified           | 0.7   | 0.7   | 0.6   | 0.3   | 0.4   | 0.4   | 0.4   | 0.4   | 0.4   | 0.2   |

Note: Percentages may not add up to 100% due to rounding.

Source: Alaska Department of Labor, Research & Analysis:

Employment, Wages, and Contributions/ES-202 report to the U.S. Department of Labor.

# Average Annual Earnings in Covered Employment (excluding federal) by Industry (\$), 1985-1994

Table 1.5

| INDUSTRY               | 1985   | 1986   | 1987   | 1988   | 1989   | 1990   | 1991   | 1992   | 1993   | 1994   |
|------------------------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|
| Total                  | 28,774 | 28,470 | 27,918 | 27,829 | 29,672 | 29,716 | 30,532 | 31,468 | 31,892 | 32,254 |
| Ag., For. & Fish       | 22,412 | 22,287 | 22,918 | 23,540 | 25,076 | 26,498 | 28,167 | 28,875 | 28,064 | 26,197 |
| Mining                 | 59,052 | 63,739 | 62,045 | 61,512 | 62,983 | 65,251 | 68,269 | 74,353 | 74,255 | 75,675 |
| Oil and Gas            | 59,848 | 64,778 | 63,275 | 63,256 | 64,790 | 66,978 | 69,960 | 76,795 | 76,378 | 77,847 |
| Other Mining           | 48,089 | 48,252 | 48,368 | 46,028 | 47,677 | 50,705 | 53,667 | 56,352 | 56,959 | 57,910 |
| Construction           | 40,982 | 40,475 | 39,645 | 40,617 | 41,791 | 43,815 | 41,821 | 41,626 | 43,396 | 45,471 |
| Manufacturing          | 24,222 | 24,012 | 25,429 | 25,676 | 27,983 | 28,001 | 28,289 | 29,354 | 29,704 | 29,332 |
| Food Products          | 17,806 | 17,331 | 19,039 | 19,460 | 22,078 | 22,445 | 23,072 | 24,009 | 23,815 | 23,531 |
| Lumber & Wood          | 32,913 | 34,413 | 35,366 | 36,560 | 38,417 | 38,821 | 38,965 | 40,724 | 41,635 | 41,098 |
| Paper Products         | 35,701 | 33,932 | 37,242 | 39,841 | 42,190 | 41,406 | 42,313 | 45,398 | 51,218 | 48,236 |
| Other Mfg.             | 29,996 | 30,013 | 29,790 | 29,176 | 30,027 | 30,963 | 33,165 | 36,079 | 36,557 | 37,496 |
| Trans., Comm. & Util.  | 35,375 | 34,353 | 33,450 | 33,256 | 41,155 | 35,452 | 36,472 | 37,994 | 38,646 | 39,883 |
| Trade                  | 19,316 | 18,559 | 17,894 | 17,863 | 18,671 | 19,447 | 19,616 | 20,166 | 20,154 | 20,186 |
| Fin., Ins. & Real Est. | 26,138 | 27,079 | 27,174 | 26,659 | 26,444 | 27,315 | 27,971 | 29,260 | 30,533 | 30,392 |
| Services               | 24,793 | 24,661 | 23,949 | 24,020 | 25,006 | 25,373 | 26,199 | 27,282 | 28,030 | 28,171 |
| Public Admin.          | 34,059 | 34,704 | 35,324 | 34,701 | 35,475 | 35,896 | 38,170 | 39,787 | 40,375 | 41,320 |
| Unclassified           | 20,459 | 20,882 | 22,236 | 22,426 | 21,451 | 25,430 | 25,280 | 26,962 | 22,286 | 33,529 |
| REIMBURSABLE ACCOUNTS  |        |        |        |        |        |        |        |        |        |        |
| Total                  | 32,756 | 33,690 | 33,585 | 33,145 | 33,648 | 33,565 | 35,337 | 37,047 | 37,818 | 38,878 |
| Trans., Comm. & Util.  | 49,287 | 47,570 | 49,142 | 49,415 | 47,468 | 50,230 | 49,652 | 51,509 | 50,809 | 52,949 |
| Services               | 29,187 | 30,388 | 29,808 | 29,363 | 29,963 | 29,675 | 31,037 | 32,586 | 33,673 | 34,753 |
| Public Admin.          | 35,856 | 36,692 | 37,392 | 36,951 | 37,474 | 37,762 | 40,423 | 42,431 | 42,936 | 43,856 |
| Other                  | 16,200 | 14,500 | 17,600 | 12,429 | 14,700 | 18,833 | 20,750 | (*)    | (*)    | (*)    |

Notes: Average Annual Earnings = Total Covered Payroll (Table 1.3) divided by Average Covered Employment (Table 1.2).  
Reimbursable account data are included in the uppermost portion of this table.  
(\*) Comparable data no longer available for this series.

Source: Alaska Department of Labor, Research & Analysis:  
Employment, Wages, and Contributions/ES-202 report to the U.S. Department of Labor.

# Average Weekly Earnings in Covered Employment (excluding federal) by Industry (\$), 1985-1994

Table 1.6

| INDUSTRY               | 1985     | 1986     | 1987     | 1988     | 1989     | 1990     | 1991     | 1992     | 1993     | 1994     |
|------------------------|----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|
| Total                  | 553.34   | 547.49   | 536.89   | 535.17   | 570.62   | 571.46   | 587.15   | 605.15   | 613.31   | 620.26   |
| Ag., For. & Fish       | 430.99   | 428.60   | 440.74   | 452.68   | 482.24   | 509.58   | 541.67   | 555.29   | 539.70   | 503.80   |
| Mining                 | 1,135.62 | 1,225.75 | 1,193.18 | 1,182.93 | 1,211.22 | 1,254.82 | 1,312.86 | 1,429.86 | 1,427.98 | 1,455.29 |
| Oil and Gas            | 1,150.93 | 1,245.74 | 1,216.83 | 1,216.47 | 1,245.97 | 1,288.03 | 1,345.39 | 1,476.82 | 1,468.81 | 1,497.06 |
| Other Mining           | 924.78   | 927.93   | 930.16   | 885.15   | 916.86   | 975.10   | 1,032.07 | 1,083.70 | 1,095.37 | 1,113.66 |
| Construction           | 788.12   | 778.37   | 762.41   | 781.09   | 803.67   | 842.60   | 804.25   | 800.50   | 834.54   | 874.44   |
| Manufacturing          | 465.81   | 461.76   | 489.01   | 493.78   | 538.13   | 538.48   | 544.02   | 564.49   | 571.23   | 564.07   |
| Food Products          | 342.42   | 333.30   | 366.13   | 374.23   | 424.58   | 431.64   | 443.70   | 461.71   | 457.99   | 452.51   |
| Lumber & Wood          | 632.94   | 661.79   | 680.11   | 703.07   | 738.79   | 746.56   | 749.33   | 783.15   | 800.67   | 790.34   |
| Paper Products         | 686.56   | 652.54   | 716.19   | 766.16   | 811.35   | 796.26   | 813.72   | 873.03   | 984.96   | 927.61   |
| Other Mfg.             | 576.84   | 577.17   | 572.89   | 561.07   | 577.43   | 595.44   | 637.79   | 693.60   | 703.03   | 721.07   |
| Trans., Comm. & Util.  | 680.30   | 660.64   | 643.27   | 639.54   | 791.45   | 681.78   | 701.39   | 730.66   | 743.18   | 766.98   |
| Trade                  | 371.46   | 356.91   | 344.12   | 343.51   | 359.06   | 373.98   | 377.23   | 387.80   | 387.57   | 388.19   |
| Fin., Ins. & Real Est. | 502.66   | 520.75   | 522.57   | 512.68   | 508.54   | 525.29   | 537.90   | 562.70   | 587.18   | 584.45   |
| Services               | 476.79   | 474.26   | 460.55   | 461.92   | 480.88   | 487.93   | 503.83   | 524.65   | 539.04   | 541.74   |
| Public Admin.          | 654.99   | 667.38   | 679.31   | 667.32   | 682.22   | 690.31   | 734.04   | 765.14   | 776.45   | 794.61   |
| Unclassified           | 393.44   | 401.58   | 427.62   | 431.27   | 412.52   | 489.04   | 486.16   | 518.50   | 428.57   | 644.79   |
| REIMBURSABLE ACCOUNTS  |          |          |          |          |          |          |          |          |          |          |
| Total                  | 629.92   | 647.89   | 645.86   | 637.40   | 647.07   | 645.49   | 679.56   | 712.45   | 727.28   | 747.64   |
| TCU, Other             | 947.83   | 914.81   | 945.03   | 950.29   | 912.85   | 965.96   | 954.85   | 990.56   | 977.09   | 1,018.26 |
| Services               | 561.29   | 584.39   | 573.23   | 564.68   | 576.21   | 570.68   | 596.87   | 626.65   | 647.55   | 668.32   |
| Public Admin.          | 689.54   | 705.62   | 719.09   | 710.59   | 720.65   | 726.19   | 777.37   | 815.99   | 825.69   | 843.38   |
| Other                  | 311.54   | 278.85   | 338.46   | 239.01   | 282.69   | 362.18   | 399.04   | (*)      | (*)      | (*)      |

Notes: Average Weekly Earnings = Average Annual Earnings (Table 1.5) divided by 52.  
Reimbursable account data are included in the uppermost portion of this table.  
(\*) Comparable data no longer available for this series.

Source: Alaska Department of Labor, Research & Analysis:  
Employment, Wages, and Contributions/ES-202 report to the U.S. Department of Labor.

# Average Monthly Covered Employment (excluding federal) by Ownership, 1985-1994

Table 1.7

| OWNERSHIP            | 1985    | 1986    | 1987    | 1988    | 1989    | 1990    | 1991    | 1992    | 1993    | 1994    |
|----------------------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|
| Total                | 207,689 | 197,806 | 187,025 | 191,035 | 203,423 | 214,644 | 218,367 | 221,795 | 226,475 | 233,455 |
| State Government     | 20,168  | 19,883  | 18,432  | 19,082  | 20,376  | 21,479  | 20,807  | 20,191  | 19,683  | 19,887  |
| Local Government     | 27,330  | 27,223  | 26,401  | 26,425  | 26,781  | 28,140  | 28,660  | 29,470  | 29,944  | 29,815  |
| Private Industry     | 160,191 | 150,700 | 142,192 | 145,528 | 156,266 | 165,025 | 168,900 | 172,134 | 176,848 | 183,753 |
| Taxable              | 155,948 | 146,398 | 137,687 | 140,925 | 151,429 | 159,453 | 162,972 | 165,441 | 169,641 | 176,675 |
| Reimbursable         | 4,243   | 4,302   | 4,505   | 4,603   | 4,837   | 5,572   | 5,928   | 6,693   | 7,207   | 7,078   |
| PERCENT DISTRIBUTION |         |         |         |         |         |         |         |         |         |         |
| Total                | 100.0   | 100.0   | 100.0   | 100.0   | 100.0   | 100.0   | 100.0   | 100.0   | 100.0   | 100.0   |
| State Government     | 9.7     | 10.1    | 9.9     | 10.0    | 10.0    | 10.0    | 9.5     | 9.1     | 8.7     | 8.5     |
| Local Government     | 13.2    | 13.8    | 14.1    | 13.8    | 13.2    | 13.1    | 13.1    | 13.3    | 13.2    | 12.8    |
| Private Industry     | 77.1    | 76.2    | 76.0    | 76.2    | 76.8    | 76.9    | 77.3    | 77.6    | 78.1    | 78.7    |
| Taxable              | 75.1    | 74.0    | 73.6    | 73.8    | 74.4    | 74.3    | 74.6    | 74.6    | 74.9    | 75.7    |
| Reimbursable         | 2.0     | 2.2     | 2.4     | 2.4     | 2.4     | 2.6     | 2.7     | 3.0     | 3.2     | 3.0     |

Note: Percentages may not add up to 100% due to rounding.

Source: Alaska Department of Labor, Research & Analysis:  
Employment, Wages, and Contributions/ES-202 report to the U.S. Department of Labor.

# Total Covered Payroll (excluding federal) by Ownership (\$1,000), 1985-1994

Table 1.8

| OWNERSHIP            | 1985      | 1986      | 1987      | 1988      | 1989      | 1990      | 1991      | 1992      | 1993      | 1994      |
|----------------------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|
| Total                | 5,975,942 | 5,631,460 | 5,221,450 | 5,316,310 | 6,036,041 | 6,378,361 | 6,667,085 | 6,979,390 | 7,222,753 | 7,529,797 |
| State Government     | 684,386   | 688,559   | 640,157   | 654,330   | 704,401   | 752,768   | 788,394   | 810,009   | 816,910   | 833,973   |
| Local Government     | 874,494   | 898,094   | 871,183   | 856,018   | 885,837   | 923,880   | 966,951   | 1,036,179 | 1,078,060 | 1,119,757 |
| Private Industry     | 4,417,062 | 4,044,807 | 3,710,110 | 3,805,962 | 4,445,803 | 4,701,713 | 4,911,740 | 5,133,202 | 5,327,783 | 5,576,067 |
| Taxable              | 4,323,450 | 3,945,491 | 3,606,244 | 3,701,659 | 4,328,979 | 4,565,435 | 4,751,787 | 4,945,025 | 5,124,752 | 5,372,562 |
| Reimbursable         | 93,612    | 99,316    | 103,866   | 104,303   | 116,824   | 136,278   | 159,953   | 188,177   | 203,031   | 203,505   |
| PERCENT DISTRIBUTION |           |           |           |           |           |           |           |           |           |           |
| Total                | 100.0     | 100.0     | 100.0     | 100.0     | 100.0     | 100.0     | 100.0     | 100.0     | 100.0     | 100.0     |
| State Government     | 11.5      | 12.2      | 12.3      | 12.3      | 11.7      | 11.8      | 11.8      | 11.6      | 11.3      | 11.1      |
| Local Government     | 14.6      | 15.9      | 16.7      | 16.1      | 14.7      | 14.5      | 14.5      | 14.8      | 14.9      | 14.9      |
| Private Industry     | 73.9      | 71.8      | 71.1      | 71.6      | 73.7      | 73.7      | 73.7      | 73.5      | 73.8      | 74.1      |
| Taxable              | 72.3      | 70.1      | 69.1      | 69.6      | 71.7      | 71.6      | 71.3      | 70.9      | 71.0      | 71.4      |
| Reimbursable         | 1.6       | 1.8       | 2.0       | 2.0       | 1.9       | 2.1       | 2.4       | 2.7       | 2.8       | 2.7       |

Note: Percentages may not add up to 100% due to rounding.

Source: Alaska Department of Labor, Research & Analysis:  
Employment, Wages, and Contributions/ES-202 report to the U.S. Department of Labor.

# Taxable Covered Payroll by Ownership (\$1,000), 1985-1994

Table 1.9

| OWNERSHIP            | 1985      | 1986      | 1987      | 1988      | 1989      | 1990      | 1991      | 1992      | 1993      | 1994      |
|----------------------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|
| Total                | 3,022,897 | 2,765,660 | 2,523,978 | 2,552,009 | 2,964,226 | 3,039,796 | 3,184,860 | 3,263,435 | 3,397,312 | 3,592,202 |
| State Government     | 4,338     | 4,816     | 5,488     | 6,401     | 8,248     | 9,276     | 8,814     | 8,795     | 8,838     | 9,003     |
| Local Government     | 78,582    | 75,482    | 75,738    | 76,999    | 75,013    | 75,960    | 76,780    | 78,476    | 86,153    | 87,916    |
| Private Industry     | 2,939,777 | 2,685,362 | 2,442,752 | 2,468,609 | 2,880,965 | 2,954,560 | 3,099,266 | 3,176,164 | 3,302,321 | 3,495,283 |
| PERCENT DISTRIBUTION |           |           |           |           |           |           |           |           |           |           |
| Total                | 100.0     | 100.0     | 100.0     | 100.0     | 100.0     | 100.0     | 100.0     | 100.0     | 100.0     | 100.0     |
| State Government     | 0.1       | 0.2       | 0.2       | 0.3       | 0.3       | 0.3       | 0.3       | 0.3       | 0.3       | 0.3       |
| Local Government     | 2.6       | 2.7       | 3.0       | 3.0       | 2.5       | 2.5       | 2.4       | 2.4       | 2.5       | 2.4       |
| Private Industry     | 97.3      | 97.1      | 96.8      | 96.7      | 97.2      | 97.2      | 97.3      | 97.3      | 97.2      | 97.3      |

Note: Percentages may not add up to 100% due to rounding.

Source: Alaska Department of Labor, Research and Analysis:  
Employment, Wages, and Contributions/ES-202 report to the U.S. Department of Labor.

# Unemployment Insurance Benefit Payments

## Chapter 2

This chapter focuses on the payment of unemployment insurance (UI) benefits—where the money goes. A general description of the regular UI benefit payment system is presented first, with discussions of eligibility provisions, the benefit schedule, dependents' benefits, and duration. Next, brief summaries of Extended Benefits (EB), the Emergency Unemployment Compensation Program (EUC), and State Supplemental Benefits (SSB) programs are provided. Finally, the distribution of payments by industry and area is covered.

### UI Benefit Payments Decrease in 1994

In 1994, Alaska paid \$150 million in unemployment compensation to 64,163 claimants covered under state and federal systems. (See Table 2.2 and Table 2.14.) This was 16.7% fewer benefit dollars paid than in 1993, and 14.7% less than was paid in 1992. The number of claimants in 1994 decreased 1.6% from 1993 and 0.5% from 1992.

Total unemployment compensation benefit payments increased steadily from 1980 until 1986. In 1987, total dollars paid (\$139.2 million) began to decline and continued to do so through 1989 (\$81.9 million). Then, in 1990, the trend changed again and benefit payments increased 21.8% over the prior year, and increased each year until 1994. (See Table 2.14). In 1994, benefit payments dropped because of the termination of the Emergency Unemployment Compensation (EUC) early in the year. The EUC payments in 1993 were \$68.7 million. In 1994, they were only \$10.5 million.

The proportion of total unemployment compensation benefit payments made to out-of-state claimants declined steadily from 1987 through 1991. In 1992, the trend was halted when out of state claimants took about 22% of all benefit payments. The percentage of out of state claimants has remained relatively stable since then.

Unemployment compensation payments were distributed through four different programs in Alaska in 1993 and 1994. During these two years, the regular unemployment insurance program (regular benefits) accounted for 70.9% of all dollars paid. The Extended Benefits Program (4.6%) was eclipsed by the EUC Program, which accounted for 24.0% of all UI payments. The State Supplemental Benefits Program accounted for only about 0.3%.

### "Regular Benefits" is the Basic UI Program in All States

The **regular Unemployment Insurance benefits** program, the state's largest UI program, has been in existence since the Employment Security Act of 1937. It is the only program continuously available in all states. Eligibility for regular

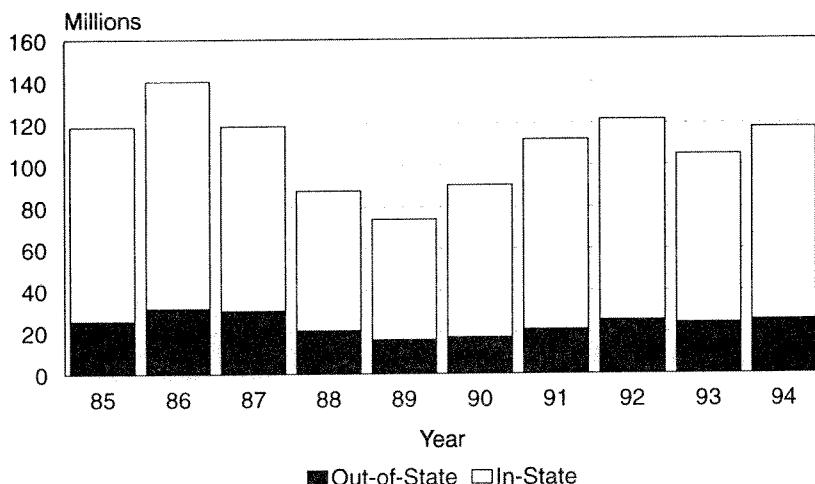
benefits in Alaska is established by earning at least \$1,000 in the claimant's "base period" with at least \$100 earned outside the quarter of highest earnings.

The **base period** is defined as the first four of the five most recently completed quarters on the date of application for unemployment insurance benefits. However, base period earnings are not always simply the claimant's earnings during the base period. In 1981, the Alaska Legislature enacted AS 23.20.350, which redefines "base period wage" to better reflect the claimant's attachment to the labor force. For the purpose of computing benefits payable, base period earnings are determined as follows:

1. If the insured worker is paid 90% or more of his or her earnings in one calendar quarter, the worker's base period earnings are his or her earnings in the three other quarters multiplied by 10; or
2. If the insured worker is paid less than 90% of his or her earnings in one calendar quarter, the worker's base period earnings are simply his or her earnings during the base period.

The amount of benefits that each claimant may receive weekly depends upon the claimant's base period earnings. The minimum weekly benefit amount currently is \$44 at \$1,000 base period earnings, and increases by \$2 increments for each \$250 in earnings. The maximum benefit amount is \$212 for any base period earnings at or above \$22,000. (See Table 2.3.)

**Figure 2.1**  
**Amount of UI Payments, Regular Benefits\***  
**1985-1994**



In 1994, more than 46,800 unemployed persons received \$123.7 million in regular benefits. The average duration of regular benefits was 15.2 weeks, down from 16.6 in 1992. (See Table 2.5 and Table 2.14.)

### **Claimants with Dependents Receive an Additional Allowance**

Alaska is one of only 13 states to provide additional **dependent benefits** to UI claimants. In most of these states the dependent's allowance increases the maximum amount of benefits payable in a benefit year for

\*Excludes payments from federal programs.

Source: Alaska Department of Labor, Research & Analysis Section.



those claiming it, because the allowance is added to the basic weekly benefit so long as it is payable. This is the case in Alaska.

There is no doubt that dependent benefits introduce the principle of need into what is fundamentally an insurance program. In fact, in Alaska the dependent's allowance can exceed the base weekly benefit amount for individuals earning up to \$4,500 in base period wages. Most states have opted to base eligibility primarily on labor force attachment as shown by base period wages.

Currently a claimant receiving UI benefits with one or more dependent children is entitled to dependent benefits of \$24 per dependent to a maximum of \$72. To qualify for dependent benefits, the dependent must be less than 18 years of age, be lawfully in the individual's physical custody at the time the individual claims the allowance for dependents, or depend on the claimant for more than 50% of support. A dependent must be an unmarried child, or step-child, or a legal ward of any age dependent on the claimant for more than 50% of support and who is prevented by infirmity from engaging in a gainful occupation.

In 1994, 18,586 persons receiving regular UI were paid \$14,004,072 in dependents' benefits. This is 11.3% of regular UI program benefit costs. (See Table 2.16.)

## Duration of Benefits Depends on Stability of Claimant's Work

How long a claimant may claim benefits varies in each state, and in Alaska it varies with each claimant. Alaska is one of five states in which **potential duration** of benefits is determined by dividing the amount of base period earnings by the amount of earnings in the highest quarter. The intent is to provide a duration of benefits which relates to the duration of employment: the higher the ratio of base period earnings to high quarter earnings, the more stable the earnings stream and therefore the higher the potential duration of benefits.

The duration of benefits is set according to a schedule in AS 23.20.350(e), and ranges from 16 weeks with a ratio of less than 1.50, to 26 weeks with a ratio of 3.50 or more. (See Table 2.4.) Claimants with a ratio of less than 1.50 have earned more than two-thirds of their wages in one quarter.

Alaska's highly seasonal employment picture is reflected by unemployment payments. The amount paid to claimants in the late winter months is frequently double the amount disbursed in the late summer, primarily because job openings are scarce and claimants receive benefits for a longer duration. Besides helping to relieve economic pressure on claimants, these unemployment dollars act as a significant stimulus to the economy during the slow winter months.

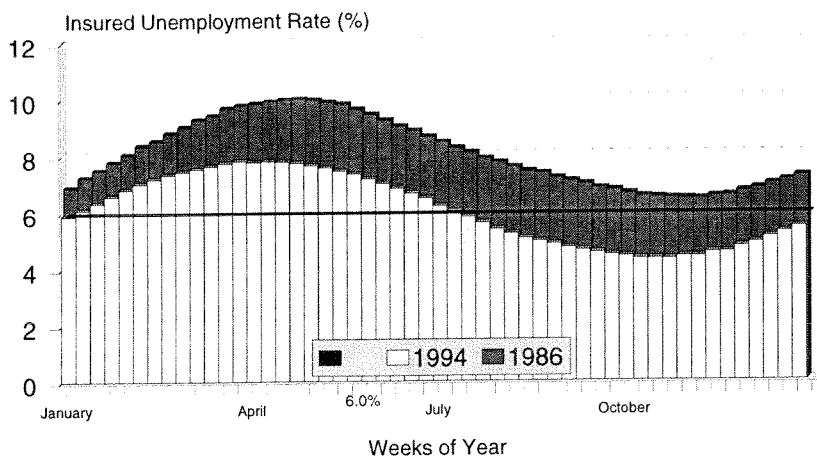
## Duration of Benefits Affected by Reason for Leaving/Refusing Work

All states disqualify claimants who voluntarily quit work without good cause, who are discharged for misconduct, or who unreasonably refuse an offer of suitable work. Although the disqualification provisions vary from state to state, almost every state (46 states in all) provides for a complete denial of benefits for the duration of a claimant's unemployment. To requalify for benefits, claimants must obtain another job, work for a specific time period, and then become unemployed again for a nondisqualifying reason. Of the four remaining states, one state reduces benefits by a specific number of weeks. The three other states not only postpone benefits, but also reduce the claimant's benefit entitlement for several weeks. Alaska is one of these three states.

In Alaska, a claimant who voluntarily quits work, or who is discharged for misconduct, suffers a six weeks' postponement of benefits (in addition to the one week waiting period everyone must serve), and a benefit reduction equal to three times the weekly benefit amount.

## Eclipsed by Emergency Unemployment Compensation in 1993, Extended Benefits Back in 1994

Figure 2.2  
Alaska Insured Unemployment Rate  
1986 and 1994



Extended benefits payable when IUR is at least 6.0%  
Source: Alaska Department of Labor, Research & Analysis Section.

Under normal circumstances, UI claimants no longer receive benefits once they exhaust the maximum amount to which they are entitled. However, they may collect additional payments of up to half the amount of their maximum regular benefits when certain economic conditions exist. These additional payments are called extended benefits (EB).

In order for EB to be payable, unemployment must be high enough to meet federal standards. Specifically, an EB period exists as long as the insured unemployment rate (IUR) in the state is at least 6%. Prior to 1982, the "trigger" rate was 5%, and EB were payable continuously beginning in 1975. With the trigger rate now at 6%, Alaska generally triggers off between

July and September, and triggers back on in January. As Figure 2.2 illustrates, in 1986, during the peak of the recession, the IUR never fell below 6% and EB were payable year round.

In 1993, Emergency Unemployment Compensation (EUC) displaced EB, but by 1994, with the EUC program winding down, EB once again became the major extension program in Alaska. In 1994, more than 13.6 thousand unemployed workers received \$15.5 million in extended benefits. The average duration of extended benefits was 6.6 weeks. (See Table 2.7 and Table 2.14.) By contrast, in 1986, during the recession, when extended benefits were payable throughout the year, more than 20,600 persons received \$21,946,358 in extended benefits.

Extended benefits triggered on in early January in 1994, and triggered off in mid-July.

No EB payments were made on weeks of unemployment claimed in 1993, because EUC replaced EB in November, 1991, and continued to be payable throughout early 1993.

## **Emergency Unemployment Compensation Fades**

The Emergency Unemployment Compensation Act of 1991 (P.L. 102-164) established a temporary emergency unemployment compensation (EUC) program. Essentially, EUC supersedes the permanent extended benefits (EB) program as long as the temporary program is in operation. The EUC gives additional weeks of assistance to those who run out of regular benefits (including regular benefits for former federal employees and newly discharged veterans), state supplemental benefits, and EB.

Under the provisions of the new EUC program, the Governor of Alaska chose to exert the option of allowing claimants to receive EUC benefits instead of EB benefits. There were two good reasons this decision was made. First, the cost to the UI trust fund for benefit payments to its unemployed workers would be less under this new program because EUC benefits were to be fully federally funded, whereas more than 50% of EB payments are state paid. The second reason was that the EUC program offered claimants a maximum number of weeks payable of 20 weeks, while EB offered only eight to 13 weeks based on the duration of their regular UI claim.

The EUC first became payable for the week ending November 23, 1991. Originally, states with average total unemployment rates of at least 9%, or adjusted insured unemployment rates of at least 5%, were eligible to provide 20 weeks. This was the case with Alaska when the program first began. Since then, how-

ever, the program has experienced several federal amendments which have resulted in changing the maximum weeks payable in a state to 33 weeks, and then 26 weeks payable.

Alaska paid out more than \$129 million in EUC benefits by the end of 1994, the year that the EUC program was over.

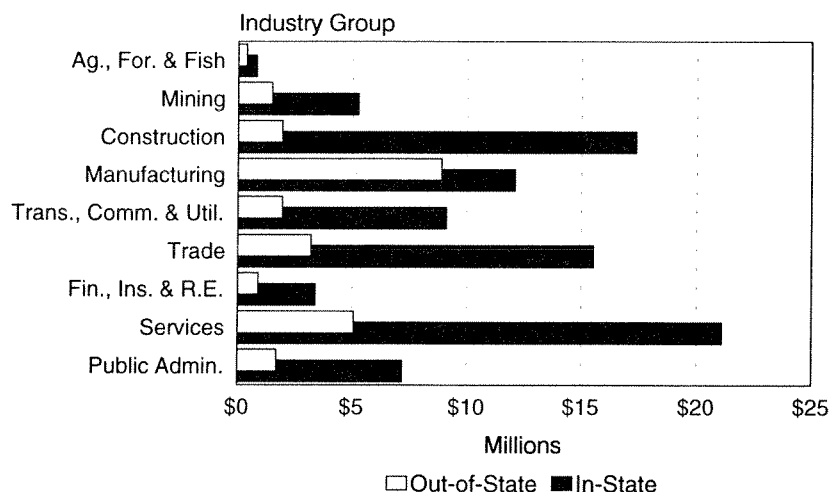
### Supplemental State Benefits (SSB) Assist Claimants With Low Earnings

On September 26, 1982, federal law and conforming state law disallowed extended benefits to low-wage claimants who failed to earn at least forty times their weekly benefit amount during their base period. More than 1,000 claimants were suddenly ineligible for extended benefits when their regular benefits had been exhausted.

The Alaska Legislature provided the alternative SSB program for these claimants. Low-wage claimants who are ineligible for extended benefits solely because of the “forty times rule” are eligible for SSB whenever extended benefits are triggered on.

In 1994, approximately 384 unemployed workers received \$304,145 in SSB. The average duration of SSB claims was seven weeks, and the average weekly benefit amount was \$94.73.

**Figure 2.3**  
**UI Regular Benefit Payments (Taxable and Reimbursable) by Industry, 1994**



### Amount of Benefits Varies by Industry

In 1994, 54.5% of all regular benefit payment dollars were paid to former employees of three industries: services (22.2%), trade (15.9%), and construction (16.4%). (See Table 2.11.) Payments in regular benefits decreased in all industries but three: agriculture, forestry, and fishing; food products; and paper products. Total regular benefit payments decreased over all from 1992 (\$121.8 million) to 1994 (\$117.9 million).

Within three industries, regular ben-

Source: Alaska Department of Labor, Research & Analysis Section.

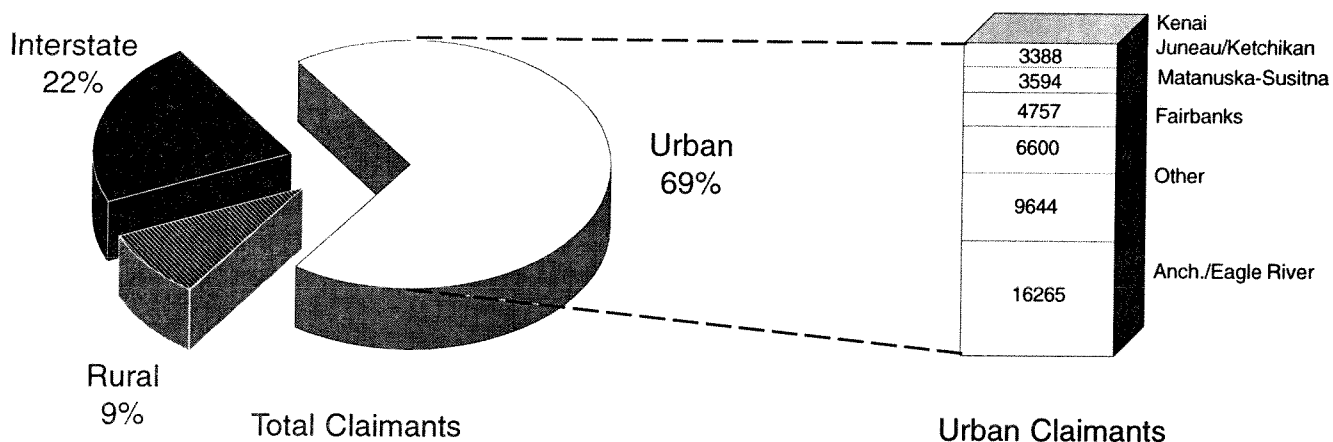
efit payments increased dramatically from 1992 to 1994: paper products (up 210.6% in regular benefit dollars paid), food products (35.6%), and agriculture-forestry-fishing (33.9%). The one industry with big decreases in regular benefit payments was oil and gas (down 41.2%).

As with employment (See Chapter One.), the recession of 1986-87 changed the distribution of UI benefit payments in Alaska. Since 1985, just prior to the recession, the change in the distribution is obvious for several industries. Claimants from the construction industry received 32.4% of regular benefits in 1985; by 1994 that percentage had fallen to 16.4%. On the other hand, the percentage for claimants in food products tripled (from 4.2% in 1985 to 12.0% in 1994), while paper products doubled (from 0.8% to 2.1% in 1994).

### Proportion of Benefits Paid Out-of-State High for Alaska

Between 1985 and 1994, the proportion of regular benefit payments sent out of state has remained between 25.4% (1987) and 18.9% (1991). (See Table 2.12.) In 1994, Alaska paid \$25,665,432 in interstate regular benefits (excluding federal programs) to the 21.9% of those UI claimants filing through the Interstate claims office. These interstate claimants are those who have worked and earned wages during their base period in Alaska. (See Figure 2.1) Slightly more than

**Figure 2.4**  
**Claimants by Selected Local Offices, 1994**



Source: Alaska Department of Labor, Research & Analysis Section.

half of all interstate regular benefits were paid to claimants in the three western states of Washington (25.2%), Oregon (10.2%), and California (15.9%). (See Table 2.15.) Of those regular benefit payment dollars sent out of state, 66.9% were for former employees of three industry groups: manufacturing, 34.6%; services, 19.8%; and trade, 12.5%. (See Table 2.10.)

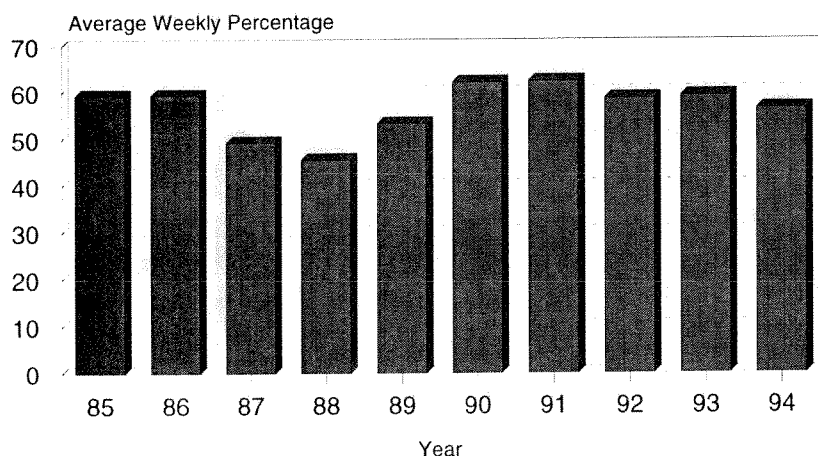
Since 1985, the average weekly benefit amount and average duration have been higher for those filing from out-of-state than for those filing in-state. In 1994, the average weekly benefit amount for interstate claimants was \$164.26 with average duration of 15.0 weeks. Intrastate claimants averaged weekly benefit amounts of \$155.31 with 14.7 weeks' duration. (See Tables 2.9 and 2.10.)

### Wage Replacement and Benefit Adequacy

Unemployment compensation is intended to replace a worker's earnings during a temporary spell of unemployment. How much of the claimant's earnings should be replaced has been an important issue since the conception of the program. A low earnings replacement implies insufficient support: an excessively high earnings replacement could result in a disincentive to return to work.

Two standards are usually employed when measuring wage replacement to determine benefit adequacy. First, does the weekly benefit amount replace half of weekly earnings for at least two-thirds of the claimants? Second, how does the state rank with respect to the percentage of average weekly wages covered by the average weekly benefit amount? (See Table 2.6.)

**Figure 2.5**  
**Percentage of Unemployed Receiving**  
**UI in Alaska, 1985-1994**



Roughly speaking, Alaska comes very close to meeting the first standard, but fails miserably at the second. In fact, Alaska ranks 49th in the nation in the percentage of the average weekly wage covered by the average weekly benefit amount.

Source: Alaska Department of Labor, Research & Analysis Section.

Even Alaska's attempt to meet the first of these two standards is loaded with compromise at both ends of the current benefit schedule. Benefit ceilings and floors have reduced the replacement percentage for high wage earners and over-replaced wages for low wage earners. Claimants whose base period earnings equaled the 1994 annual average wage received only 34% wage replacement.

In this respect, many are critical of these long standing measures of benefit adequacy for failing to clearly define proper wage replacement. While Alaska may meet the first standard, it is also clear that the state's current benefit schedule fails to provide adequate support for the average wage earner.

To address this situation, Alaska may wish to examine the notion of increasing the maximum weekly benefit amount. Alaska also may wish to explore a more straight forward form of wage replacement such as a benefit schedule tied to a direct 50% or 60% wage replacement up to the taxable wage base, which is defined as 75% of the average annual wage.

| Year | Total Labor Force | Total Unemployment | Total Unemployment Rate (TUR)% | Covered Employment | Insured Unemployment | Insured Unemployment Rate (IUR)% | % Ratio IUR to TUR |
|------|-------------------|--------------------|--------------------------------|--------------------|----------------------|----------------------------------|--------------------|
| 1985 | 250,000           | 24,000             | 9.6                            | 207,689            | 14,224               | 6.8                              | 71.3               |
| 1986 | 257,000           | 28,000             | 10.9                           | 197,806            | 16,620               | 8.4                              | 77.1               |
| 1987 | 249,000           | 27,000             | 10.8                           | 187,025            | 13,301               | 7.1                              | 65.6               |
| 1988 | 250,000           | 23,000             | 9.2                            | 191,035            | 10,485               | 5.5                              | 59.7               |
| 1989 | 253,000           | 17,000             | 6.7                            | 203,423            | 9,056                | 4.5                              | 66.3               |
| 1990 | 257,000           | 18,000             | 7.0                            | 214,644            | 11,170               | 5.2                              | 74.3               |
| 1991 | 258,000           | 22,000             | 8.5                            | 218,367            | 13,237               | 6.1                              | 71.1               |
| 1992 | 262,000           | 24,000             | 9.2                            | 221,795            | 13,880               | 6.3                              | 68.3               |
| 1993 | 299,000           | 23,000             | 7.7                            | 226,475            | 12,213               | 5.4                              | 70.1               |
| 1994 | 305,000           | 24,000             | 7.9                            | 223,455            | 13,554               | 6.1                              | 77.1               |

Note: Insured unemployment and the insured unemployment rate are for comparison only, and are calculated as the percent of average covered employment filing claims for unemployment compensation during an average week of the year. The Total Unemployment Rate (TUR) uses labor force data, which include unemployment with employment.

Sources: Alaska Department of Labor, Research & Analysis:  
 Employment, Wages, and Contributions/ES 202 report to the U.S. Department of Labor;  
 Report of Claims Activities, ETA 5-39 report to the U.S. Department of Labor;  
 Local Area Unemployment Statistics (LAUS).



# Unemployment Insurance Claimant Characteristics, 1994

Table 2.2

| Characteristics                       | All Recipients |            | Characteristics                     | All Recipients |            |
|---------------------------------------|----------------|------------|-------------------------------------|----------------|------------|
|                                       | Number         | % of Total |                                     | Number         | % of Total |
| Total                                 | 64,163         | 100.0      | Average Annual Earnings (\$):       |                |            |
| Sex:                                  |                |            | 1,000–9,999                         | N A            | 0.0        |
| Male                                  | 40,135         | 62.6       | 10,000–19,999                       | N A            | 0.0        |
| Female                                | 24,028         | 37.4       | 20,000–29,999                       | N A            | 0.0        |
| Age:                                  |                |            | 30,000–39,999                       | N A            | 0.0        |
| Less than 21                          | 1,476          | 2.3        | 40,000–49,999                       | N A            | 0.0        |
| 21–24                                 | 5,883          | 8.9        | 50,000–59,999                       | N A            | 0.0        |
| 25–34                                 | 20,883         | 32.5       | 60,000–69,999                       | N A            | 0.0        |
| 35–44                                 | 20,467         | 31.9       | 70,000–79,999                       | N A            | 0.0        |
| 45–54                                 | 10,972         | 17.1       | 80,000–89,999                       | N A            | 0.0        |
| 55–64                                 | 4,089          | 6.4        | 90,000+                             | N A            | 0.0        |
| 65+                                   | 613            | 1.0        | Geographic Location:                |                |            |
| Number of Dependents:                 |                |            | Aleutian Islands East C A           | N A            | 0.0        |
| 0                                     | 40,613         | 63.3       | Aleutian Islands West C A           | N A            | 0.0        |
| 1                                     | 9,388          | 14.6       | Anchorage Borough                   | N A            | 0.0        |
| 2                                     | 8,270          | 12.9       | Bethel Census Area                  | N A            | 0.0        |
| 3+                                    | 5,892          | 9.2        | Bristol Bay Borough                 | N A            | 0.0        |
| Ethnic Background:                    |                |            | Denali Borough                      | N A            | 0.0        |
| Alaska Native/American Indian         | 9,533          | 14.9       | Dillingham Census Area              | N A            | 0.0        |
| Asian and Pacific Islander            | 3,996          | 6.2        | Fairbanks North Star Borough        | N A            | 0.0        |
| Black                                 | 2,319          | 3.6        | Haines Borough                      | N A            | 0.0        |
| Hispanic                              | 2,734          | 4.3        | Juneau Borough                      | N A            | 0.0        |
| White                                 | 44,969         | 70.1       | Kenai Peninsula Borough             | N A            | 0.0        |
| No Information                        | 612            | 1.0        | Ketchikan Gateway Borough           | N A            | 0.0        |
| Industry:                             |                |            | Kodiak Island Borough               | N A            | 0.0        |
| Agriculture, Forestry and Fishing     | 695            | 1.1        | Lake & Peninsula Borough            | N A            | 0.0        |
| Mining                                | 3,001          | 4.7        | Matanuska-Susitna Borough           | N A            | 0.0        |
| Oil and Gas                           | 2,473          | 3.9        | Nome Census Area                    | N A            | 0.0        |
| Other Mining                          | 528            | 0.8        | North Slope Borough                 | N A            | 0.0        |
| Contract Construction                 | 9,588          | 14.9       | Northwest Arctic Borough            | N A            | 0.0        |
| Manufacturing                         | 10,713         | 16.7       | Prince of Wales-Outer Ketchikan C A | N A            | 0.0        |
| Food Products                         | 7,631          | 11.9       | Sitka Borough                       | N A            | 0.0        |
| Lumber and Wood Products              | 1,561          | 2.4        | Skagway-Yakutat-Angoon C A          | N A            | 0.0        |
| Paper Products                        | 751            | 1.2        | Southeast Fairbanks Census Area     | N A            | 0.0        |
| Other Manufacturing                   | 770            | 1.2        | Valdez-Cordova Census Area          | N A            | 0.0        |
| Transport., Communications and Util.  | 5,659          | 8.8        | Wade Hampton Census Area            | N A            | 0.0        |
| Trade                                 | 11,112         | 17.3       | Wrangell-Petersburg Census Area     | N A            | 0.0        |
| Finance, Insurance and Real Estate    | 2,195          | 3.4        | Yukon-Koyukuk Census Area           | N A            | 0.0        |
| Services                              | 14,010         | 21.8       | Total In-State                      | 50,109         | 78.1       |
| Public Administration                 | 6,905          | 10.8       | Out-of-State                        | 14,054         | 21.9       |
| Unclassified                          | 285            | 0.4        | Local Office:                       |                |            |
| Occupation:                           |                |            | Anchorage                           | 14,811         | 23.1       |
| Agriculture, Fishing and Forestry     | N A            | 0.0        | Bethel                              | 554            | 0.9        |
| Benchwork                             | N A            | 0.0        | Central – Interstate Claims         | 14,054         | 21.9       |
| Clerical and Sales                    | N A            | 0.0        | Central – Mail Claims               | 5,861          | 9.1        |
| Machine Trades                        | N A            | 0.0        | Dillingham                          | 338            | 0.5        |
| Processing                            | N A            | 0.0        | Eagle River                         | 1,454          | 2.3        |
| Professional, Technical and Manageria | N A            | 0.0        | Fairbanks                           | 6,600          | 10.3       |
| Service                               | N A            | 0.0        | Glennallen                          | 349            | 0.5        |
| Structural Work                       | N A            | 0.0        | Homer                               | 1,219          | 1.9        |
| Miscellaneous and Unknown             | N A            | 0.0        | Juneau                              | 2,186          | 3.4        |
|                                       |                |            | Kenai                               | 3,388          | 5.3        |
|                                       |                |            | Ketchikan                           | 1,408          | 2.2        |
|                                       |                |            | Kodiak                              | 1,962          | 3.1        |
|                                       |                |            | Kotzebue                            | 681            | 1.1        |
|                                       |                |            | Matanuska-Susitna                   | 4,757          | 7.4        |
|                                       |                |            | Nome                                | 720            | 1.1        |
|                                       |                |            | Petersburg                          | 365            | 0.6        |
|                                       |                |            | Seward                              | 865            | 1.3        |
|                                       |                |            | Sitka                               | 900            | 1.4        |
|                                       |                |            | Tok                                 | 601            | 0.9        |
|                                       |                |            | Valdez                              | 621            | 1.0        |
|                                       |                |            | Office Unknown                      | 469            | 0.7        |

Notes: Percentages may not add up to 100% due to rounding.  
 Local Office data excludes 469 cases of Unknowns.  
 N A = Data not Available at this time.

Source: Alaska Department of Labor, Research and Analysis:  
 UI Claimant Characteristics Files.

# Schedule of UI Benefits

Table 2.3

| Base Period Earnings (\$) |               |              | Schedule of Benefits | Base Period Earnings (\$) |               |              | Schedule of Benefits |
|---------------------------|---------------|--------------|----------------------|---------------------------|---------------|--------------|----------------------|
| At Least                  | But Less Than | Eff. 10-1-90 |                      | At Least                  | But Less Than | Eff. 10-1-90 |                      |
| 0                         | 1,000         | 0            |                      | 15,000                    | 15,250        | 156          |                      |
| 1,000                     | 1,250         | 44           |                      | 15,250                    | 15,500        | 158          |                      |
| 1,250                     | 1,500         | 46           |                      | 15,500                    | 15,750        | 160          |                      |
| 1,500                     | 1,750         | 48           |                      | 15,750                    | 16,000        | 162          |                      |
| 1,750                     | 2,000         | 50           |                      | 16,000                    | 16,250        | 164          |                      |
| 2,000                     | 2,250         | 52           |                      | 16,250                    | 16,500        | 166          |                      |
| 2,250                     | 2,500         | 54           |                      | 16,500                    | 16,750        | 168          |                      |
| 2,500                     | 2,750         | 56           |                      | 16,750                    | 17,000        | 170          |                      |
| 2,750                     | 3,000         | 58           |                      | 17,000                    | 17,250        | 172          |                      |
| 3,000                     | 3,250         | 60           |                      | 17,250                    | 17,500        | 174          |                      |
| 3,250                     | 3,500         | 62           |                      | 17,500                    | 17,750        | 176          |                      |
| 3,500                     | 3,750         | 64           |                      | 17,750                    | 18,000        | 178          |                      |
| 3,750                     | 4,000         | 66           |                      | 18,000                    | 18,250        | 180          |                      |
| 4,000                     | 4,250         | 68           |                      | 18,250                    | 18,500        | 182          |                      |
| 4,250                     | 4,500         | 70           |                      | 18,500                    | 18,750        | 184          |                      |
| 4,500                     | 4,750         | 72           |                      | 18,750                    | 19,000        | 186          |                      |
| 4,750                     | 5,000         | 74           |                      | 19,000                    | 19,250        | 188          |                      |
| 5,000                     | 5,250         | 76           |                      | 19,250                    | 19,500        | 190          |                      |
| 5,250                     | 5,500         | 78           |                      | 19,500                    | 19,750        | 192          |                      |
| 5,500                     | 5,750         | 80           |                      | 19,750                    | 20,000        | 194          |                      |
| 5,750                     | 6,000         | 82           |                      | 20,000                    | 20,250        | 196          |                      |
| 6,000                     | 6,250         | 84           |                      | 20,250                    | 20,500        | 198          |                      |
| 6,250                     | 6,500         | 86           |                      | 20,500                    | 20,750        | 200          |                      |
| 6,500                     | 6,750         | 88           |                      | 20,750                    | 21,000        | 202          |                      |
| 6,750                     | 7,000         | 90           |                      | 21,000                    | 21,250        | 204          |                      |
| 7,000                     | 7,250         | 92           |                      | 21,250                    | 21,500        | 206          |                      |
| 7,250                     | 7,500         | 94           |                      | 21,500                    | 21,750        | 208          |                      |
| 7,500                     | 7,750         | 96           |                      | 21,750                    | 22,000        | 210          |                      |
| 7,750                     | 8,000         | 98           |                      | 22,000                    | and over      | 212          |                      |
| 8,000                     | 8,250         | 100          |                      |                           |               |              |                      |
| 8,250                     | 8,500         | 102          |                      |                           |               |              |                      |
| 8,500                     | 8,750         | 104          |                      |                           |               |              |                      |
| 8,750                     | 9,000         | 106          |                      |                           |               |              |                      |
| 9,000                     | 9,250         | 108          |                      |                           |               |              |                      |
| 9,250                     | 9,500         | 110          |                      |                           |               |              |                      |
| 9,500                     | 9,750         | 112          |                      |                           |               |              |                      |
| 9,750                     | 10,000        | 114          |                      |                           |               |              |                      |
| 10,000                    | 10,250        | 116          |                      |                           |               |              |                      |
| 10,250                    | 10,500        | 118          |                      |                           |               |              |                      |
| 10,500                    | 10,750        | 120          |                      |                           |               |              |                      |
| 10,750                    | 11,000        | 122          |                      |                           |               |              |                      |
| 11,000                    | 11,250        | 124          |                      |                           |               |              |                      |
| 11,250                    | 11,500        | 126          |                      |                           |               |              |                      |
| 11,500                    | 11,750        | 128          |                      |                           |               |              |                      |
| 11,750                    | 12,000        | 130          |                      |                           |               |              |                      |
| 12,000                    | 12,250        | 132          |                      |                           |               |              |                      |
| 12,250                    | 12,500        | 134          |                      |                           |               |              |                      |
| 12,500                    | 12,750        | 136          |                      |                           |               |              |                      |
| 12,750                    | 13,000        | 138          |                      |                           |               |              |                      |
| 13,000                    | 13,250        | 140          |                      |                           |               |              |                      |
| 13,250                    | 13,500        | 142          |                      |                           |               |              |                      |
| 13,500                    | 13,750        | 144          |                      |                           |               |              |                      |
| 13,750                    | 14,000        | 146          |                      |                           |               |              |                      |
| 14,000                    | 14,250        | 148          |                      |                           |               |              |                      |
| 14,250                    | 14,500        | 150          |                      |                           |               |              |                      |
| 14,500                    | 14,750        | 152          |                      |                           |               |              |                      |
| 14,750                    | 15,000        | 154          |                      |                           |               |              |                      |

Source: Alaska Statutes 23.20.350(d).

# Duration Schedule

Table 2.4

| Ratio of Base Period Earnings<br>to High Quarter Earnings | Duration<br>of Benefits<br>(in Weeks) |
|-----------------------------------------------------------|---------------------------------------|
| Less than 1.50                                            | 16                                    |
| 1.50-1.99                                                 | 18                                    |
| 2.00-2.49                                                 | 20                                    |
| 2.50-2.99                                                 | 22                                    |
| 3.00-3.49                                                 | 24                                    |
| 3.50 or more                                              | 26                                    |

Source: Alaska Statutes 23.20.350(e).

## Payment Data, UI Regular Benefits (Taxable and Reimbursable), 1985-1994

Table 2.5

| Year | All Claimants               |                      | Claimants Exhausting Benefits |                              | Average Duration (in Weeks) |        |                        | Average Weekly Benefit Amount (AWBA) | Ratio of WBA to Average Weekly Earnings | Maximum Weekly Benefit Amount (\$) |                          |
|------|-----------------------------|----------------------|-------------------------------|------------------------------|-----------------------------|--------|------------------------|--------------------------------------|-----------------------------------------|------------------------------------|--------------------------|
|      | Number of First Payments 1/ | Number of Weeks Paid | Number 3/                     | Percent of First Payments 1/ | Potential                   | Actual | Actual for Exhausts 3/ | (\$)<br>Amount 2/                    |                                         | Without Dependents Benefits        | With Dependents Benefits |
| 1985 | 49,348                      | 767,652              | 24,291                        | 51.3                         | 20.6                        | 15.6   | 20.1                   | 156.30                               | 0.28                                    | 188.00                             | 260.00                   |
| 1986 | 55,514                      | 911,807              | 30,148                        | 56.9                         | 20.8                        | 16.4   | 20.2                   | 158.59                               | 0.29                                    | 188.00                             | 260.00                   |
| 1987 | 45,345                      | 770,406              | 26,496                        | 51.7                         | 21.0                        | 17.0   | 20.6                   | 159.12                               | 0.30                                    | 188.00                             | 260.00                   |
| 1988 | 36,090                      | 579,422              | 18,670                        | 47.0                         | 20.7                        | 16.1   | 20.5                   | 156.57                               | 0.29                                    | 188.00                             | 260.00                   |
| 1989 | 33,093                      | 485,552              | 13,972                        | 42.2                         | 20.7                        | 14.7   | 20.4                   | 157.17                               | 0.28                                    | 188.00                             | 260.00                   |
| 1990 | 39,675                      | 584,707              | 17,690                        | 44.6                         | 20.5                        | 14.7   | 19.8                   | 162.81                               | 0.29                                    | 212.00                             | 284.00                   |
| 1991 | 44,523                      | 682,519              | 20,825                        | 46.8                         | 20.7                        | 15.3   | 20.1                   | 169.72                               | 0.29                                    | 212.00                             | 284.00                   |
| 1992 | 44,094                      | 732,262              | 23,502                        | 53.3                         | 20.9                        | 16.6   | 20.6                   | 169.92                               | 0.28                                    | 212.00                             | 284.00                   |
| 1993 | 40,689                      | 642,198              | 20,292                        | 49.9                         | 21.0                        | 15.8   | 20.8                   | 170.73                               | 0.28                                    | 212.00                             | 284.00                   |
| 1994 | 46,801                      | 712,689              | 21,336                        | 45.6                         | 20.8                        | 15.2   | 20.5                   | 169.99                               | 0.27                                    | 212.00                             | 284.00                   |

1/ The number of first payments relates to the calendar year indicated. The percent who exhaust their benefits relates to first payments in the 12-month period ending June 30 of the same year.

2/ Average weekly benefit amount for all claimants excluding certain part-time workers.

3/ Exhausts: Persons receiving payments for the maximum number of weeks available to them in a particular program.

Sources: Alaska Department of Labor, Research and Analysis;  
ETA 5-159 report to the U.S. Department of Labor;  
BEP 3565 P Quarterly Management Reports;  
ES-218 report to the U.S. Department of Labor.

# Average Weekly UI Regular Benefits as a Percentage of Average Weekly Earnings in Covered Employment, 1994

Table 2.6

| State             | Avg. Weekly<br>Benefit Amt. (\$) | Rank      | Avg. Weekly<br>Earnings (\$) | Rank     | AWBA as %<br>of Earnings | Rank      |
|-------------------|----------------------------------|-----------|------------------------------|----------|--------------------------|-----------|
| Alabama           | 131.21                           | 49        | 442.91                       | 32       | 29.6                     | 48        |
| <b>ALASKA</b>     | <b>169.99</b>                    | <b>26</b> | <b>620.11</b>                | <b>5</b> | <b>27.4</b>              | <b>49</b> |
| Arizona           | 147.93                           | 43        | 461.01                       | 28       | 32.1                     | 41        |
| Arkansas          | 161.37                           | 33        | 396.04                       | 47       | 40.7                     | 12        |
| California        | 153.92                           | 39        | 571.00                       | 7        | 27.0                     | 50        |
| Colorado          | 194.72                           | 13        | 495.69                       | 17       | 39.3                     | 17        |
| Connecticut       | 221.96                           | 4         | 648.70                       | 2        | 34.2                     | 35        |
| Delaware          | 182.72                           | 21        | 535.62                       | 10       | 34.1                     | 36        |
| Dist. of Columbia | 219.82                           | 5         | 707.76                       | 1        | 31.1                     | 46        |
| Florida           | 186.65                           | 28        | 456.06                       | 29       | 37.0                     | 29        |
| Georgia           | 152.60                           | 41        | 480.75                       | 23       | 31.7                     | 43        |
| Hawaii            | 265.72                           | 1         | 504.90                       | 14       | 52.6                     | 1         |
| Idaho             | 167.24                           | 30        | 414.76                       | 45       | 40.3                     | 13        |
| Illinois          | 198.60                           | 12        | 555.79                       | 9        | 35.7                     | 32        |
| Indiana           | 158.02                           | 37        | 474.52                       | 24       | 33.3                     | 40        |
| Iowa              | 182.93                           | 20        | 422.83                       | 40       | 43.3                     | 5         |
| Kansas            | 191.74                           | 14        | 434.52                       | 35       | 44.1                     | 3         |
| Kentucky          | 159.41                           | 36        | 432.45                       | 37       | 36.9                     | 30        |
| Louisiana         | 117.85                           | 51        | 440.35                       | 33       | 26.8                     | 51        |
| Maine             | 160.79                           | 34        | 422.69                       | 41       | 38.0                     | 23        |
| Maryland          | 179.93                           | 22        | 529.06                       | 11       | 34.0                     | 37        |
| Massachusetts     | 237.07                           | 3         | 593.57                       | 6        | 39.9                     | 16        |
| Michigan          | 212.77                           | 8         | 564.76                       | 8        | 37.7                     | 26        |
| Minnesota         | 217.44                           | 7         | 505.22                       | 13       | 43.0                     | 6         |
| Mississippi       | 128.56                           | 50        | 384.81                       | 48       | 33.4                     | 39        |
| Missouri          | 150.07                           | 42        | 467.82                       | 26       | 32.1                     | 42        |
| Montana           | 155.54                           | 38        | 377.41                       | 49       | 41.2                     | 11        |
| Nebraska          | 140.00                           | 47        | 408.94                       | 46       | 34.2                     | 34        |
| Nevada            | 184.82                           | 19        | 489.70                       | 19       | 37.7                     | 25        |
| New Hampshire     | 145.87                           | 44        | 487.67                       | 20       | 29.9                     | 47        |
| New Jersey        | 245.61                           | 2         | 641.05                       | 3        | 38.3                     | 20        |
| New Mexico        | 140.09                           | 46        | 415.75                       | 44       | 33.7                     | 38        |
| New York          | 203.35                           | 11        | 640.68                       | 4        | 31.7                     | 44        |
| North Carolina    | 175.02                           | 24        | 447.35                       | 31       | 39.1                     | 18        |
| North Dakota      | 159.56                           | 35        | 375.28                       | 50       | 42.5                     | 7         |
| Ohio              | 190.87                           | 15        | 498.56                       | 16       | 38.3                     | 21        |
| Oklahoma          | 166.16                           | 29        | 418.94                       | 42       | 40.1                     | 15        |
| Oregon            | 178.57                           | 23        | 470.35                       | 25       | 38.0                     | 24        |
| Pennsylvania      | 211.95                           | 9         | 513.62                       | 12       | 41.3                     | 9         |
| Rhode Island      | 219.78                           | 6         | 484.84                       | 21       | 45.3                     | 2         |
| South Carolina    | 153.75                           | 40        | 427.24                       | 39       | 36.0                     | 31        |
| South Dakota      | 137.68                           | 48        | 361.19                       | 51       | 38.1                     | 22        |
| Tennessee         | 141.73                           | 45        | 455.95                       | 30       | 31.1                     | 45        |
| Texas             | 184.94                           | 18        | 494.04                       | 18       | 37.4                     | 27        |
| Utah              | 186.66                           | 17        | 428.84                       | 38       | 43.5                     | 4         |
| Vermont           | 163.95                           | 32        | 438.27                       | 34       | 37.4                     | 28        |
| Virginia          | 169.31                           | 27        | 484.60                       | 22       | 34.9                     | 33        |
| Washington        | 206.41                           | 10        | 500.37                       | 15       | 41.3                     | 10        |
| West Virginia     | 166.51                           | 31        | 434.13                       | 36       | 38.4                     | 19        |
| Wisconsin         | 187.53                           | 16        | 465.35                       | 27       | 40.3                     | 14        |
| Wyoming           | 172.54                           | 25        | 416.26                       | 43       | 41.5                     | 8         |
| United States 1/  | 182.17                           |           | 510.39                       |          | 35.7                     |           |

1/ Includes Puerto Rico and the Virgin Islands.

Sources: Alaska Department of Labor, Research & Analysis:

ETA 5-159 report and Employment, Wages, and Contributions/ES-202 Report,  
both produced by the U.S. Department of Labor.

# Payment Data, UI Extended Benefits, 1985-1994

Table 2.7

| Year | Number of First Payments | Number of Weeks Paid | Number of Claimants Exhausting Benefits | Average Duration in Weeks | Average Weekly Benefit (\$) Amount 1/ |
|------|--------------------------|----------------------|-----------------------------------------|---------------------------|---------------------------------------|
| 1985 | 12,158                   | 69,368               | 3,749                                   | 5.7                       | 149.70                                |
| 1986 | 20,678                   | 136,180              | 8,486                                   | 6.6                       | 158.87                                |
| 1987 | 13,145                   | 94,773               | 6,246                                   | 7.2                       | 160.56                                |
| 1988 | 8,281                    | 51,385               | 2,806                                   | 6.2                       | 155.38                                |
| 1989 | 4,566                    | 24,489               | 958                                     | 5.4                       | 149.66                                |
| 1990 | 5,730                    | 32,267               | 1,445                                   | 5.6                       | 161.28                                |
| 1991 | 8,951                    | 57,369               | 3,272                                   | 6.4                       | 164.37                                |
| 1992 | 6                        | 32                   | 7                                       | 5.3                       | 136.84                                |
| 1993 | 2                        | 10                   | 3                                       | 5.0                       | 131.75                                |
| 1994 | 13,605                   | 89,840               | 4,857                                   | 6.6                       | 166.65                                |

1/ Excludes certain part-time workers.

Source: Alaska Department of Labor, Research & Analysis:  
Claims and Payment Activities, ETA 5-159 report to the U.S. Department of Labor.

# Payment Data, UI State Supplemental Benefits, 1985-1994

Table 2.8

| Year | Number of First Payments | Number of Weeks Paid | Number of Claimants Exhausting Benefits | Average Duration in Weeks | Average Weekly Benefit (\$) Amount 1/ |
|------|--------------------------|----------------------|-----------------------------------------|---------------------------|---------------------------------------|
| 1985 | 492                      | 3,073                | 229                                     | 6.2                       | 85.68                                 |
| 1986 | 919                      | 6,251                | 545                                     | 6.8                       | 96.51                                 |
| 1987 | 624                      | 4,506                | 395                                     | 7.2                       | 92.14                                 |
| 1988 | 504                      | 3,442                | 259                                     | 6.8                       | 95.84                                 |
| 1989 | 329                      | 1,943                | 122                                     | 5.9                       | 95.13                                 |
| 1990 | 345                      | 2,155                | 143                                     | 6.2                       | 104.24                                |
| 1991 | 761                      | 4,536                | 336                                     | 6.0                       | 102.54                                |
| 1992 | 731                      | 5,546                | 458                                     | 7.6                       | 102.42                                |
| 1993 | 1,067                    | 7,943                | 688                                     | 7.4                       | 102.75                                |
| 1994 | 384                      | 2,696                | 290                                     | 7.0                       | 94.73                                 |

1/ Excludes certain part-time workers.

Source: Alaska Department of Labor, Research & Analysis:  
Claims and Payment Activities, ETA 5-159 report to the U.S. Department of Labor.

# UI Regular Benefit Payments (Taxable and Reimbursable) by Industry—Intrastate, 1985-1994

Table 2.9

| INDUSTRY                 | 1985       | 1986        | 1987       | 1988       | 1989       | 1990       | 1991       | 1992       | 1993       | 1994       |
|--------------------------|------------|-------------|------------|------------|------------|------------|------------|------------|------------|------------|
| NUMBER OF WEEKS PAID     |            |             |            |            |            |            |            |            |            |            |
| Totals (incl. unclass.)  | 806,488    | 706,652     | 587,574    | 452,038    | 386,470    | 468,952    | 561,087    | 596,579    | 503,348    | 593,895    |
| Ag., For. & Fish         | 3,061      | 3,824       | 3,456      | 3,207      | 3,014      | 2,681      | 4,061      | 4,383      | 5,005      | 5,644      |
| Mining                   | 18,318     | 35,604      | 30,062     | 23,324     | 24,119     | 53,201     | 38,071     | 42,856     | 27,477     | 27,332     |
| Oil and Gas              | 14,660     | 31,156      | 26,712     | 19,986     | 19,380     | 47,231     | 32,442     | 37,617     | 22,263     | 21,893     |
| Other Mining             | 3,658      | 4,448       | 3,350      | 3,338      | 4,739      | 5,970      | 5,629      | 5,239      | 5,214      | 5,439      |
| Construction             | 179,593    | 193,338     | 135,244    | 98,122     | 69,149     | 73,534     | 94,468     | 92,478     | 69,707     | 94,806     |
| Manufacturing            | 48,134     | 51,375      | 41,730     | 40,943     | 46,672     | 46,874     | 63,509     | 68,333     | 58,536     | 85,973     |
| Food Products            | 24,951     | 24,907      | 21,531     | 24,561     | 27,162     | 25,496     | 35,971     | 41,458     | 38,995     | 59,840     |
| Lumber & Wood            | 10,627     | 10,030      | 7,758      | 7,654      | 11,342     | 12,065     | 16,813     | 13,747     | 7,976      | 10,459     |
| Paper Products           | 4,140      | 5,333       | 3,330      | 1,854      | 2,136      | 3,093      | 3,114      | 2,495      | 3,658      | 7,827      |
| Other Mfg.               | 8,416      | 11,105      | 9,111      | 6,874      | 6,032      | 6,220      | 7,611      | 10,633     | 7,907      | 7,847      |
| Trans., Comm. & Util.    | 60,382     | 60,074      | 50,895     | 37,513     | 31,337     | 57,297     | 54,547     | 57,374     | 50,168     | 56,454     |
| Trade                    | 100,366    | 126,974     | 109,258    | 80,631     | 65,200     | 74,664     | 102,762    | 116,967    | 103,580    | 111,625    |
| Fin., Ins. & Real Est.   | 20,862     | 26,632      | 27,103     | 21,831     | 18,050     | 16,117     | 19,654     | 20,033     | 17,251     | 20,600     |
| Services                 | 113,246    | 142,032     | 131,871    | 98,120     | 87,364     | 101,807    | 133,303    | 142,716    | 127,157    | 143,670    |
| Public Admin.            | 57,174     | 61,572      | 53,748     | 44,595     | 40,019     | 40,843     | 47,652     | 48,925     | 42,148     | 45,466     |
| Unclassified             | 5,332      | 5,227       | 4,207      | 3,752      | 1,546      | 1,934      | 3,060      | 2,514      | 2,319      | 2,325      |
| NUMBER OF FIRST PAYMENTS |            |             |            |            |            |            |            |            |            |            |
| Totals (incl. unclass.)  | 40,182     | 45,154      | 36,051     | 29,332     | 27,044     | 33,325     | 37,031     | 37,268     | 32,534     | 40,329     |
| Ag., For. & Fish         | 216        | 270         | 227        | 210        | 215        | 211        | 290        | 296        | 337        | 411        |
| Mining                   | 1,271      | 2,230       | 1,742      | 1,671      | 1,980      | 3,667      | 2,546      | 2,602      | 1,709      | 1,849      |
| Oil and Gas              | 1,054      | 1,934       | 1,490      | 1,432      | 1,570      | 3,349      | 2,163      | 2,284      | 1,382      | 1,518      |
| Other Mining             | 217        | 296         | 252        | 239        | 410        | 318        | 383        | 318        | 327        | 331        |
| Construction             | 11,740     | 11,748      | 8,248      | 6,015      | 4,854      | 5,184      | 6,275      | 5,927      | 4,989      | 7,072      |
| Manufacturing            | 3,274      | 3,479       | 2,951      | 3,161      | 3,561      | 3,726      | 4,431      | 4,575      | 4,133      | 5,508      |
| Food Products            | 1,574      | 1,667       | 1,560      | 1,814      | 1,927      | 2,023      | 2,495      | 2,555      | 2,579      | 3,651      |
| Lumber & Wood            | 717        | 767         | 661        | 767        | 1,024      | 968        | 1,172      | 1,047      | 618        | 889        |
| Paper Products           | 422        | 368         | 160        | 167        | 175        | 291        | 256        | 255        | 484        | 454        |
| Other Mfg.               | 561        | 677         | 570        | 413        | 435        | 424        | 508        | 718        | 452        | 514        |
| Trans., Comm. & Util.    | 3,532      | 3,951       | 3,146      | 2,443      | 2,183      | 4,184      | 3,561      | 3,676      | 3,215      | 3,949      |
| Trade                    | 6,895      | 8,130       | 6,524      | 5,175      | 4,448      | 5,173      | 6,845      | 7,163      | 6,438      | 7,313      |
| Fin., Ins. & Real Est.   | 1,339      | 1,715       | 1,573      | 1,286      | 1,121      | 1,045      | 1,211      | 1,159      | 1,025      | 1,406      |
| Services                 | 7,770      | 9,335       | 8,094      | 6,317      | 5,912      | 7,223      | 8,666      | 8,786      | 7,864      | 9,602      |
| Public Admin.            | 3,795      | 3,962       | 3,272      | 2,832      | 2,666      | 2,754      | 3,042      | 2,932      | 2,672      | 3,047      |
| Unclassified             | 350        | 334         | 274        | 222        | 104        | 158        | 164        | 152        | 152        | 172        |
| AMOUNT OF PAYMENTS (\$)  |            |             |            |            |            |            |            |            |            |            |
| Totals (incl. unclass.)  | 93,159,832 | 108,862,547 | 88,612,979 | 66,976,459 | 57,799,996 | 73,010,065 | 90,968,612 | 96,182,266 | 80,771,580 | 92,239,211 |
| Ag., For. & Fish         | 403,315    | 526,824     | 480,378    | 428,169    | 421,657    | 389,718    | 600,373    | 626,509    | 722,065    | 825,949    |
| Mining                   | 3,159,028  | 6,497,267   | 5,416,253  | 4,048,279  | 4,181,678  | 9,076,745  | 6,999,671  | 8,374,847  | 5,386,594  | 5,262,416  |
| Oil and Gas              | 2,585,039  | 5,759,791   | 4,859,051  | 3,502,579  | 3,351,894  | 8,012,061  | 5,949,790  | 7,384,851  | 4,371,425  | 4,322,462  |
| Other Mining             | 593,989    | 737,476     | 557,202    | 545,700    | 829,784    | 1,064,684  | 1,049,881  | 989,996    | 1,015,169  | 939,954    |
| Construction             | 31,408,045 | 34,078,531  | 23,405,617 | 17,161,043 | 12,021,780 | 13,154,194 | 17,924,460 | 17,279,799 | 12,888,140 | 17,384,443 |
| Manufacturing            | 6,455,833  | 6,931,941   | 5,487,326  | 5,261,260  | 6,473,636  | 6,805,843  | 9,869,443  | 10,245,401 | 8,695,512  | 12,103,658 |
| Food Products            | 2,630,872  | 2,521,981   | 2,223,918  | 2,571,829  | 3,229,650  | 3,194,400  | 4,807,535  | 5,478,880  | 5,155,985  | 7,285,068  |
| Lumber & Wood            | 1,709,089  | 1,640,720   | 1,250,865  | 1,254,771  | 1,945,855  | 2,075,092  | 3,234,287  | 2,518,586  | 1,450,800  | 1,863,235  |
| Paper Products           | 769,807    | 987,009     | 553,453    | 296,948    | 343,953    | 542,842    | 582,280    | 450,333    | 745,714    | 1,629,753  |
| Other Mfg.               | 1,346,065  | 1,782,231   | 1,459,090  | 1,137,712  | 954,178    | 993,509    | 1,245,341  | 1,797,602  | 1,343,013  | 1,325,602  |
| Trans., Comm. & Util.    | 10,176,143 | 9,508,937   | 7,898,224  | 5,645,907  | 4,737,488  | 9,449,085  | 9,017,422  | 9,400,474  | 8,241,229  | 9,110,556  |
| Trade                    | 13,506,590 | 17,214,463  | 14,509,115 | 10,388,687 | 8,486,999  | 10,109,746 | 14,650,040 | 16,749,124 | 14,951,744 | 15,530,548 |
| Fin., Ins. & Real Est.   | 3,201,909  | 4,104,063   | 4,245,523  | 3,466,250  | 2,878,622  | 2,570,778  | 3,200,696  | 3,265,199  | 2,881,820  | 3,407,467  |
| Services                 | 15,677,921 | 20,107,726  | 18,435,047 | 13,404,784 | 12,252,386 | 14,799,741 | 20,364,936 | 21,716,546 | 19,549,747 | 21,121,888 |
| Public Admin.            | 8,462,474  | 9,226,560   | 8,182,031  | 6,697,095  | 6,137,466  | 6,407,134  | 7,936,502  | 8,182,038  | 7,134,760  | 7,198,484  |
| Unclassified             | 708,574    | 666,235     | 553,465    | 474,985    | 208,284    | 247,081    | 405,069    | 342,329    | 319,969    | 293,802    |

# UI Regular Benefit Payments (Taxable and Reimbursable) by Industry—Intrastate, 1985-1994

Table 2.9 (cont.)

|                                           | 1985  | 1986  | 1987  | 1988  | 1989  | 1990  | 1991  | 1992  | 1993  | 1994  |
|-------------------------------------------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|
| PERCENT DISTRIBUTION - AMOUNT OF PAYMENTS |       |       |       |       |       |       |       |       |       |       |
| Totals (incl. unclass.)                   | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 |
| Ag., For. & Fish                          | 0.4   | 0.5   | 0.5   | 0.6   | 0.7   | 0.5   | 0.7   | 0.7   | 0.9   | 0.9   |
| Mining                                    | 3.4   | 6.0   | 6.1   | 6.0   | 7.2   | 12.4  | 7.7   | 8.7   | 6.7   | 5.7   |
| Oil and Gas                               | 2.8   | 5.3   | 5.5   | 5.2   | 5.8   | 11.0  | 6.5   | 7.7   | 5.4   | 4.7   |
| Other Mining                              | 0.6   | 0.7   | 0.6   | 0.8   | 1.4   | 1.5   | 1.2   | 1.0   | 1.3   | 1.0   |
| Construction                              | 33.7  | 31.3  | 26.4  | 25.6  | 20.8  | 18.0  | 19.7  | 18.0  | 16.0  | 18.8  |
| Manufacturing                             | 6.9   | 6.4   | 6.2   | 7.9   | 11.2  | 9.3   | 10.8  | 10.7  | 10.8  | 13.1  |
| Food Products                             | 2.8   | 2.3   | 2.5   | 3.8   | 5.6   | 4.4   | 5.3   | 5.7   | 6.4   | 7.9   |
| Lumber & Wood                             | 1.8   | 1.5   | 1.4   | 1.9   | 3.4   | 2.8   | 3.6   | 2.6   | 1.8   | 2.0   |
| Paper Products                            | 0.8   | 0.9   | 0.6   | 0.4   | 0.6   | 0.7   | 0.6   | 0.5   | 0.9   | 1.8   |
| Other Mfg.                                | 1.4   | 1.6   | 1.6   | 1.7   | 1.7   | 1.4   | 1.4   | 1.9   | 1.7   | 1.4   |
| Trans., Comm. & Util.                     | 10.9  | 8.7   | 8.9   | 8.4   | 8.2   | 12.9  | 9.9   | 9.8   | 10.2  | 9.9   |
| Trade                                     | 14.5  | 15.8  | 16.4  | 15.5  | 14.7  | 13.8  | 16.1  | 17.4  | 18.5  | 16.8  |
| Fin., Ins. & Real Est.                    | 3.4   | 3.8   | 4.8   | 5.2   | 5.0   | 3.5   | 3.5   | 3.4   | 3.6   | 3.7   |
| Services                                  | 16.8  | 18.5  | 20.8  | 20.0  | 21.2  | 20.3  | 22.4  | 22.6  | 24.2  | 22.9  |
| Public Admin.                             | 9.1   | 8.5   | 9.2   | 10.0  | 10.6  | 8.8   | 8.7   | 8.5   | 8.8   | 7.8   |
| Unclassified                              | 0.8   | 0.6   | 0.6   | 0.7   | 0.4   | 0.3   | 0.4   | 0.4   | 0.4   | 0.3   |

## AVERAGE WEEKLY PAYMENTS (\$)

|                         |        |        |        |        |        |        |        |        |        |        |
|-------------------------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|
| Totals (incl. unclass.) | 153.61 | 154.05 | 150.81 | 148.17 | 149.56 | 155.69 | 162.13 | 161.22 | 160.47 | 155.31 |
| Ag., For. & Fish        | 131.76 | 137.77 | 139.00 | 133.51 | 139.90 | 145.36 | 147.84 | 142.94 | 144.27 | 146.34 |
| Mining                  | 172.45 | 182.49 | 180.17 | 173.57 | 173.38 | 170.61 | 183.86 | 195.42 | 196.04 | 192.54 |
| Oil and Gas             | 174.97 | 184.87 | 181.91 | 175.25 | 172.96 | 169.64 | 183.40 | 196.32 | 196.35 | 197.44 |
| Other Mining            | 162.38 | 165.80 | 166.33 | 163.48 | 175.10 | 178.34 | 186.51 | 188.97 | 194.70 | 172.82 |
| Construction            | 174.88 | 176.26 | 173.06 | 174.89 | 173.85 | 178.89 | 189.74 | 186.85 | 184.89 | 183.37 |
| Manufacturing           | 134.12 | 134.93 | 131.50 | 128.50 | 138.70 | 145.19 | 155.40 | 149.93 | 148.55 | 140.78 |
| Food Products           | 105.44 | 101.26 | 103.29 | 104.71 | 118.90 | 125.29 | 133.65 | 132.15 | 132.22 | 121.74 |
| Lumber & Wood           | 160.83 | 163.58 | 161.24 | 163.94 | 171.56 | 171.99 | 192.37 | 183.21 | 181.90 | 178.15 |
| Paper Products          | 185.94 | 185.08 | 166.20 | 160.17 | 161.03 | 175.51 | 186.99 | 180.49 | 203.86 | 208.22 |
| Other Mfg.              | 159.94 | 160.49 | 160.15 | 165.51 | 158.19 | 159.73 | 163.62 | 169.06 | 169.85 | 168.93 |
| Trans., Comm. & Util.   | 168.53 | 158.29 | 155.19 | 150.51 | 151.18 | 164.91 | 165.31 | 163.85 | 164.27 | 161.38 |
| Trade                   | 134.57 | 135.57 | 132.80 | 128.84 | 130.17 | 135.40 | 142.56 | 143.20 | 144.35 | 139.13 |
| Fin., Ins. & Real Est.  | 153.48 | 154.10 | 156.64 | 158.78 | 159.48 | 159.51 | 162.85 | 162.99 | 167.05 | 165.41 |
| Services                | 138.44 | 141.57 | 139.80 | 136.62 | 140.25 | 145.37 | 152.77 | 152.17 | 153.74 | 147.02 |
| Public Admin.           | 148.01 | 149.85 | 152.23 | 150.18 | 153.36 | 156.87 | 166.55 | 167.24 | 169.28 | 158.33 |
| Unclassified            | 132.89 | 127.46 | 131.56 | 126.60 | 134.72 | 127.76 | 132.38 | 136.17 | 137.98 | 126.37 |

## AVERAGE DURATION IN WEEKS

|                         |      |      |      |      |      |      |      |      |      |      |
|-------------------------|------|------|------|------|------|------|------|------|------|------|
| Totals (incl. unclass.) | 15.1 | 15.6 | 16.3 | 15.4 | 14.3 | 14.1 | 15.2 | 16.0 | 15.5 | 14.7 |
| Ag., For. & Fish        | 14.2 | 14.2 | 15.2 | 15.3 | 14.0 | 12.7 | 14.0 | 14.8 | 14.9 | 13.7 |
| Mining                  | 14.4 | 16.0 | 17.3 | 14.0 | 12.2 | 14.5 | 15.0 | 16.5 | 16.1 | 14.8 |
| Oil and Gas             | 13.9 | 16.1 | 17.9 | 14.0 | 12.3 | 14.1 | 15.0 | 16.5 | 16.1 | 14.4 |
| Other Mining            | 16.9 | 15.0 | 13.3 | 14.0 | 11.6 | 18.8 | 14.7 | 16.5 | 15.9 | 16.4 |
| Construction            | 15.3 | 16.5 | 16.4 | 16.3 | 14.2 | 14.2 | 15.1 | 15.6 | 14.0 | 13.4 |
| Manufacturing           | 14.7 | 14.8 | 14.1 | 13.0 | 13.1 | 12.6 | 14.3 | 14.9 | 14.2 | 15.6 |
| Food Products           | 15.9 | 14.9 | 13.8 | 13.5 | 14.1 | 12.6 | 14.4 | 16.2 | 15.1 | 16.4 |
| Lumber & Wood           | 14.8 | 13.1 | 11.7 | 10.0 | 11.1 | 12.2 | 14.3 | 13.1 | 12.9 | 11.8 |
| Paper Products          | 9.8  | 14.5 | 20.8 | 11.1 | 12.2 | 10.6 | 12.2 | 9.8  | 7.6  | 17.2 |
| Other Mfg.              | 15.0 | 16.4 | 16.0 | 16.6 | 13.9 | 14.7 | 15.0 | 14.8 | 17.5 | 15.3 |
| Trans., Comm. & Util.   | 17.1 | 15.2 | 16.2 | 15.4 | 14.4 | 13.7 | 15.3 | 15.6 | 15.6 | 14.3 |
| Trade                   | 14.6 | 15.6 | 16.7 | 15.6 | 14.7 | 14.4 | 15.0 | 16.3 | 16.1 | 15.3 |
| Fin., Ins. & Real Est.  | 15.6 | 15.5 | 17.2 | 17.0 | 16.1 | 15.4 | 16.2 | 17.3 | 16.8 | 14.7 |
| Services                | 14.6 | 15.2 | 16.3 | 15.5 | 14.8 | 14.1 | 15.4 | 16.2 | 16.2 | 15.0 |
| Public Admin.           | 15.1 | 15.5 | 16.4 | 15.7 | 15.0 | 14.8 | 15.7 | 16.7 | 15.8 | 14.9 |
| Unclassified            | 15.2 | 15.6 | 15.4 | 16.9 | 14.9 | 12.2 | 18.7 | 16.5 | 15.3 | 13.5 |

Note: Percentages may not add up to 100% due to rounding.

Source: Alaska Department of Labor, Research & Analysis:  
UC-217 report, Benefit Payments by Industry and Area.

# UI Regular Benefit Payments (Taxable and Reimbursable) by Industry—Interstate, 1985-1994

Table 2.10

| INDUSTRY                 | 1985       | 1986       | 1987       | 1988       | 1989       | 1990       | 1991       | 1992       | 1993       | 1994       |
|--------------------------|------------|------------|------------|------------|------------|------------|------------|------------|------------|------------|
| NUMBER OF WEEKS PAID     |            |            |            |            |            |            |            |            |            |            |
| Totals (incl. unclass.)  | 181,653    | 192,510    | 182,787    | 127,178    | 98,740     | 104,638    | 120,970    | 147,692    | 138,247    | 156,252    |
| Ag., For. & Fish         | 805        | 1,037      | 818        | 721        | 557        | 776        | 1,135      | 1,589      | 1,921      | 2,372      |
| Mining                   | 6,211      | 14,868     | 12,648     | 6,483      | 5,839      | 8,226      | 8,019      | 10,499     | 8,058      | 7,225      |
| Oil and Gas              | 4,395      | 12,962     | 11,223     | 5,433      | 4,526      | 6,804      | 6,333      | 9,148      | 6,373      | 5,708      |
| Other Mining             | 1,816      | 1,906      | 1,425      | 1,050      | 1,313      | 1,422      | 1,686      | 1,351      | 1,685      | 1,517      |
| Construction             | 38,845     | 39,402     | 29,974     | 15,251     | 8,914      | 8,790      | 10,445     | 10,725     | 8,154      | 10,610     |
| Manufacturing            | 28,117     | 27,069     | 22,079     | 21,057     | 22,042     | 25,629     | 35,468     | 44,130     | 47,679     | 58,561     |
| Food Products            | 20,502     | 18,638     | 15,012     | 14,347     | 14,868     | 17,613     | 23,981     | 33,354     | 38,934     | 48,124     |
| Lumber & Wood            | 4,798      | 4,812      | 3,612      | 3,624      | 4,742      | 4,985      | 8,373      | 7,009      | 5,057      | 5,239      |
| Paper Products           | 839        | 1,155      | 943        | 940        | 1,145      | 1,559      | 1,845      | 1,848      | 2,154      | 3,892      |
| Other Mfg.               | 1,978      | 2,464      | 2,512      | 2,146      | 1,287      | 1,472      | 1,269      | 2,119      | 1,534      | 1,306      |
| Trans., Comm. & Util.    | 14,218     | 14,923     | 13,329     | 9,440      | 7,201      | 9,336      | 9,792      | 11,078     | 9,395      | 10,986     |
| Trade                    | 23,386     | 32,196     | 34,195     | 23,836     | 16,166     | 14,976     | 16,079     | 22,733     | 20,437     | 20,966     |
| Fin., Ins. & Real Est.   | 7,422      | 9,995      | 11,892     | 8,728      | 6,704      | 5,271      | 4,805      | 5,730      | 5,574      | 5,120      |
| Services                 | 29,246     | 36,323     | 40,579     | 27,303     | 21,287     | 21,672     | 25,293     | 31,017     | 27,577     | 30,617     |
| Public Admin.            | 12,072     | 15,492     | 16,313     | 13,816     | 9,800      | 9,511      | 9,507      | 9,781      | 9,205      | 9,387      |
| Unclassified             | 1,331      | 1,205      | 960        | 543        | 230        | 451        | 427        | 410        | 247        | 408        |
| NUMBER OF FIRST PAYMENTS |            |            |            |            |            |            |            |            |            |            |
| Totals (incl. unclass.)  | 9,174      | 10,646     | 9,296      | 6,746      | 5,978      | 6,609      | 7,408      | 8,293      | 8,052      | 10,439     |
| Ag., For. & Fish         | 53         | 78         | 45         | 53         | 37         | 70         | 85         | 94         | 130        | 148        |
| Mining                   | 420        | 824        | 559        | 379        | 371        | 574        | 484        | 555        | 418        | 507        |
| Oil and Gas              | 309        | 715        | 481        | 309        | 285        | 493        | 389        | 492        | 316        | 416        |
| Other Mining             | 111        | 109        | 78         | 70         | 86         | 81         | 95         | 63         | 102        | 91         |
| Construction             | 2,185      | 2,111      | 1,478      | 736        | 559        | 537        | 658        | 597        | 515        | 753        |
| Manufacturing            | 1,716      | 1,754      | 1,466      | 1,456      | 1,639      | 1,955      | 2,454      | 2,938      | 3,254      | 4,197      |
| Food Products            | 1,242      | 1,233      | 994        | 996        | 1,095      | 1,359      | 1,741      | 2,216      | 2,678      | 3,457      |
| Lumber & Wood            | 326        | 328        | 286        | 316        | 375        | 412        | 533        | 494        | 360        | 434        |
| Paper Products           | 39         | 64         | 57         | 59         | 89         | 118        | 105        | 118        | 142        | 229        |
| Other Mfg.               | 109        | 129        | 129        | 85         | 80         | 66         | 75         | 110        | 74         | 77         |
| Trans., Comm. & Util.    | 730        | 860        | 650        | 504        | 403        | 607        | 558        | 578        | 532        | 725        |
| Trade                    | 1,328      | 1,656      | 1,693      | 1,160      | 891        | 866        | 969        | 1,170      | 1,036      | 1,349      |
| Fin., Ins. & Real Est.   | 417        | 538        | 557        | 419        | 340        | 283        | 248        | 281        | 273        | 333        |
| Services                 | 1,612      | 1,915      | 1,953      | 1,381      | 1,182      | 1,208      | 1,433      | 1,598      | 1,437      | 1,859      |
| Public Admin.            | 633        | 849        | 851        | 634        | 542        | 485        | 492        | 466        | 439        | 551        |
| Unclassified             | 80         | 61         | 44         | 24         | 14         | 24         | 27         | 16         | 18         | 17         |
| AMOUNT OF PAYMENTS (\$)  |            |            |            |            |            |            |            |            |            |            |
| Totals (incl. unclass.)  | 25,287,950 | 31,433,820 | 30,246,680 | 20,794,671 | 16,246,234 | 17,467,401 | 21,185,177 | 25,589,312 | 24,269,843 | 25,665,432 |
| Ag., For. & Fish         | 113,281    | 158,578    | 115,868    | 104,083    | 89,207     | 130,767    | 201,318    | 278,116    | 338,508    | 385,177    |
| Mining                   | 1,122,568  | 2,857,868  | 2,397,248  | 1,208,894  | 1,083,184  | 1,502,092  | 1,646,739  | 2,239,553  | 1,731,803  | 1,499,568  |
| Oil and Gas              | 812,183    | 2,516,124  | 2,142,019  | 1,026,508  | 846,074    | 1,238,033  | 1,305,399  | 1,961,886  | 1,362,167  | 1,173,298  |
| Other Mining             | 310,385    | 341,744    | 255,229    | 182,386    | 237,110    | 264,059    | 341,340    | 277,667    | 369,636    | 326,270    |
| Construction             | 6,936,457  | 7,138,806  | 5,436,934  | 2,770,951  | 1,637,522  | 1,581,608  | 2,055,510  | 2,112,133  | 1,601,598  | 1,957,552  |
| Manufacturing            | 3,593,322  | 3,678,354  | 3,058,500  | 3,032,946  | 3,277,864  | 3,941,359  | 5,795,260  | 7,016,198  | 7,748,207  | 8,890,810  |
| Food Products            | 2,359,050  | 2,250,979  | 1,850,911  | 1,863,221  | 2,000,397  | 2,502,347  | 3,557,455  | 4,936,152  | 5,988,630  | 6,835,939  |
| Lumber & Wood            | 779,259    | 830,005    | 613,334    | 642,019    | 849,603    | 900,550    | 1,638,392  | 1,346,232  | 1,016,023  | 1,017,985  |
| Paper Products           | 145,110    | 209,951    | 165,994    | 179,350    | 203,602    | 280,111    | 367,667    | 333,233    | 438,923    | 804,095    |
| Other Mfg.               | 309,903    | 387,419    | 428,261    | 348,356    | 224,262    | 258,351    | 231,746    | 400,581    | 304,631    | 232,791    |
| Trans., Comm. & Util.    | 2,502,530  | 2,560,690  | 2,318,888  | 1,622,567  | 1,224,692  | 1,658,151  | 1,796,869  | 1,980,400  | 1,727,884  | 1,954,966  |
| Trade                    | 3,182,257  | 4,754,026  | 5,133,440  | 3,582,475  | 2,495,538  | 2,323,200  | 2,608,235  | 3,626,859  | 3,343,132  | 3,219,479  |
| Fin., Ins. & Real Est.   | 1,215,339  | 1,643,807  | 2,038,012  | 1,529,736  | 1,153,281  | 932,835    | 844,987    | 1,057,621  | 1,018,985  | 904,711    |
| Services                 | 4,429,840  | 5,761,002  | 6,687,972  | 4,396,063  | 3,457,890  | 3,611,331  | 4,367,488  | 5,343,817  | 4,926,401  | 5,078,199  |
| Public Admin.            | 2,024,912  | 2,702,803  | 2,907,538  | 2,456,636  | 1,788,158  | 1,713,194  | 1,789,958  | 1,871,331  | 1,794,809  | 1,712,125  |
| Unclassified             | 167,444    | 177,886    | 152,280    | 90,320     | 38,898     | 72,864     | 78,813     | 63,284     | 38,516     | 62,845     |



# UI Regular Benefit Payments (Taxable and Reimbursable) by Industry—Interstate, 1985-1994

Table 2.10 (cont.)

| INDUSTRY                                  | 1985   | 1986   | 1987   | 1988   | 1989   | 1990   | 1991   | 1992   | 1993   | 1994   |
|-------------------------------------------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|
| PERCENT DISTRIBUTION - AMOUNT OF PAYMENTS |        |        |        |        |        |        |        |        |        |        |
| Totals (incl. unclass.)                   | 100.0  | 100.0  | 100.0  | 100.0  | 100.0  | 100.0  | 100.0  | 100.0  | 100.0  | 100.0  |
| Ag., For. & Fish                          | 0.4    | 0.5    | 0.4    | 0.5    | 0.5    | 0.7    | 1.0    | 1.1    | 1.4    | 1.5    |
| Mining                                    | 4.4    | 9.1    | 7.9    | 5.8    | 6.7    | 8.6    | 7.8    | 8.8    | 7.1    | 5.8    |
| Oil and Gas                               | 3.2    | 8.0    | 7.1    | 4.9    | 5.2    | 7.1    | 6.2    | 7.7    | 5.6    | 4.6    |
| Other Mining                              | 1.2    | 1.1    | 0.8    | 0.9    | 1.5    | 1.5    | 1.6    | 1.1    | 1.5    | 1.3    |
| Construction                              | 27.4   | 22.7   | 18.0   | 13.3   | 10.1   | 9.1    | 9.7    | 8.3    | 6.6    | 7.6    |
| Manufacturing                             | 14.2   | 11.7   | 10.1   | 14.6   | 20.2   | 22.6   | 27.4   | 27.4   | 31.9   | 34.6   |
| Food Products                             | 9.3    | 7.2    | 6.1    | 9.0    | 12.3   | 14.3   | 16.8   | 19.3   | 24.7   | 26.6   |
| Lumber & Wood                             | 3.1    | 2.6    | 2.0    | 3.1    | 5.2    | 5.2    | 7.7    | 5.3    | 4.2    | 4.0    |
| Paper Products                            | 0.6    | 0.7    | 0.5    | 0.9    | 1.3    | 1.6    | 1.7    | 1.3    | 1.8    | 3.1    |
| Other Mfg.                                | 1.2    | 1.2    | 1.4    | 1.7    | 1.4    | 1.5    | 1.1    | 1.6    | 1.3    | 0.9    |
| Trans., Comm. & Util.                     | 9.9    | 8.1    | 7.7    | 7.8    | 7.5    | 9.5    | 8.5    | 7.7    | 7.1    | 7.6    |
| Trade                                     | 12.6   | 15.1   | 17.0   | 17.2   | 15.4   | 13.3   | 12.3   | 14.2   | 13.8   | 12.5   |
| Fin., Ins. & Real Est.                    | 4.8    | 5.2    | 6.7    | 7.4    | 7.1    | 5.3    | 4.0    | 4.1    | 4.2    | 3.5    |
| Services                                  | 17.5   | 18.3   | 22.1   | 21.1   | 21.3   | 20.7   | 20.6   | 20.9   | 20.3   | 19.8   |
| Public Admin.                             | 8.0    | 8.6    | 9.6    | 11.8   | 11.0   | 9.8    | 8.4    | 7.3    | 7.4    | 6.7    |
| Unclassified                              | 0.7    | 0.6    | 0.5    | 0.4    | 0.2    | 0.4    | 0.4    | 0.2    | 0.2    | 0.2    |
| AVERAGE WEEKLY PAYMENT (\$)               |        |        |        |        |        |        |        |        |        |        |
| Totals (incl. unclass.)                   | 156.43 | 163.28 | 165.48 | 163.51 | 164.54 | 166.93 | 175.13 | 173.26 | 175.55 | 164.26 |
| Ag., For. & Fish                          | 140.72 | 152.92 | 141.65 | 144.36 | 160.16 | 168.51 | 177.37 | 175.03 | 176.21 | 162.38 |
| Mining                                    | 180.74 | 192.22 | 189.54 | 186.47 | 185.51 | 182.60 | 205.35 | 213.31 | 214.92 | 207.55 |
| Oil and Gas                               | 184.80 | 194.12 | 190.86 | 188.94 | 186.94 | 181.96 | 206.13 | 214.46 | 213.74 | 205.55 |
| Other Mining                              | 170.92 | 179.30 | 179.11 | 173.70 | 180.59 | 185.70 | 202.46 | 205.53 | 219.37 | 215.08 |
| Construction                              | 178.57 | 181.18 | 181.39 | 181.69 | 183.70 | 179.93 | 196.79 | 196.94 | 186.42 | 184.50 |
| Manufacturing                             | 127.80 | 135.89 | 138.53 | 144.04 | 148.71 | 153.79 | 163.39 | 158.99 | 162.51 | 151.82 |
| Food Products                             | 115.06 | 120.77 | 123.30 | 129.87 | 134.54 | 142.07 | 148.34 | 147.99 | 153.81 | 142.05 |
| Lumber & Wood                             | 162.41 | 172.49 | 169.80 | 177.16 | 179.17 | 180.65 | 195.68 | 192.07 | 200.91 | 194.31 |
| Paper Products                            | 172.96 | 181.78 | 176.03 | 190.80 | 177.82 | 179.67 | 199.28 | 202.20 | 203.77 | 206.60 |
| Other Mfg.                                | 156.67 | 157.23 | 170.49 | 162.33 | 174.25 | 175.51 | 182.62 | 189.04 | 198.59 | 178.25 |
| Trans., Comm. & Util.                     | 176.01 | 171.59 | 173.97 | 171.88 | 170.07 | 177.61 | 183.50 | 178.77 | 183.92 | 177.95 |
| Trade                                     | 136.08 | 147.66 | 150.12 | 150.30 | 154.37 | 155.13 | 162.21 | 159.54 | 163.58 | 153.56 |
| Fin., Ins. & Real Est.                    | 163.75 | 164.46 | 171.38 | 175.27 | 172.03 | 176.97 | 175.86 | 184.58 | 182.81 | 176.70 |
| Services                                  | 151.47 | 158.60 | 164.81 | 161.01 | 162.44 | 166.64 | 172.68 | 172.29 | 178.64 | 165.86 |
| Public Admin.                             | 167.74 | 174.46 | 178.23 | 177.81 | 182.47 | 180.13 | 188.28 | 191.32 | 194.98 | 182.39 |
| Unclassified                              | 125.80 | 147.62 | 158.63 | 166.34 | 169.12 | 161.56 | 184.57 | 154.35 | 155.94 | 154.03 |
| AVERAGE DURATION IN WEEKS                 |        |        |        |        |        |        |        |        |        |        |
| Totals (incl. unclass.)                   | 17.6   | 18.1   | 19.7   | 18.9   | 16.5   | 15.8   | 16.3   | 17.8   | 17.2   | 15.0   |
| Ag., For. & Fish                          | 15.2   | 13.3   | 18.2   | 13.6   | 15.1   | 11.1   | 13.4   | 16.9   | 14.8   | 16.0   |
| Mining                                    | 14.8   | 18.0   | 22.6   | 17.1   | 15.7   | 14.3   | 16.6   | 18.9   | 19.3   | 14.3   |
| Oil and Gas                               | 14.2   | 18.1   | 23.3   | 17.6   | 15.9   | 13.8   | 16.3   | 18.6   | 20.2   | 13.7   |
| Other Mining                              | 16.4   | 17.5   | 18.3   | 15.0   | 15.3   | 17.6   | 17.7   | 21.4   | 16.5   | 16.7   |
| Construction                              | 17.8   | 18.7   | 20.3   | 20.7   | 15.9   | 16.4   | 15.9   | 18.0   | 15.8   | 14.1   |
| Manufacturing                             | 16.4   | 15.4   | 15.1   | 14.5   | 13.4   | 13.1   | 14.5   | 15.0   | 14.7   | 14.0   |
| Food Products                             | 16.5   | 15.1   | 15.1   | 14.4   | 13.6   | 13.0   | 13.8   | 15.1   | 14.5   | 13.9   |
| Lumber & Wood                             | 14.7   | 14.7   | 12.6   | 11.5   | 12.6   | 12.1   | 15.7   | 14.2   | 14.0   | 12.1   |
| Paper Products                            | 21.5   | 18.0   | 16.5   | 15.9   | 12.9   | 13.2   | 17.6   | 14.0   | 15.2   | 17.0   |
| Other Mfg.                                | 18.1   | 19.1   | 19.5   | 25.2   | 16.1   | 22.3   | 16.9   | 19.3   | 20.7   | 17.0   |
| Trans., Comm. & Util.                     | 19.5   | 17.4   | 20.5   | 18.7   | 17.9   | 15.4   | 17.5   | 19.2   | 17.7   | 15.2   |
| Trade                                     | 17.6   | 19.4   | 20.2   | 20.5   | 18.1   | 17.3   | 16.6   | 19.4   | 19.7   | 15.5   |
| Fin., Ins. & Real Est.                    | 17.8   | 18.6   | 21.4   | 20.8   | 19.7   | 18.6   | 19.4   | 20.4   | 20.4   | 15.4   |
| Services                                  | 18.1   | 19.0   | 20.8   | 19.8   | 18.0   | 17.9   | 17.7   | 19.4   | 19.2   | 16.5   |
| Public Admin.                             | 19.1   | 18.2   | 19.2   | 21.8   | 18.1   | 19.6   | 19.3   | 21.0   | 21.0   | 17.0   |
| Unclassified                              | 16.6   | 19.8   | 21.8   | 22.6   | 16.4   | 18.8   | 15.8   | 25.6   | 13.7   | 24.0   |

Note: Percentages may not add up to 100% due to rounding.

Source: Alaska Department of Labor, Research & Analysis:  
UC-217 report, Benefit Payments by Industry and Area.

# UI Regular Benefit Payments (Taxable and Reimbursable) by Industry—Total, 1985-1994

Table 2.11

| INDUSTRY                 | 1985        | 1986        | 1987        | 1988       | 1989       | 1990       | 1991        | 1992        | 1993        | 1994        |
|--------------------------|-------------|-------------|-------------|------------|------------|------------|-------------|-------------|-------------|-------------|
| NUMBER OF WEEKS PAID     |             |             |             |            |            |            |             |             |             |             |
| Totals (incl. unclass.)  | 768,121     | 899,162     | 770,361     | 579,216    | 485,210    | 573,590    | 682,057     | 744,271     | 641,595     | 750,147     |
| Ag., For. & Fish         | 3,866       | 4,861       | 4,274       | 3,928      | 3,571      | 3,457      | 5,196       | 5,972       | 6,926       | 8,016       |
| Mining                   | 24,529      | 50,472      | 42,710      | 29,807     | 29,958     | 61,427     | 46,090      | 53,355      | 35,535      | 34,557      |
| Oil and Gas              | 19,055      | 44,118      | 37,935      | 25,419     | 23,906     | 54,035     | 38,775      | 46,765      | 28,636      | 27,601      |
| Other Mining             | 5,474       | 6,354       | 4,775       | 4,388      | 6,052      | 7,392      | 7,315       | 6,590       | 6,899       | 6,956       |
| Construction             | 218,438     | 232,740     | 165,218     | 113,373    | 78,063     | 82,324     | 104,913     | 103,203     | 77,861      | 105,416     |
| Manufacturing            | 76,251      | 78,444      | 63,809      | 62,000     | 68,714     | 72,503     | 98,977      | 112,463     | 106,215     | 144,534     |
| Food Products            | 45,453      | 43,545      | 36,543      | 38,908     | 42,030     | 43,109     | 59,952      | 74,812      | 77,929      | 107,964     |
| Lumber & Wood            | 15,425      | 14,842      | 11,370      | 11,278     | 16,084     | 17,050     | 25,186      | 20,756      | 13,033      | 15,698      |
| Paper Products           | 4,979       | 6,488       | 4,273       | 2,794      | 3,281      | 4,652      | 4,959       | 4,143       | 5,812       | 11,719      |
| Other Mfg.               | 10,394      | 13,569      | 11,623      | 9,020      | 7,319      | 7,692      | 8,880       | 12,752      | 9,441       | 9,153       |
| Trans., Comm. & Util.    | 74,600      | 74,997      | 64,224      | 46,953     | 38,538     | 66,633     | 64,339      | 68,452      | 59,563      | 67,440      |
| Trade                    | 123,752     | 159,170     | 143,453     | 104,467    | 81,366     | 89,640     | 118,841     | 139,700     | 124,017     | 132,591     |
| Fin., Ins. & Real Est.   | 28,284      | 36,627      | 38,995      | 30,559     | 24,754     | 21,388     | 24,459      | 25,763      | 22,825      | 25,720      |
| Services                 | 142,492     | 178,355     | 172,450     | 125,423    | 108,651    | 123,479    | 158,596     | 173,733     | 154,734     | 174,287     |
| Public Admin.            | 69,246      | 77,064      | 70,061      | 58,411     | 49,819     | 50,354     | 57,159      | 58,706      | 51,353      | 54,853      |
| Unclassified             | 6,663       | 6,432       | 5,167       | 4,295      | 1,776      | 2,385      | 3,487       | 2,924       | 2,566       | 2,733       |
| NUMBER OF FIRST PAYMENTS |             |             |             |            |            |            |             |             |             |             |
| Totals (incl. unclass.)  | 49,356      | 55,800      | 45,347      | 36,078     | 33,022     | 39,934     | 44,439      | 45,561      | 40,586      | 50,768      |
| Ag., For. & Fish         | 269         | 348         | 272         | 263        | 252        | 281        | 375         | 390         | 467         | 559         |
| Mining                   | 1,691       | 3,054       | 2,301       | 2,050      | 2,351      | 4,241      | 3,030       | 3,157       | 2,127       | 2,356       |
| Oil and Gas              | 1,363       | 2,649       | 1,971       | 1,741      | 1,855      | 3,842      | 2,552       | 2,776       | 1,698       | 1,934       |
| Other Mining             | 328         | 405         | 330         | 309        | 496        | 399        | 478         | 381         | 429         | 422         |
| Construction             | 13,925      | 13,859      | 9,726       | 6,751      | 5,413      | 5,721      | 6,933       | 6,524       | 5,504       | 7,825       |
| Manufacturing            | 4,990       | 5,233       | 4,417       | 4,617      | 5,200      | 5,681      | 6,885       | 7,513       | 7,387       | 9,705       |
| Food Products            | 2,816       | 2,900       | 2,554       | 2,810      | 3,022      | 3,392      | 4,236       | 4,771       | 5,257       | 7,108       |
| Lumber & Wood            | 1,043       | 1,095       | 947         | 1,083      | 1,399      | 1,400      | 1,705       | 1,541       | 978         | 1,323       |
| Paper Products           | 461         | 432         | 217         | 226        | 264        | 409        | 361         | 373         | 626         | 683         |
| Other Mfg.               | 670         | 806         | 699         | 498        | 515        | 490        | 583         | 828         | 526         | 591         |
| Trans., Comm. & Util.    | 4,262       | 4,811       | 3,796       | 2,947      | 2,586      | 4,791      | 4,119       | 4,254       | 3,747       | 4,674       |
| Trade                    | 8,223       | 9,786       | 8,217       | 6,335      | 5,339      | 6,039      | 7,814       | 8,333       | 7,474       | 8,662       |
| Fin., Ins. & Real Est.   | 1,756       | 2,253       | 2,130       | 1,705      | 1,461      | 1,328      | 1,459       | 1,440       | 1,298       | 1,739       |
| Services                 | 9,382       | 11,250      | 10,047      | 7,698      | 7,094      | 8,431      | 10,099      | 10,384      | 9,301       | 11,461      |
| Public Admin.            | 4,428       | 4,811       | 4,123       | 3,466      | 3,208      | 3,239      | 3,534       | 3,398       | 3,111       | 3,598       |
| Unclassified             | 430         | 395         | 318         | 248        | 118        | 182        | 191         | 168         | 170         | 189         |
| AMOUNT OF PAYMENTS (\$)  |             |             |             |            |            |            |             |             |             |             |
| Totals (incl. unclass.)  | 118,447,782 | 140,296,367 | 118,859,659 | 87,771,130 | 74,046,230 | 90,477,466 | 112,153,789 | 121,771,578 | 105,041,423 | 117,904,643 |
| Ag., For. & Fish         | 516,596     | 685,402     | 596,246     | 532,252    | 510,864    | 520,485    | 801,691     | 904,625     | 1,060,573   | 1,211,126   |
| Mining                   | 4,281,596   | 9,355,135   | 7,813,501   | 5,257,173  | 5,264,862  | 10,578,837 | 8,646,410   | 10,614,400  | 7,118,397   | 6,761,984   |
| Oil and Gas              | 3,377,222   | 8,275,915   | 7,001,070   | 4,529,087  | 4,197,968  | 9,250,094  | 7,255,169   | 9,346,737   | 5,733,592   | 5,495,760   |
| Other Mining             | 904,374     | 1,079,220   | 812,431     | 728,086    | 1,066,894  | 1,328,743  | 1,391,221   | 1,267,663   | 1,384,805   | 1,266,224   |
| Construction             | 38,344,502  | 41,217,337  | 28,842,551  | 19,931,994 | 13,659,302 | 14,735,802 | 19,979,970  | 19,391,932  | 14,489,738  | 19,341,995  |
| Manufacturing            | 10,049,155  | 10,610,295  | 8,545,826   | 8,294,206  | 9,751,500  | 10,747,202 | 15,664,703  | 17,261,599  | 16,443,719  | 20,994,468  |
| Food Products            | 4,989,922   | 4,772,960   | 4,074,829   | 4,435,050  | 5,230,047  | 5,696,747  | 8,364,990   | 10,415,032  | 11,144,615  | 14,121,007  |
| Lumber & Wood            | 2,488,348   | 2,470,725   | 1,864,199   | 1,896,790  | 2,795,458  | 2,975,642  | 4,872,679   | 3,864,818   | 2,466,823   | 2,881,220   |
| Paper Products           | 914,917     | 1,196,960   | 719,447     | 476,298    | 547,555    | 822,953    | 949,947     | 783,566     | 1,184,637   | 2,433,848   |
| Other Mfg.               | 1,655,968   | 2,169,650   | 1,887,351   | 1,488,068  | 1,178,440  | 1,251,860  | 1,477,087   | 2,198,183   | 1,647,644   | 1,558,393   |
| Trans., Comm. & Util.    | 12,678,673  | 12,069,627  | 10,217,112  | 7,268,474  | 5,962,180  | 11,107,236 | 10,814,291  | 11,380,874  | 9,969,113   | 11,065,522  |
| Trade                    | 16,688,847  | 21,968,489  | 19,642,555  | 13,971,162 | 10,982,537 | 12,432,946 | 17,258,275  | 20,375,983  | 18,294,876  | 18,750,027  |
| Fin., Ins. & Real Est.   | 4,417,248   | 5,747,870   | 6,283,535   | 4,995,986  | 4,031,903  | 3,503,613  | 4,045,683   | 4,322,820   | 3,900,805   | 4,312,178   |
| Services                 | 20,107,761  | 25,868,728  | 25,123,019  | 17,800,847 | 15,710,276 | 18,411,072 | 24,732,424  | 27,060,363  | 24,476,148  | 26,200,087  |
| Public Admin.            | 10,487,386  | 11,929,363  | 11,089,569  | 9,153,731  | 7,925,624  | 8,120,328  | 9,726,460   | 10,053,369  | 8,929,569   | 8,910,609   |
| Unclassified             | 876,018     | 844,121     | 705,745     | 565,305    | 247,182    | 319,945    | 483,882     | 405,613     | 358,485     | 356,647     |

# UI Regular Benefit Payments (Taxable and Reimbursable) by Industry—Total, 1985-1994

Table 2.11 (cont.)

| INDUSTRY                                  | 1985   | 1986   | 1987   | 1988   | 1989   | 1990   | 1991   | 1992   | 1993   | 1994   |
|-------------------------------------------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|
| PERCENT DISTRIBUTION - AMOUNT OF PAYMENTS |        |        |        |        |        |        |        |        |        |        |
| Totals (incl. unclass.)                   | 100.0  | 100.0  | 100.0  | 100.0  | 100.0  | 100.0  | 100.0  | 100.0  | 100.0  | 100.0  |
| Ag., For. & Fish                          | 0.4    | 0.5    | 0.5    | 0.6    | 0.5    | 0.6    | 0.7    | 0.7    | 1.0    | 1.0    |
| Mining                                    | 3.6    | 6.7    | 6.6    | 6.0    | 6.1    | 11.7   | 7.7    | 8.7    | 6.8    | 5.7    |
| Oil and Gas                               | 2.9    | 5.9    | 5.9    | 5.2    | 5.4    | 10.2   | 6.5    | 7.7    | 5.5    | 4.7    |
| Other Mining                              | 0.8    | 0.8    | 0.7    | 0.8    | 0.7    | 1.5    | 1.2    | 1      | 1.3    | 1.1    |
| Construction                              | 32.4   | 29.4   | 24.3   | 22.7   | 23.9   | 16.3   | 17.8   | 15.9   | 13.8   | 16.4   |
| Manufacturing                             | 8.5    | 7.6    | 7.2    | 9.4    | 7.8    | 11.9   | 14     | 14.2   | 15.7   | 17.8   |
| Food Products                             | 4.2    | 3.4    | 3.4    | 5.1    | 3.7    | 6.3    | 7.5    | 8.6    | 10.6   | 12.0   |
| Lumber & Wood                             | 2.1    | 1.8    | 1.6    | 2.2    | 1.7    | 3.3    | 4.3    | 3.2    | 2.3    | 2.4    |
| Paper Products                            | 0.8    | 0.9    | 0.6    | 0.5    | 0.7    | 0.9    | 0.8    | 0.6    | 1.1    | 2.1    |
| Other Mfg.                                | 1.4    | 1.5    | 1.6    | 1.7    | 1.7    | 1.4    | 1.3    | 1.8    | 1.6    | 1.3    |
| Trans., Comm. & Util.                     | 10.7   | 8.6    | 8.6    | 8.3    | 8.7    | 12.3   | 9.6    | 9.3    | 9.5    | 9.4    |
| Trade                                     | 14.1   | 15.7   | 16.5   | 15.9   | 16.5   | 13.7   | 15.4   | 16.7   | 17.4   | 15.9   |
| Fin., Ins. & Real Est.                    | 3.7    | 4.1    | 5.3    | 5.7    | 5.3    | 3.9    | 3.6    | 3.5    | 3.7    | 3.7    |
| Services                                  | 17.0   | 18.4   | 21.1   | 20.3   | 20.9   | 20.3   | 22.1   | 22.2   | 23.3   | 22.2   |
| Public Admin.                             | 8.9    | 8.5    | 9.3    | 10.4   | 9.7    | 9      | 8.7    | 8.3    | 8.5    | 7.6    |
| Unclassified                              | 0.7    | 0.6    | 0.6    | 0.6    | 0.6    | 0.4    | 0.4    | 0.3    | 0.3    | 0.3    |
| AVERAGE WEEKLY PAYMENT (\$)               |        |        |        |        |        |        |        |        |        |        |
| Totals (incl. unclass.)                   | 154.20 | 156.03 | 154.29 | 151.53 | 153.07 | 157.74 | 164.43 | 163.61 | 163.72 | 157.18 |
| Ag., For. & Fish                          | 133.63 | 141.00 | 139.51 | 135.50 | 139.92 | 150.56 | 154.29 | 151.48 | 153.13 | 151.09 |
| Mining                                    | 174.55 | 185.35 | 182.94 | 176.37 | 181.29 | 172.22 | 187.60 | 198.94 | 200.32 | 195.68 |
| Oil and Gas                               | 177.24 | 187.59 | 184.55 | 178.18 | 183.09 | 171.19 | 187.11 | 199.87 | 200.22 | 199.11 |
| Other Mining                              | 165.21 | 169.85 | 170.14 | 165.93 | 168.09 | 179.75 | 190.19 | 192.36 | 200.73 | 182.03 |
| Construction                              | 175.54 | 177.10 | 174.57 | 175.81 | 173.94 | 179.00 | 190.44 | 187.90 | 186.10 | 183.48 |
| Manufacturing                             | 131.79 | 135.26 | 133.93 | 133.78 | 135.70 | 148.23 | 158.27 | 153.49 | 154.82 | 145.26 |
| Food Products                             | 109.78 | 109.61 | 111.51 | 113.99 | 113.92 | 132.15 | 139.53 | 139.22 | 143.01 | 130.79 |
| Lumber & Wood                             | 161.32 | 166.47 | 163.96 | 166.18 | 166.31 | 174.52 | 193.47 | 186.20 | 189.28 | 183.54 |
| Paper Products                            | 183.78 | 184.49 | 188.37 | 170.47 | 171.62 | 176.90 | 191.56 | 189.13 | 203.83 | 207.68 |
| Other Mfg.                                | 159.32 | 159.90 | 162.38 | 164.75 | 160.56 | 162.75 | 166.34 | 172.38 | 174.52 | 170.26 |
| Trans., Comm. & Util.                     | 169.96 | 160.93 | 159.09 | 154.80 | 157.80 | 166.69 | 168.08 | 166.26 | 167.37 | 164.08 |
| Trade                                     | 134.86 | 138.02 | 136.93 | 133.74 | 135.93 | 138.70 | 145.22 | 145.86 | 147.52 | 141.41 |
| Fin., Ins. & Real Est.                    | 156.17 | 156.93 | 161.14 | 163.49 | 161.18 | 163.81 | 165.41 | 167.79 | 170.90 | 167.66 |
| Services                                  | 141.12 | 145.04 | 145.68 | 141.93 | 143.43 | 149.10 | 155.95 | 155.76 | 158.18 | 150.33 |
| Public Admin.                             | 151.45 | 154.80 | 158.28 | 156.71 | 157.46 | 161.26 | 170.16 | 171.25 | 173.89 | 162.45 |
| Unclassified                              | 131.48 | 131.24 | 136.59 | 131.62 | 135.53 | 134.15 | 138.77 | 138.72 | 139.71 | 130.50 |
| AVERAGE DURATION IN WEEKS                 |        |        |        |        |        |        |        |        |        |        |
| Totals (incl. unclass.)                   | 15.6   | 16.1   | 17.0   | 16.1   | 14.7   | 14.4   | 15.3   | 16.3   | 15.8   | 14.8   |
| Ag., For. & Fish                          | 14.4   | 14.0   | 15.7   | 14.9   | 14.2   | 12.3   | 13.9   | 15.3   | 14.8   | 14.3   |
| Mining                                    | 14.5   | 16.5   | 18.6   | 14.5   | 12.7   | 14.5   | 15.2   | 16.9   | 16.7   | 14.7   |
| Oil and Gas                               | 14.0   | 16.7   | 19.2   | 14.6   | 12.9   | 14.1   | 15.2   | 16.8   | 16.9   | 14.3   |
| Other Mining                              | 16.7   | 15.7   | 14.5   | 14.2   | 12.2   | 16.5   | 15.3   | 17.3   | 16.1   | 16.5   |
| Construction                              | 15.7   | 16.8   | 17.0   | 16.8   | 14.4   | 14.4   | 15.1   | 15.8   | 14.1   | 13.5   |
| Manufacturing                             | 15.3   | 15.0   | 14.4   | 13.4   | 13.2   | 12.8   | 14.4   | 15.0   | 14.4   | 14.9   |
| Food Products                             | 16.1   | 15.0   | 14.3   | 13.8   | 13.9   | 12.7   | 14.2   | 15.7   | 14.8   | 15.2   |
| Lumber & Wood                             | 14.8   | 13.6   | 12.0   | 10.4   | 11.5   | 12.2   | 14.8   | 13.5   | 13.3   | 11.9   |
| Paper Products                            | 10.8   | 15.0   | 19.7   | 12.4   | 12.4   | 11.4   | 13.7   | 11.1   | 9.3    | 17.2   |
| Other Mfg.                                | 15.5   | 16.8   | 16.6   | 18.1   | 14.2   | 15.7   | 15.2   | 15.4   | 17.9   | 15.5   |
| Trans., Comm. & Util.                     | 17.5   | 15.6   | 16.9   | 15.9   | 14.9   | 13.9   | 15.6   | 16.1   | 15.9   | 14.4   |
| Trade                                     | 15.0   | 16.3   | 17.5   | 16.5   | 15.2   | 14.8   | 15.2   | 16.8   | 16.6   | 15.3   |
| Fin., Ins. & Real Est.                    | 16.1   | 16.3   | 18.3   | 17.9   | 16.9   | 16.1   | 16.8   | 17.9   | 17.6   | 14.8   |
| Services                                  | 15.2   | 15.9   | 17.2   | 16.3   | 15.3   | 14.6   | 15.7   | 16.7   | 16.6   | 15.2   |
| Public Admin.                             | 15.6   | 16.0   | 17.0   | 16.9   | 15.5   | 15.5   | 16.2   | 17.3   | 16.5   | 15.2   |
| Unclassified                              | 15.5   | 16.3   | 16.2   | 17.5   | 15.1   | 13.1   | 18.3   | 17.4   | 15.1   | 14.5   |

Note: Percentages may not add up to 100% due to rounding.

Source: Alaska Department of Labor, Research and Analysis:  
UC-217 report, Benefit Payments by Industry and Area.

# UI Regular Benefit Payments (Taxable and Reimbursable) by Industry—Interstate as a Percentage of Total, 1985-1994

Table 2.12

| INDUSTRY                 | 1985 | 1986 | 1987 | 1988 | 1989 | 1990 | 1991 | 1992 | 1993 | 1994 |
|--------------------------|------|------|------|------|------|------|------|------|------|------|
| NUMBER OF WEEKS PAID     |      |      |      |      |      |      |      |      |      |      |
| Totals (incl. unclass.)  | 21.0 | 21.4 | 23.7 | 22.0 | 20.3 | 18.2 | 17.7 | 19.8 | 21.5 | 20.8 |
| Ag., For. & Fish         | 20.8 | 21.3 | 19.1 | 18.4 | 15.6 | 22.4 | 21.8 | 26.6 | 27.7 | 29.6 |
| Mining                   | 25.3 | 29.5 | 29.6 | 21.7 | 19.5 | 13.4 | 17.4 | 19.7 | 22.7 | 20.9 |
| Oil and Gas              | 23.1 | 29.4 | 29.6 | 21.4 | 18.9 | 12.6 | 16.3 | 19.6 | 22.3 | 20.7 |
| Other Mining             | 33.2 | 30.0 | 29.8 | 23.9 | 21.7 | 19.2 | 23.0 | 20.5 | 24.4 | 21.8 |
| Construction             | 17.8 | 16.9 | 18.1 | 13.5 | 11.4 | 10.7 | 10.0 | 10.4 | 10.5 | 10.1 |
| Manufacturing            | 36.9 | 34.5 | 34.6 | 34.0 | 32.1 | 35.3 | 35.8 | 39.2 | 44.9 | 40.5 |
| Food Products            | 45.1 | 42.8 | 41.1 | 36.9 | 35.4 | 40.9 | 40.0 | 44.6 | 50.0 | 44.6 |
| Lumber & Wood            | 31.1 | 32.4 | 31.8 | 32.1 | 29.5 | 29.2 | 33.2 | 33.8 | 38.8 | 33.4 |
| Paper Products           | 16.9 | 17.8 | 22.1 | 33.6 | 34.9 | 33.5 | 37.2 | 39.8 | 37.1 | 33.2 |
| Other Mfg.               | 19.0 | 18.2 | 21.6 | 23.8 | 17.6 | 19.1 | 14.3 | 16.6 | 16.2 | 14.3 |
| Trans., Comm. & Util.    | 19.1 | 19.9 | 20.8 | 20.1 | 18.7 | 14.0 | 15.2 | 16.2 | 15.8 | 16.3 |
| Trade                    | 18.9 | 20.2 | 23.8 | 22.8 | 19.9 | 16.7 | 13.5 | 16.3 | 16.5 | 15.8 |
| Fin., Ins. & Real Est.   | 26.2 | 27.3 | 30.5 | 28.6 | 27.1 | 24.6 | 19.6 | 22.2 | 24.4 | 19.9 |
| Services                 | 20.5 | 20.4 | 23.5 | 21.8 | 19.6 | 17.6 | 15.9 | 17.9 | 17.8 | 17.6 |
| Public Admin.            | 17.4 | 20.1 | 23.3 | 23.7 | 19.7 | 18.9 | 16.6 | 16.7 | 17.9 | 17.1 |
| Unclassified             | 20.0 | 18.7 | 18.6 | 12.6 | 13.0 | 18.9 | 12.2 | 14.0 | 9.6  | 14.9 |
| NUMBER OF FIRST PAYMENTS |      |      |      |      |      |      |      |      |      |      |
| Totals (incl. unclass.)  | 18.6 | 19.1 | 20.5 | 18.7 | 18.1 | 16.5 | 16.7 | 18.2 | 19.8 | 20.6 |
| Ag., For. & Fish         | 19.7 | 22.4 | 16.5 | 20.2 | 14.7 | 24.9 | 22.7 | 24.1 | 27.8 | 26.5 |
| Mining                   | 24.8 | 27.0 | 24.3 | 18.5 | 15.8 | 13.5 | 16.0 | 17.6 | 19.7 | 21.5 |
| Oil and Gas              | 22.7 | 27.0 | 24.4 | 17.7 | 15.4 | 12.8 | 15.2 | 17.7 | 18.6 | 21.5 |
| Other Mining             | 33.8 | 26.9 | 23.6 | 22.7 | 17.3 | 20.3 | 19.9 | 16.5 | 23.8 | 21.6 |
| Construction             | 15.7 | 15.2 | 15.2 | 10.9 | 10.3 | 9.4  | 9.5  | 9.2  | 9.4  | 9.6  |
| Manufacturing            | 34.4 | 33.5 | 33.2 | 31.5 | 31.5 | 34.4 | 35.6 | 39.1 | 44.1 | 43.2 |
| Food Products            | 44.1 | 42.5 | 38.9 | 35.4 | 36.2 | 40.2 | 41.1 | 46.4 | 50.9 | 48.6 |
| Lumber & Wood            | 31.3 | 30.0 | 30.2 | 29.2 | 26.8 | 29.4 | 31.3 | 32.1 | 36.8 | 32.8 |
| Paper Products           | 8.5  | 14.8 | 26.3 | 26.1 | 33.7 | 28.9 | 29.1 | 31.6 | 22.7 | 33.5 |
| Other Mfg.               | 16.3 | 16.0 | 18.5 | 17.1 | 15.5 | 13.5 | 12.9 | 13.3 | 14.1 | 13.0 |
| Trans., Comm. & Util.    | 17.1 | 17.9 | 17.1 | 17.1 | 15.6 | 12.7 | 13.5 | 13.6 | 14.2 | 15.5 |
| Trade                    | 16.1 | 16.9 | 20.6 | 18.3 | 16.7 | 14.3 | 12.4 | 14.0 | 13.9 | 15.6 |
| Fin., Ins. & Real Est.   | 23.7 | 23.9 | 26.2 | 24.6 | 23.3 | 21.3 | 17.0 | 19.5 | 21.0 | 19.1 |
| Services                 | 17.2 | 17.0 | 19.4 | 17.9 | 16.7 | 14.3 | 14.2 | 15.4 | 15.4 | 16.2 |
| Public Admin.            | 14.3 | 17.6 | 20.6 | 18.3 | 16.9 | 15.0 | 13.9 | 13.7 | 14.1 | 15.3 |
| Unclassified             | 18.6 | 15.4 | 13.8 | 9.8  | 11.9 | 13.2 | 14.1 | 9.5  | 10.6 | 9.0  |
| AMOUNT OF PAYMENTS       |      |      |      |      |      |      |      |      |      |      |
| Totals (incl. unclass.)  | 21.3 | 22.4 | 25.4 | 23.7 | 21.9 | 19.3 | 18.9 | 21.0 | 23.1 | 21.8 |
| Ag., For. & Fish         | 21.9 | 23.1 | 19.4 | 19.6 | 17.5 | 25.1 | 25.1 | 30.7 | 31.9 | 31.8 |
| Mining                   | 26.2 | 30.5 | 30.7 | 23.0 | 20.6 | 14.2 | 19.0 | 21.1 | 24.3 | 22.2 |
| Oil and Gas              | 24.0 | 30.4 | 30.6 | 22.7 | 20.2 | 13.4 | 18.0 | 21.0 | 23.8 | 21.3 |
| Other Mining             | 34.3 | 31.7 | 31.4 | 25.1 | 22.2 | 19.9 | 24.5 | 21.9 | 26.7 | 25.8 |
| Construction             | 18.1 | 17.3 | 18.9 | 13.9 | 12.0 | 10.7 | 10.3 | 10.9 | 11.1 | 10.1 |
| Manufacturing            | 35.8 | 34.7 | 35.8 | 36.6 | 33.6 | 36.7 | 37.0 | 40.6 | 47.1 | 42.3 |
| Food Products            | 47.3 | 47.2 | 45.4 | 42.0 | 38.2 | 43.9 | 42.5 | 47.4 | 53.7 | 48.4 |
| Lumber & Wood            | 31.3 | 33.6 | 32.9 | 33.8 | 30.4 | 30.3 | 33.6 | 34.8 | 41.2 | 35.3 |
| Paper Products           | 15.9 | 17.5 | 23.1 | 37.7 | 37.2 | 34.0 | 38.7 | 42.5 | 37.1 | 33.0 |
| Other Mfg.               | 18.7 | 17.9 | 22.7 | 23.4 | 19.0 | 20.6 | 15.7 | 18.2 | 18.5 | 14.9 |
| Trans., Comm. & Util.    | 19.7 | 21.2 | 22.7 | 22.3 | 20.5 | 14.9 | 16.6 | 17.4 | 17.3 | 17.7 |
| Trade                    | 19.1 | 21.6 | 26.1 | 25.6 | 22.7 | 18.7 | 15.1 | 17.8 | 18.3 | 17.2 |
| Fin., Ins. & Real Est.   | 27.5 | 28.6 | 32.4 | 30.6 | 28.6 | 26.6 | 20.9 | 24.5 | 26.1 | 21.0 |
| Services                 | 22.0 | 22.3 | 26.6 | 24.7 | 22.0 | 19.6 | 17.7 | 19.7 | 20.1 | 19.4 |
| Public Admin.            | 19.3 | 22.7 | 26.2 | 26.8 | 22.6 | 21.1 | 18.4 | 18.6 | 20.1 | 19.2 |
| Unclassified             | 19.1 | 21.1 | 21.6 | 16.0 | 15.7 | 22.8 | 16.3 | 15.6 | 10.7 | 17.6 |

Source: Alaska Department of Labor, Research and Analysis:  
UC-217 report, Benefit Payments by Industry and Area.

# UI Regular Benefit Payments by Local Office, 1985-1994

Table 2.13

| LOCAL OFFICE              | 1985    | 1986    | 1987    | 1988    | 1989    | 1990    | 1991    | 1992    | 1993    | 1994    |
|---------------------------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|
| NUMBER OF WEEKS PAID      |         |         |         |         |         |         |         |         |         |         |
| Total                     | 767,652 | 911,807 | 770,406 | 579,422 | 485,552 | 584,707 | 682,519 | 732,262 | 642,198 | 712,689 |
| Anchorage                 | 213,475 | 246,017 | 197,119 | 146,236 | 111,537 | 138,790 | 174,672 | 185,561 | 151,071 | 163,572 |
| Central – Interstate      | 162,230 | 190,764 | 183,190 | 126,800 | 98,971  | 105,494 | 121,245 | 146,306 | 138,688 | 144,282 |
| Central – Mail            | 127,698 | 125,714 | 108,335 | 87,644  | 76,365  | 75,949  | 75,518  | 68,936  | 57,353  | 65,459  |
| Eagle River               |         | 18,117  | 21,185  | 17,365  | 11,893  | 13,210  | 16,309  | 16,836  | 14,198  | 14,597  |
| Fairbanks                 | 91,853  | 115,632 | 91,651  | 68,739  | 57,323  | 69,466  | 79,833  | 75,879  | 66,261  | 72,876  |
| Homer                     |         | 9,835   | 11,389  | 9,109   | 8,778   | 13,628  | 15,015  | 14,944  | 13,592  | 13,966  |
| Juneau                    | 27,889  | 33,475  | 23,629  | 17,084  | 17,758  | 19,893  | 23,211  | 25,361  | 23,199  | 25,731  |
| Kenai                     | 37,452  | 51,702  | 41,171  | 32,233  | 27,078  | 32,605  | 36,187  | 46,566  | 37,766  | 40,663  |
| Ketchikan                 | 16,639  | 18,348  | 13,959  | 10,473  | 11,937  | 14,182  | 16,910  | 16,507  | 15,588  | 14,976  |
| Kodiak                    | 14,090  | 11,649  | 7,519   | 7,424   | 9,527   | 9,643   | 15,833  | 19,192  | 20,132  | 32,748  |
| Matanuska–Susitna         | 59,364  | 69,937  | 55,968  | 43,235  | 38,348  | 49,174  | 54,872  | 58,219  | 48,060  | 54,037  |
| Seward                    | 7,539   | 8,939   | 7,221   | 6,304   | 5,273   | 8,719   | 10,130  | 10,124  | 8,897   | 10,401  |
| Sitka                     | 9,423   | 11,678  | 8,070   | 5,812   | 5,443   | 6,436   | 6,652   | 6,748   | 6,396   | 12,994  |
| Valdez                    |         |         |         | 964     | 2,124   | 6,181   | 5,055   | 6,173   | 5,449   | 6,693   |
| Petersburg                |         |         |         |         | 1,475   | 3,991   | 4,412   | 4,078   | 3,847   | 4,009   |
| Glennallen                |         |         |         |         | 766     | 4,509   | 3,788   | 4,221   | 3,983   | 4,186   |
| Dillingham                |         |         |         |         | 366     | 1,501   | 1,857   | 3,216   | 2,991   | 3,181   |
| Tok                       |         |         |         |         | 600     | 3,984   | 4,099   | 4,299   | 5,310   | 7,012   |
| Bethel                    |         |         |         |         |         | 1,322   | 3,204   | 4,764   | 5,729   | 6,023   |
| Nome                      |         |         |         |         |         | 2,910   | 5,150   | 5,587   | 6,530   | 8,151   |
| Kotzebue                  |         |         |         |         |         | 3,120   | 6,567   | 8,745   | 7,158   | 7,132   |
| AVERAGE DURATION IN WEEKS |         |         |         |         |         |         |         |         |         |         |
| Total                     | 15.6    | 16.4    | 17.6    | 16.1    | 14.7    | 14.7    | 15.3    | 16.6    | 15.8    | 15.2    |
| Anchorage                 | 15.2    | 15.6    | 16.3    | 15.8    | 14.3    | 14.5    | 15.2    | 16.7    | 16.3    | 14.8    |
| Central – Interstate      | 17.7    | 18.4    | 19.7    | 18.8    | 16.0    | 16.4    | 16.5    | 17.5    | 17.1    | 16.3    |
| Central – Mail            | 15.7    | 15.9    | 16.4    | 15.5    | 15.2    | 14.8    | 14.5    | 15.2    | 13.9    | 14.1    |
| Eagle River               |         | 17.0    | 16.0    | 16.3    | 14.0    | 14.3    | 14.1    | 15.5    | 14.5    | 13.3    |
| Fairbanks                 | 14.7    | 16.1    | 16.6    | 15.6    | 14.5    | 14.2    | 15.8    | 16.1    | 15.4    | 15.3    |
| Homer                     |         | 18.3    | 16.2    | 16.0    | 14.3    | 14.9    | 16.4    | 16.6    | 16.5    | 15.5    |
| Juneau                    | 13.4    | 16.1    | 15.4    | 13.7    | 14.1    | 13.7    | 15.0    | 15.5    | 14.3    | 14.1    |
| Kenai                     | 15.2    | 16.2    | 16.5    | 15.8    | 14.3    | 14.5    | 14.8    | 17.0    | 17.1    | 15.1    |
| Ketchikan                 | 14.7    | 15.5    | 14.3    | 12.0    | 13.5    | 13.0    | 13.3    | 14.7    | 12.4    | 13.2    |
| Kodiak                    | 15.8    | 15.6    | 12.1    | 11.9    | 12.0    | 10.3    | 13.5    | 15.4    | 15.2    | 18.0    |
| Matanuska–Susitna         | 15.5    | 17.0    | 17.2    | 16.3    | 15.0    | 15.9    | 15.7    | 17.7    | 16.0    | 15.5    |
| Seward                    | 15.1    | 16.0    | 16.8    | 15.5    | 13.8    | 14.9    | 15.5    | 18.2    | 16.1    | 15.3    |
| Sitka                     | 11.6    | 14.6    | 16.4    | 13.0    | 12.7    | 11.6    | 13.3    | 14.4    | 11.5    | 16.4    |
| Valdez                    |         |         |         | 11.0    | 11.4    | 14.0    | 14.4    | 14.8    | 13.6    | 14.8    |
| Petersburg                |         |         |         |         | 11.0    | 15.1    | 13.5    | 16.6    | 13.6    | 15.3    |
| Glennallen                |         |         |         |         | 11.3    | 15.9    | 15.2    | 17.0    | 15.9    | 15.3    |
| Dillingham                |         |         |         |         | 13.6    | 15.3    | 13.7    | 15.9    | 16.1    | 14.9    |
| Tok                       |         |         |         |         | 12.2    | 15.7    | 18.2    | 16.9    | 17.8    | 15.8    |
| Bethel                    |         |         |         |         |         | 13.4    | 17.8    | 18.5    | 19.8    | 16.1    |
| Nome                      |         |         |         |         |         | 14.7    | 16.0    | 17.6    | 16.0    | 15.3    |
| Kotzebue                  |         |         |         |         |         | 15.8    | 16.9    | 17.6    | 16.6    | 15.2    |

# UI Regular Benefit Payments by Local Office, 1985-1994

Table 2.13 (cont.)

| LOCAL OFFICE                | 1985        | 1986        | 1987        | 1988       | 1989       | 1990       | 1991        | 1992        | 1993        | 1994        |
|-----------------------------|-------------|-------------|-------------|------------|------------|------------|-------------|-------------|-------------|-------------|
| AMOUNT OF PAYMENTS (\$)     |             |             |             |            |            |            |             |             |             |             |
| Total                       | 118,113,002 | 141,573,832 | 118,568,591 | 87,504,334 | 74,203,051 | 92,153,624 | 111,519,227 | 120,690,885 | 105,349,484 | 116,692,350 |
| Anchorage                   | 33,978,504  | 39,350,500  | 30,743,085  | 22,476,609 | 17,221,687 | 21,923,893 | 28,649,167  | 30,911,712  | 24,857,790  | 27,180,705  |
| Central - Interstate        | 25,495,755  | 31,049,907  | 30,314,333  | 20,754,712 | 16,356,119 | 17,702,516 | 21,214,669  | 25,771,708  | 24,751,692  | 25,125,887  |
| Central - Mail              | 17,781,298  | 17,220,216  | 14,705,475  | 11,858,165 | 10,720,521 | 11,184,127 | 11,496,539  | 10,330,181  | 8,636,930   | 10,025,547  |
| Eagle River                 |             | 2,922,854   | 3,458,430   | 2,813,039  | 1,943,293  | 2,192,049  | 2,798,431   | 2,948,298   | 2,499,068   | 2,589,869   |
| Fairbanks                   | 14,986,134  | 18,263,287  | 14,129,839  | 10,367,979 | 8,669,137  | 10,959,589 | 13,093,808  | 12,498,548  | 10,772,401  | 11,901,280  |
| Homer                       |             | 1,467,990   | 1,629,741   | 1,300,182  | 1,255,796  | 2,088,313  | 2,318,030   | 2,257,267   | 1,990,260   | 2,064,300   |
| Juneau                      | 4,166,104   | 4,967,576   | 3,570,048   | 2,488,775  | 2,715,079  | 3,068,971  | 3,790,827   | 4,225,598   | 3,876,780   | 4,371,494   |
| Kenai                       | 5,682,348   | 8,058,963   | 6,119,653   | 4,672,848  | 3,915,831  | 4,977,921  | 6,090,802   | 7,650,984   | 6,049,196   | 6,479,261   |
| Ketchikan                   | 2,340,893   | 2,551,928   | 1,896,220   | 1,418,655  | 1,729,948  | 2,068,920  | 2,698,648   | 2,608,955   | 2,534,714   | 2,379,810   |
| Kodiak                      | 1,797,436   | 1,420,137   | 951,440     | 885,617    | 1,372,636  | 1,413,241  | 2,318,047   | 2,796,903   | 2,883,877   | 4,622,992   |
| Matanuska-Susitna           | 9,472,002   | 11,302,047  | 8,906,352   | 6,701,862  | 5,968,049  | 7,825,765  | 9,082,290   | 9,856,991   | 7,974,914   | 9,090,217   |
| Seward                      | 994,062     | 1,195,637   | 933,055     | 767,380    | 686,615    | 1,350,399  | 1,487,863   | 1,427,903   | 1,172,104   | 1,475,983   |
| Sitka                       | 1,438,468   | 1,802,790   | 1,210,922   | 861,407    | 815,096    | 977,604    | 992,108     | 1,046,710   | 1,034,793   | 2,200,458   |
| Valdez                      |             |             |             | 137,104    | 327,062    | 1,055,678  | 817,516     | 936,071     | 849,645     | 1,062,754   |
| Petersburg                  |             |             |             |            | 247,887    | 652,336    | 733,376     | 639,238     | 587,209     | 615,645     |
| Glennallen                  |             |             |             |            | 127,586    | 749,604    | 583,010     | 639,663     | 613,932     | 668,016     |
| Dillingham                  |             |             |             |            | 54,468     | 232,948    | 293,927     | 486,010     | 489,641     | 495,926     |
| Tok                         |             |             |             |            | 76,241     | 531,019    | 573,280     | 598,960     | 754,932     | 1,041,496   |
| Bethel                      |             |             |             |            |            | 200,560    | 496,174     | 711,875     | 858,136     | 884,779     |
| Nome                        |             |             |             |            |            | 494,078    | 887,032     | 880,050     | 972,357     | 1,264,382   |
| Kotzebue                    |             |             |             |            |            | 504,093    | 1,103,683   | 1,467,260   | 1,189,113   | 1,151,549   |
| AVERAGE WEEKLY PAYMENT (\$) |             |             |             |            |            |            |             |             |             |             |
| Total                       | 153.86      | 155.27      | 153.90      | 151.02     | 152.82     | 157.61     | 163.39      | 164.82      | 164.05      | 163.74      |
| Anchorage                   | 159.17      | 159.95      | 155.96      | 153.70     | 154.40     | 157.96     | 164.02      | 166.59      | 164.54      | 166.17      |
| Central - Interstate        | 157.16      | 162.77      | 165.48      | 163.68     | 165.26     | 167.81     | 174.97      | 176.15      | 178.47      | 174.14      |
| Central - Mail              | 139.09      | 136.98      | 135.74      | 135.30     | 140.39     | 147.26     | 152.24      | 149.85      | 150.59      | 153.16      |
| Eagle River                 |             | 161.33      | 163.25      | 161.99     | 163.40     | 165.94     | 171.59      | 175.12      | 176.02      | 177.42      |
| Fairbanks                   | 163.15      | 157.94      | 154.17      | 150.83     | 151.23     | 157.77     | 164.01      | 164.72      | 162.58      | 163.31      |
| Homer                       |             | 149.26      | 143.10      | 142.74     | 143.06     | 153.24     | 154.38      | 151.05      | 146.43      | 147.81      |
| Juneau                      | 149.38      | 148.40      | 151.09      | 145.68     | 152.89     | 154.27     | 163.32      | 166.62      | 167.11      | 169.89      |
| Kenai                       | 151.72      | 155.87      | 148.64      | 144.97     | 144.61     | 152.67     | 159.50      | 164.30      | 160.18      | 159.34      |
| Ketchikan                   | 140.69      | 139.08      | 135.84      | 135.46     | 144.92     | 145.88     | 159.59      | 158.05      | 162.61      | 158.91      |
| Kodiak                      | 127.57      | 121.91      | 126.54      | 119.29     | 144.08     | 146.56     | 146.41      | 145.73      | 143.25      | 141.17      |
| Matanuska-Susitna           | 159.56      | 161.60      | 159.13      | 155.01     | 155.63     | 159.14     | 165.52      | 169.31      | 165.94      | 168.22      |
| Seward                      | 131.86      | 133.76      | 129.21      | 121.73     | 130.21     | 154.88     | 146.88      | 141.04      | 131.74      | 141.91      |
| Sitka                       | 152.65      | 154.37      | 150.05      | 148.21     | 149.75     | 151.90     | 149.14      | 155.11      | 161.79      | 169.34      |
| Valdez                      |             |             |             | 142.22     | 153.98     | 170.79     | 161.72      | 151.64      | 155.93      | 158.79      |
| Petersburg                  |             |             |             |            | 168.06     | 163.45     | 166.22      | 156.75      | 152.64      | 153.57      |
| Glennallen                  |             |             |             |            | 168.76     | 166.25     | 153.91      | 151.54      | 154.14      | 159.58      |
| Dillingham                  |             |             |             |            | 148.82     | 155.20     | 158.28      | 151.12      | 163.70      | 155.90      |
| Tok                         |             |             |             |            | 127.07     | 133.29     | 139.86      | 139.33      | 142.17      | 148.53      |
| Bethel                      |             |             |             |            |            | 151.71     | 154.86      | 149.43      | 149.79      | 146.90      |
| Nome                        |             |             |             |            |            | 169.79     | 172.24      | 157.52      | 148.91      | 155.12      |
| Kotzebue                    |             |             |             |            |            | 161.57     | 168.07      | 167.78      | 166.12      | 161.46      |

Notes: The Anchorage office included Eagle River prior to 1986.  
The Kenai office included Homer prior to 1986.  
The Central - Mail unit included Valdez prior to 1988;  
Petersburg, Glennallen, Dillingham, and Tok prior to 1989;  
and Bethel, Nome, and Kotzebue prior to 1990.

Source: Alaska Department of Labor, Research and Analysis:  
BEP 3565 P Quarterly Management Reports.

# Amount of UI Benefit Payments by Census Area, 1994

Table 2.14

| Census Areas              | State UI 1/  |            | UCFE         |         | UCX          |         | EUC        | SSB     | All Programs Total |
|---------------------------|--------------|------------|--------------|---------|--------------|---------|------------|---------|--------------------|
|                           | Regular (\$) | EB (\$)    | Regular (\$) | EB (\$) | Regular (\$) | EB (\$) |            |         |                    |
| Aleutian Islands E CA     | 279,430      | 24,078     | 568          | 298     | 0            | 0       | 12,199     | 1,174   | 317,747            |
| Aleutian Islands W CA     | 244,903      | 27,603     | 0            | 0       | 618          | 0       | 19,746     | 232     | 293,102            |
| Anchorage Borough         | 29,904,049   | 4,430,114  | 981,154      | 152,040 | 485,068      | 51,802  | 2,485,175  | 55,429  | 38,544,831         |
| Bethel CA                 | 1,480,745    | 261,016    | 7,867        | 444     | 13,911       | 2,491   | 180,396    | 22,305  | 1,969,175          |
| Bristol Bay Borough       | 172,558      | 23,608     | 7,218        | 0       | 0            | 0       | 18,860     | 0       | 222,244            |
| Denali Borough            | 381,499      | 66,034     | 73,697       | 7,165   | 0            | 0       | 53,851     | 1,632   | 583,878            |
| Dillingham CA             | 472,186      | 101,142    | 212          | 0       | 0            | 0       | 41,453     | 4,617   | 619,610            |
| Fairbanks N Star Borough  | 11,992,179   | 1,914,547  | 561,140      | 64,825  | 292,245      | 46,823  | 981,310    | 31,589  | 15,884,658         |
| Haines Borough            | 589,248      | 94,968     | 8,089        | 3,408   | 1,449        | 0       | 64,625     | 1,352   | 763,159            |
| Juneau Borough            | 4,130,443    | 556,515    | 37,057       | 7,309   | 16,992       | 1,638   | 306,063    | 7,507   | 5,063,524          |
| Kenai Peninsula Borough   | 10,114,350   | 1,465,532  | 154,415      | 32,870  | 72,221       | 2,420   | 782,036    | 39,856  | 12,663,700         |
| Ketchikan Gateway Borough | 2,603,842    | 239,467    | 27,832       | 4,720   | 11,076       | 0       | 229,111    | 3,052   | 3,119,100          |
| Kodiak Island Borough     | 4,732,903    | 243,683    | 14,206       | 332     | 6,163        | 0       | 227,368    | 4,235   | 5,228,890          |
| Lake & Peninsula Borough  | 165,284      | 22,756     | 384          | 0       | 0            | 1,496   | 14,458     | 3,704   | 208,082            |
| Matanuska-Susitna Borough | 9,409,394    | 1,661,805  | 176,439      | 21,785  | 79,371       | 11,948  | 826,083    | 22,399  | 12,209,224         |
| Nome CA                   | 1,527,837    | 235,490    | 7,342        | 5,035   | 13,408       | 323     | 131,327    | 9,980   | 1,930,742          |
| North Slope Borough       | 420,190      | 73,780     | 0            | 0       | 0            | 0       | 49,864     | 1,232   | 545,066            |
| Northwest Arctic Borough  | 1,214,839    | 286,411    | 8,080        | 3,380   | 9,686        | 0       | 126,050    | 19,984  | 1,668,430          |
| Prince of Wales-Outer Ktn | 1,756,534    | 208,127    | 25,026       | 5,083   | 2,266        | 0       | 249,553    | 6,199   | 2,252,788          |
| Sitka Borough             | 2,272,134    | 178,449    | 38,850       | 92      | 2,359        | 2,756   | 88,635     | 3,756   | 2,587,031          |
| Skagway-Hoonah-Angoon C   | 1,012,860    | 147,287    | 48,889       | 5,201   | 5,992        | 0       | 161,249    | 5,728   | 1,387,206          |
| Southeast Fairbanks CA    | 1,240,115    | 242,030    | 72,669       | 19,176  | 23,174       | 1,010   | 97,511     | 7,934   | 1,703,619          |
| Valdez - Cordova CA       | 2,056,030    | 316,832    | 36,473       | 9,266   | 15,073       | 1,573   | 136,318    | 5,654   | 2,577,319          |
| Wade Hampton CA           | 873,025      | 151,722    | 62           | 0       | 0            | 2,548   | 80,479     | 9,945   | 1,117,781          |
| Wrangell - Petersburg CA  | 1,523,354    | 190,406    | 24,515       | 0       | 4,896        | 0       | 124,422    | 1,473   | 1,869,066          |
| Yakutat Borough           | 37,624       | 4,954      | 0            | 0       | 0            | 0       | 4,732      | 0       | 47,310             |
| Yukon - Koyukuk CA        | 1,255,211    | 231,791    | 39,714       | 6,682   | 3,522        | 5,496   | 131,226    | 15,930  | 1,689,572          |
| Area Unknown              | 376,445      | 22,819     | 37,247       | 4,850   | 10,739       | 0       | 35,540     | 0       | 487,640            |
| In-State Totals           | 92,239,211   | 13,423,086 | 2,389,145    | 353,961 | 1,070,229    | 132,324 | 7,659,640  | 286,898 | 117,554,494        |
| Interstate Totals         | 25,665,432   | 1,472,721  | 2,147,119    | 95,519  | 210,467      | 12,315  | 2,834,745  | 17,247  | 32,455,565         |
| Totals All Areas          | 117,904,643  | 14,895,807 | 4,536,264    | 449,480 | 1,280,696    | 144,639 | 10,494,385 | 304,145 | 150,010,059        |

## Ten Year Historical Data Series for Census Area Totals (\$)

| Year | State UI 1/ |            | UCFE      |         | UCX       |         | EUC        | SSB     | All Programs Total |
|------|-------------|------------|-----------|---------|-----------|---------|------------|---------|--------------------|
|      | Regular     | EB         | Regular   | EB      | Regular   | EB      |            |         |                    |
| 1985 | 119,288,014 | 10,429,603 | 3,928,339 | 285,876 | 751,510   | 0       | 3,067,984  | 300,474 | 139,795,416        |
| 1986 | 142,795,534 | 21,547,118 | 3,722,261 | 399,240 | 841,640   | 344     | 2,638      | 613,862 | 172,047,305        |
| 1987 | 119,425,011 | 14,957,534 | 3,509,556 | 273,303 | 594,009   | 0       | 312        | 428,342 | 139,188,067        |
| 1988 | 87,771,130  | 7,847,768  | 3,984,634 | 237,584 | 517,332   | 0       | 0          | 330,381 | 100,688,829        |
| 1989 | 74,046,230  | 3,616,901  | 3,386,290 | 206,945 | 488,506   | 0       | 0          | 184,819 | 81,929,691         |
| 1990 | 90,477,466  | 5,126,989  | 3,252,227 | 114,624 | 559,369   | 0       | 0          | 222,974 | 99,753,649         |
| 1991 | 112,153,789 | 9,281,316  | 3,316,482 | 214,828 | 814,743   | 0       | 2,798,884  | 473,221 | 129,053,263        |
| 1992 | 121,771,578 | 3,801      | 3,897,584 | 0       | 2,476,242 | 0       | 47,069,125 | 613,796 | 175,832,126        |
| 1993 | 105,041,423 | 579        | 3,827,029 | 0       | 1,767,553 | 0       | 68,737,851 | 813,931 | 180,188,366        |
| 1994 | 117,904,643 | 14,895,807 | 4,536,264 | 449,480 | 1,280,696 | 144,639 | 10,494,385 | 304,145 | 150,010,059        |

1/ UI and UI-Combined (includes federal portion of UI-Combined).

Note: EUC program began in Nov. 1991. Prior years data represent FSC program.

For 1985 - 1986, Total All Programs includes payments of SIB program benefits (85: 1,743,616 86: 2,124,668).

Source: Alaska Department of Labor, Research & Analysis: UC 217 report, Benefit Payments by Industry and Area.

# UI Regular Benefit Payments by Alaska to Interstate Claimants by State, 1993-1994

Table 2.15

| State             | 1993                       |                      | 1994                       |                      |
|-------------------|----------------------------|----------------------|----------------------------|----------------------|
|                   | Regular Benefits Paid (\$) | Percent Distribution | Regular Benefits Paid (\$) | Percent Distribution |
| Alabama           | 208,001                    | 0.9                  | 209,503                    | 0.8                  |
| Arizona           | 887,708                    | 3.7                  | 874,749                    | 3.4                  |
| Arkansas          | 299,297                    | 1.2                  | 259,774                    | 1.0                  |
| California        | 3,513,598                  | 14.6                 | 4,047,039                  | 15.9                 |
| Colorado          | 473,598                    | 2.0                  | 557,544                    | 2.2                  |
| Connecticut       | 44,253                     | 0.2                  | 50,420                     | 0.2                  |
| Delaware          | 16,128                     | 0.1                  | 23,932                     | 0.1                  |
| Dist. of Columbia | 12,984                     | 0.1                  | 13,485                     | 0.1                  |
| Florida           | 612,098                    | 2.5                  | 651,122                    | 2.6                  |
| Georgia           | 295,261                    | 1.2                  | 278,246                    | 1.1                  |
| Guam              | 0                          | 0.0                  | 848                        | 0.0                  |
| Hawaii            | 254,204                    | 1.1                  | 304,335                    | 1.2                  |
| Idaho             | 876,429                    | 3.6                  | 928,122                    | 3.6                  |
| Illinois          | 164,593                    | 0.7                  | 197,006                    | 0.8                  |
| Indiana           | 99,178                     | 0.4                  | 145,217                    | 0.6                  |
| Iowa              | 68,030                     | 0.3                  | 78,010                     | 0.3                  |
| Kansas            | 131,491                    | 0.5                  | 136,745                    | 0.5                  |
| Kentucky          | 181,356                    | 0.8                  | 145,222                    | 0.6                  |
| Louisiana         | 307,314                    | 1.3                  | 288,140                    | 1.1                  |
| Maine             | 89,499                     | 0.4                  | 117,314                    | 0.5                  |
| Maryland          | 101,785                    | 0.4                  | 93,758                     | 0.4                  |
| Massachusetts     | 112,249                    | 0.5                  | 89,510                     | 0.4                  |
| Michigan          | 299,438                    | 1.2                  | 329,868                    | 1.3                  |
| Minnesota         | 447,081                    | 1.9                  | 467,654                    | 1.8                  |
| Mississippi       | 115,812                    | 0.5                  | 171,138                    | 0.7                  |
| Missouri          | 300,197                    | 1.2                  | 368,434                    | 1.4                  |
| Montana           | 977,907                    | 4.1                  | 985,480                    | 3.9                  |
| Nebraska          | 63,069                     | 0.3                  | 78,076                     | 0.3                  |
| Nevada            | 398,652                    | 1.7                  | 371,917                    | 1.5                  |
| New Hampshire     | 61,520                     | 0.3                  | 52,599                     | 0.2                  |
| New Jersey        | 57,497                     | 0.2                  | 64,248                     | 0.3                  |
| New Mexico        | 251,624                    | 1.0                  | 251,529                    | 1.0                  |
| New York          | 217,162                    | 0.9                  | 253,328                    | 1.0                  |
| North Carolina    | 346,730                    | 1.4                  | 327,695                    | 1.3                  |
| North Dakota      | 81,753                     | 0.3                  | 110,084                    | 0.4                  |
| Ohio              | 180,757                    | 0.7                  | 188,361                    | 0.7                  |
| Oklahoma          | 389,028                    | 1.6                  | 363,560                    | 1.4                  |
| Oregon            | 2,432,780                  | 10.1                 | 2,608,766                  | 10.2                 |
| Pennsylvania      | 209,222                    | 0.9                  | 168,126                    | 0.7                  |
| Puerto Rico       | 19,374                     | 0.1                  | 39,968                     | 0.2                  |
| Rhode Island      | 23,662                     | 0.1                  | 13,237                     | 0.1                  |
| South Carolina    | 105,419                    | 0.4                  | 113,866                    | 0.4                  |
| South Dakota      | 102,720                    | 0.4                  | 133,767                    | 0.5                  |
| Tennessee         | 287,755                    | 1.2                  | 213,301                    | 0.8                  |
| Texas             | 1,001,472                  | 4.2                  | 999,598                    | 3.9                  |
| Utah              | 252,815                    | 1.0                  | 163,346                    | 0.6                  |
| Vermont           | 37,852                     | 0.2                  | 68,721                     | 0.3                  |
| Virginia          | 226,372                    | 0.9                  | 203,953                    | 0.8                  |
| Virgin Islands    | 3,928                      | 0.0                  | 14,033                     | 0.1                  |
| Washington        | 6,040,978                  | 25.0                 | 6,430,943                  | 25.2                 |
| West Virginia     | 50,354                     | 0.2                  | 55,118                     | 0.2                  |
| Wisconsin         | 183,323                    | 0.8                  | 250,899                    | 1.0                  |
| Wyoming           | 179,238                    | 0.7                  | 109,618                    | 0.4                  |
| Canada            | 21,419                     | 0.1                  | 36,121                     | 0.1                  |
| Total             | 24,115,962                 | 100.0                | 25,497,393                 | 100.0                |

1/ These are payments from Alaska to recipients in other states.

Note: Percentages may not add up to 100% due to rounding.

Source: Alaska Department of Labor, Research & Analysis:

UC-217 report, Benefit Payments by Industry and Area.



# Payment of Dependents' Benefits, 1985-1994

Table 2.16

| Year | Number<br>of First<br>Pays<br>with<br>Depen-<br>dents | All<br>First<br>Pays | Percent<br>First<br>Pays<br>with<br>Depen-<br>dents | Weeks<br>Compen-<br>sated<br>with<br>Depen-<br>dents | All<br>Weeks<br>Compen-<br>sated | Percent<br>Weeks<br>Compen-<br>sated<br>with<br>Depen-<br>dents | (\$)<br>Amount<br>of<br>Depen-<br>dent<br>Benefits | Average (\$) Payment<br>of Dependent Benefits |                  |
|------|-------------------------------------------------------|----------------------|-----------------------------------------------------|------------------------------------------------------|----------------------------------|-----------------------------------------------------------------|----------------------------------------------------|-----------------------------------------------|------------------|
|      |                                                       |                      |                                                     |                                                      |                                  |                                                                 |                                                    | Claimants<br>with<br>Dependents               | All<br>Claimants |
| 1985 | 16,024                                                | 49,348               | 32.5                                                | 274,411                                              | 767,652                          | 35.7                                                            | 11,940,098                                         | 43.51                                         | 15.55            |
| 1986 | 18,342                                                | 55,514               | 33.0                                                | 333,808                                              | 911,807                          | 36.6                                                            | 14,457,531                                         | 43.31                                         | 15.86            |
| 1987 | 15,686                                                | 45,345               | 34.6                                                | 289,071                                              | 770,406                          | 37.5                                                            | 12,485,461                                         | 43.19                                         | 16.21            |
| 1988 | 12,716                                                | 36,090               | 35.2                                                | 226,748                                              | 579,422                          | 39.1                                                            | 9,978,196                                          | 44.01                                         | 17.22            |
| 1989 | 12,410                                                | 33,093               | 37.5                                                | 200,664                                              | 485,552                          | 41.3                                                            | 8,864,736                                          | 44.18                                         | 18.26            |
| 1990 | 14,977                                                | 39,675               | 37.7                                                | 244,932                                              | 584,707                          | 41.9                                                            | 11,014,824                                         | 44.97                                         | 18.84            |
| 1991 | 16,413                                                | 44,523               | 36.9                                                | 278,019                                              | 682,519                          | 40.7                                                            | 12,413,232                                         | 44.65                                         | 18.19            |
| 1992 | 15,846                                                | 44,094               | 35.9                                                | 291,300                                              | 732,262                          | 39.8                                                            | 13,032,168                                         | 44.74                                         | 17.80            |
| 1993 | 14,847                                                | 40,689               | 36.5                                                | 257,242                                              | 642,198                          | 40.1                                                            | 11,541,100                                         | 44.86                                         | 17.97            |
| 1994 | 18,586                                                | 46,801               | 39.7                                                | 288,853                                              | 712,689                          | 40.5                                                            | 14,004,072                                         | 48.48                                         | 19.65            |

Notes: Dependent's allowance is \$24.00 per dependent (maximum \$72.00).  
State UI (Regular) program only

Source: Alaska Department of Labor, Research & Analysis:  
BEP 3565 P Quarterly Management Report.

# Average Weekly Percentage of Unemployed Receiving UI Benefits, 1994

Table 2.17

| State             | Average<br>Weekly<br>Unemployed | Average<br>Weeks<br>Compensated | Compensated<br>as % of<br>Unemployed | Rank |
|-------------------|---------------------------------|---------------------------------|--------------------------------------|------|
| Alabama           | 121,875                         | 26,723                          | 21.9                                 | 36   |
| Alaska            | 24,475                          | 13,802                          | 56.4                                 | 1    |
| Arizona           | 117,600                         | 21,838                          | 18.6                                 | 44   |
| Arkansas          | 64,275                          | 19,478                          | 30.3                                 | 25   |
| California        | 1,329,025                       | 439,778                         | 33.1                                 | 17   |
| Colorado          | 93,150                          | 18,011                          | 19.3                                 | 41   |
| Connecticut       | 91,375                          | 47,504                          | 52.0                                 | 3    |
| Delaware          | 18,350                          | 6,496                           | 35.4                                 | 14   |
| Dist. of Columbia | 25,000                          | 9,239                           | 37.0                                 | 11   |
| Florida           | 446,100                         | 81,477                          | 18.3                                 | 45   |
| Georgia           | 199,575                         | 34,876                          | 17.5                                 | 47   |
| Hawaii            | 32,600                          | 13,720                          | 42.1                                 | 8    |
| Idaho             | 30,850                          | 10,032                          | 32.5                                 | 18   |
| Illinois          | 340,425                         | 107,568                         | 31.6                                 | 21   |
| Indiana           | 148,575                         | 24,206                          | 16.3                                 | 48   |
| Iowa              | 55,200                          | 16,979                          | 30.8                                 | 24   |
| Kansas            | 70,350                          | 16,903                          | 24.0                                 | 33   |
| Kentucky          | 89,950                          | 28,991                          | 32.2                                 | 19   |
| Louisiana         | 154,150                         | 23,948                          | 15.5                                 | 49   |
| Maine             | 43,300                          | 13,754                          | 31.8                                 | 20   |
| Maryland          | 144,300                         | 36,952                          | 25.6                                 | 30   |
| Massachusetts     | 190,450                         | 69,942                          | 36.7                                 | 13   |
| Michigan          | 281,475                         | 81,874                          | 29.1                                 | 26   |
| Minnesota         | 97,625                          | 34,060                          | 34.9                                 | 15   |
| Mississippi       | 81,050                          | 14,525                          | 17.9                                 | 46   |
| Missouri          | 128,425                         | 40,166                          | 31.3                                 | 22   |
| Montana           | 21,775                          | 7,594                           | 34.9                                 | 16   |
| Nebraska          | 24,025                          | 5,907                           | 24.6                                 | 31   |
| Nevada            | 43,925                          | 13,656                          | 31.1                                 | 23   |
| New Hampshire     | 28,475                          | 5,434                           | 19.1                                 | 42   |
| New Jersey        | 274,650                         | 101,114                         | 36.8                                 | 12   |
| New Mexico        | 42,775                          | 8,825                           | 20.6                                 | 39   |
| New York          | 595,150                         | 222,632                         | 37.4                                 | 9    |
| North Carolina    | 157,175                         | 34,961                          | 22.2                                 | 34   |
| North Dakota      | 12,775                          | 3,289                           | 25.7                                 | 29   |
| Ohio              | 307,150                         | 74,242                          | 24.2                                 | 32   |
| Oklahoma          | 95,000                          | 13,251                          | 13.9                                 | 52   |
| Oregon            | 94,025                          | 42,118                          | 44.8                                 | 6    |
| Pennsylvania      | 361,300                         | 154,016                         | 42.6                                 | 7    |
| Puerto Rico       | 175,125                         | 49,653                          | 28.4                                 | 27   |
| Rhode Island      | 36,100                          | 16,473                          | 45.6                                 | 5    |
| South Carolina    | 112,600                         | 23,568                          | 20.9                                 | 38   |
| South Dakota      | 10,925                          | 1,559                           | 14.3                                 | 51   |
| Tennessee         | 123,175                         | 34,873                          | 28.3                                 | 28   |
| Texas             | 604,650                         | 113,709                         | 18.8                                 | 43   |
| Utah              | 34,650                          | 7,033                           | 20.3                                 | 40   |
| Vermont           | 14,050                          | 6,725                           | 47.9                                 | 4    |
| Virginia          | 169,650                         | 25,449                          | 15.0                                 | 50   |
| Washington        | 168,525                         | 87,477                          | 52.5                                 | 2    |
| West Virginia     | 70,875                          | 15,711                          | 22.2                                 | 35   |
| Wisconsin         | 127,175                         | 47,000                          | 37.0                                 | 10   |
| Wyoming           | 14,275                          | 3,060                           | 21.4                                 | 37   |
| United States     | 7,996,575                       | 2,374,472                       | 29.7                                 |      |

Source: Alaska Department of Labor, Research & Analysis:  
UI Data Summary, Quarters 1-4, 1993, produced by the U.S. Department of Labor.

# Alaska's UI Benefit Financing System

## Chapter 3

### The Other Side of Unemployment Insurance

This chapter focuses on the other side of unemployment insurance (UI): where the money comes from to pay benefits. The core of the financing system is discussed first with its benefit costs and the benefit cost rate. The UI trust fund is described, along with a discussion of the general level and trends of employer and employee taxes. This is followed by an explanation of the tax calculation procedures and formulas, experience rating, and the trust fund solvency adjustment. Next discussed are the administration of the program and revenue from direct reimbursements to the fund. Finally, a short explanation is given of the impact of the former Emergency Unemployment Compensation program on Alaska's tax rates.

### Unemployment Insurance is a Self-Financing System

Unemployment compensation is an insurance program, not a social welfare program. As such it should be self-supporting. This means that, in the long run, employer and employee contributions and reimbursements must be roughly equal to benefits paid out to claimants. Each state has its own financing system to achieve that goal by varying employer taxes and in some cases employee taxes. Alaska is one of only two states that tax employees each year in order to pay for part of benefit costs.

Alaska's system previously was based solely upon the "reserve multiple" (a system still used in many states), which varies tax rates according to a schedule based on the ratio of UI trust fund reserves to payroll. In 1980, state law transformed the unemployment insurance tax structure into a self-adjusting financial system based less upon trust fund reserves and more upon UI benefit costs. The tax base automatically adjusts to changes in average earnings and the tax rate automatically adjusts to changes in benefit costs, payroll, and the trust fund reserve ratio.

### Benefit Costs and Benefit Cost Rate Drive Unemployment Insurance System

The primary purpose of any financing system is to cover **benefit costs**. The cost of benefits is expressed as the ratio of the amount of benefits paid in the current year to the total payroll during the previous year. This ratio is called the **benefit cost rate** (BCR). It is a measure of the potential funding needed to pay unemployment benefits, and the financial impact of unemployment benefits on the economy of the state.

Alaska's benefit cost rate is high compared to other states. The benefit cost rate for taxable employment was 2.3% in 1994 and averaged 2.4% for the ten-year period from 1985 to 1994. (See Table 3.1.) Rates for all other states are usually well below 2.0%. The high benefit cost rate in Alaska is attributable to both the greater seasonality of employment, and the fact that a larger proportion of the unemployed in Alaska receive UI benefits than in any other state.

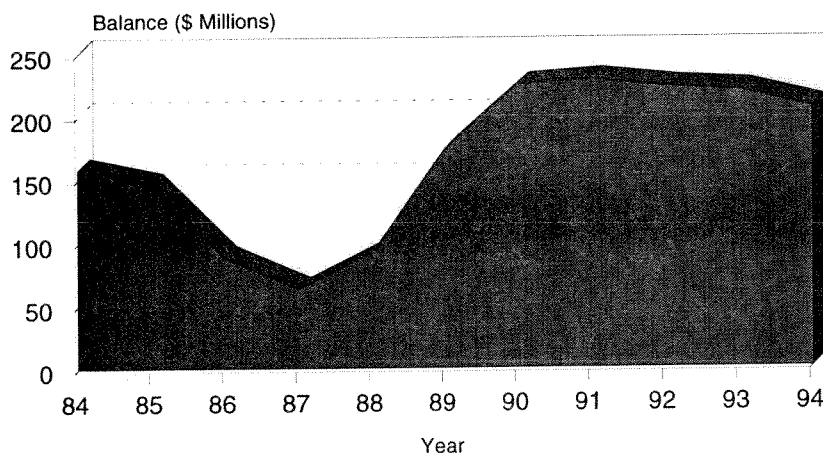
Benefit cost rates in reimbursable employment tend to be about less than one third the rate in taxable employment. The benefit cost rate in reimbursable employment was 0.6% in 1994 and averaged about 0.7% over the ten-year period from 1985 to 1994. These low benefit cost rates result from the generally stable and non-seasonal employment practices of our major reimbursable employers: state and local government.

### Unemployment Insurance Trust Fund, Savings Account for Paying Benefits

Each state has a **trust fund** for the sole purpose of paying unemployment insurance benefits. Withdrawals are made from reserves as needed to make payments to claimants; taxes, reimbursements, interest, and other sources of contributions are deposited into the fund to build reserves.

Maintaining the solvency of the trust fund is one of the most important tasks of any UI system. Occasionally a recession may be severe enough that money drawn from the fund to pay benefits exceeds revenues and fund reserves. If a state's fund becomes insolvent, the state may borrow from the federal government.

**Figure 3.1**  
**UI Trust Fund**  
**End of Year Balance, 1985-1994**



Between 1955 and 1960, Alaska borrowed \$9 million from the federal government to keep its trust fund solvent. Annual benefit payments from 1952 through 1959 exceeded collections, breaking the fund temporarily in 1955 and then again in 1957. To replenish the fund, the amount of wages subject to taxes was increased and taxes were levied on employees

beginning in 1955. Although many states borrowed to pay benefits in the early 1980's, and some are still paying on loans, Alaska has not borrowed to pay UI benefits since 1960.

The level of employment and payroll in the economy has a direct effect on the amount of benefits that will potentially need to be paid. Therefore, the ability of trust fund reserves to pay benefits during recessions cannot be measured simply by the level of reserves. A better measure is the **reserve rate**, which is the ratio of reserves to total wages subject to contributions. A trust fund reserve rate of approximately 3.2% of wages subject to contributions is generally considered adequate in Alaska.

The recession of 1986-87 had a serious impact on Alaska's UI trust fund, but reserves were adequate to insure solvency. At the end of 1985, Alaska's trust fund reserves were \$145.4 million; the reserve rate was 3.3%. (See Table 3.3 and Table 3.10.) By 1987 the trust fund reserves had fallen to \$63.0 million with a reserve rate of 1.7%. The fund reserve balance bottomed out in April 1988 at \$45.9 million. By the end of 1990, the fund reserves had rebuilt to \$224.3 million, with a reserve rate of 4.8%. At the end of 1994, the reserve rate was 3.7%. (See Figure 3.1.) The Department of Labor is forecasting that trust fund reserves will continue a gradual decline towards a trust fund reserve rate of 3.2%.

## State Employer and Employee Taxes Insure Adequate Fund Reserves

State tax revenues are the principal source of income to the unemployment insurance trust fund. In 1994 tax contributions were \$86.6 million, 60.1% of total revenues. (See Table 3.3.) This marks the first year of increasing tax contributions in five years.

Tax contributions, or tax revenues, are slated to begin a series of gradual increases over the next few years. Nevertheless, employers are experiencing less than average tax rates. For employers, the 1996 tax year will mark the sixth year in a row when the average employer tax rate (2.17% of the taxable wage base) will fall below the 1985 to 1994 average (2.7%). (See Table 3.4.)

State taxes are assessed on wages up to a set **taxable wage base**. The tax base is defined in AS 23.20.175(c) as 75% of the average annual earnings in covered employment for the immediately preceding year ending June 30. The state taxable wage base was \$23,900 for 1995, and will be \$24,400 for 1996.

## Tax Rates Calculated on Benefit Cost Rate and Trust Fund Reserve Rate

There are three essential components of employer and employee taxes in Alaska: the **average benefit cost rate (ABCR)**, individual employer **experience factors**, and the **trust fund solvency adjustment (TFSA)**. Tax rates are calculated in November and apply to the following calendar year. The formulas for calculating tax rates are as follows:

Employer tax rate =  $(0.82 \times \text{average benefit cost rate} \times \text{experience factor}) + \text{trust fund solvency adjustment}$ ;

Employee tax rate =  $0.18 \times \text{average benefit cost rate}$ .

For tax rate calculation purposes, the average benefit cost rate is defined as the cost of benefits over the most recent three-year period ending June 30 divided by the total payroll of contributing employers over the first three of the last four years ending June 30. (See Table 3.6.)

The average benefit cost rate (ABCR) measures benefit outlays which must be replaced by contributions. Basing the calculations on three-year periods makes the system somewhat “counter-cyclical,” which means that contribution rates increase slowly or even decrease during recessions as the trust fund is drawn down, then increase more rapidly during periods of economic stability or growth to replenish the fund.

Employers pay 82% of the ABCR, and employees pay the other 18%. Employee rates are the same for each employee. Employer rates vary according to the employer’s individual experience with employee turnover, and include a surtax to guarantee the solvency of the trust fund.

## Experience Rating Varies Individual Employer Taxes According to Their Experience with Unemployment

If an individual employer has a tendency to lay off employees at a greater rate than other employers, or on a regular seasonal basis, they likely contribute more to unemployment and the payment of UI benefits. **Experience rating** systems have been established in each state in recognition that such employers should contribute more to the trust fund to cover the benefit costs of their former employees.

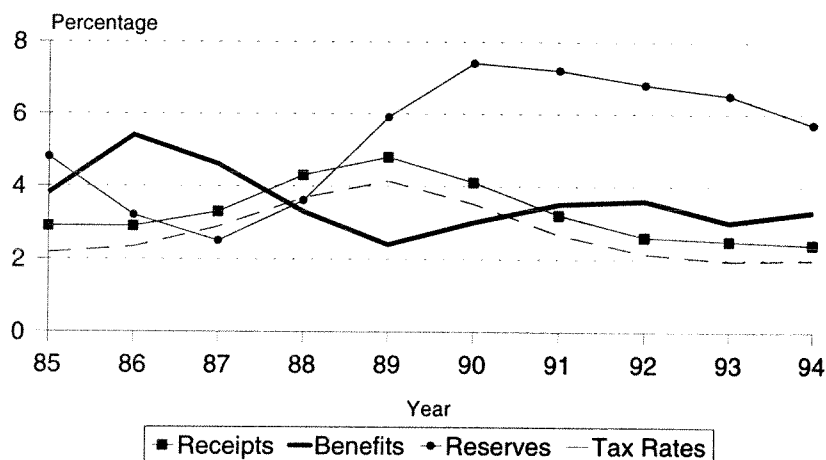
There are three types of tax rates assigned to employers. A-rated firms are those which have at least four quarters of wage history prior to June 30 of the year immediately preceding the tax year. A-rated firms qualify for experience rating. B-rated firms are those which have fewer than four quarters of wage history; they pay the standard industry tax rate. C-rated firms are those which fail to report on a timely basis or are delinquent in their payments; they are taxed at the maximum rate, which can be no less than 5.4%. In 1995, 84.9% of all contributing firms were A-rated, 13.2% B-rated, and 1.8% C-rated. (See Table 3.5.)

Alaska is the only state which uses the **payroll decline quotient** method of experience rating. The logic behind Alaska's payroll decline system is that employers with a high payroll decline are likely responsible for more compensable unemployment than are employers with a low payroll decline and, therefore, should contribute more to cover the higher benefit costs of their former employees.

Under the payroll decline system, each employer's percentage decline in payroll from one quarter to the next is averaged for the prior four to twelve quarters. The resulting **decline quotients** of all employers are then arrayed in ascending order and divided into twenty-one **rate classes**. Employers are assigned to the rate classes such that 5% of the total statewide payroll is accounted for in each class, except for the twentieth and the twenty-first rate classes which account for 4.99% and 0.01% respectively. (The twenty-first rate class was added in 1984 in response to federal legislation requiring a standard tax rate of 5.4% from which the state could reduce tax rates in accordance with experience.) Experience factors are assigned to each rate class -- the higher the rate class the greater the experience factor. Experience factors range from 0.4 to 1.65, according to a schedule in AS 23.20.290(c). (See Table 3.6.)

Other methods of experience rating used in other states are the reserve ratio system (30 states, Washington, D. C., Puerto Rico, and the Virgin Islands), the benefit ratio system (17 states, of which two have tax formulas

**Figure 3.2**  
**Reserves, Receipts, Benefits and**  
**Employer Tax Rates as a Percent of**  
**Taxable Payroll, 1985-1994**



Source: Alaska Department of Labor, Research & Analysis Section.

including the reserve ratio), and the benefit-wage ratio system (two states). All of these systems use actual benefit payments, or approximations of benefit payments, as the basis for experience rating; they are called “chargeback” systems. In contrast, the payroll decline quotient system considers only changes in payroll as an approximation of benefit charges, without considering actual benefit payments.

Alaska’s payroll decline quotient system has worked well. The system withstood the tremendous shock of the 1985-87 recession, and had fully recovered by the end of 1989. The ratio of benefits paid to contributions paid averages around 1.0 for most industries in Alaska, so although there may be individual employers with problems, by industry the system functions well.

There is also little doubt but that “chargeback” systems are more complex and expensive to administer than a payroll decline quotient system. This is due to the constant policy decisions about individual employer responsibility for charges, the types of benefits to exempt from charging, and the increased staffing needed for the higher level of employer contact prevalent in the administration of “chargeback” systems.

In the end, the simple fact is, employer (and employee) taxes cover benefit payments. This is true of any state’s system. If benefit costs are higher in Alaska than in other states, taxes will be higher. If a state wants to reduce employer taxes, then benefits must be reduced.

## **The Trust Fund Solvency Adjustment is Uniform Tax Surcharge**

In order to be able to pay benefits during recessions when benefit outlays exceed revenues, the trust fund reserve balance must be maintained at a high enough level. Benefit cost rates are not always sufficient for this purpose. Therefore, a surcharge is added to employers’ tax rates if the trust fund reserve rate falls below 3.0%. A credit is provided to reduce employers’ tax rates if the reserve rate equals or exceeds 3.3%. The trust fund solvency adjustment (TFSA) is applied uniformly to all employers at a rate of -0.4% to 1.1% depending on the trust fund reserve rate, according to a schedule in AS 23.20.290(f). The TFSA may only be increased or decreased by 0.3%, or less, from one year to the next. The TFSA was 0.3% in 1987, 0.6% in 1988, and 0.9% in 1989. By 1994, the TFSA fell to -0.4%, and remained there in tax year 1995. For tax year 1996 the TFSA is -0.2%.



## Administration of UI Program is Funded Through Federal Taxes

Besides state unemployment taxes, employers also pay taxes to the federal government to cover administrative costs. In 1985, these **FUTA (Federal Unemployment Tax Act)** taxes were raised to 6.2% of payroll up to a base of \$7,000. However, as long as state law conforms to federal law, employers receive a credit of 5.4% against their FUTA taxes, making the effective tax rate 0.8%. This is \$56 for each employee earning at, or more than, \$7000 annually. In the 1994 federal fiscal year, the federal government estimates employers in Alaska contributed \$11.1 million in FUTA tax revenues. (See Table 3.7.)

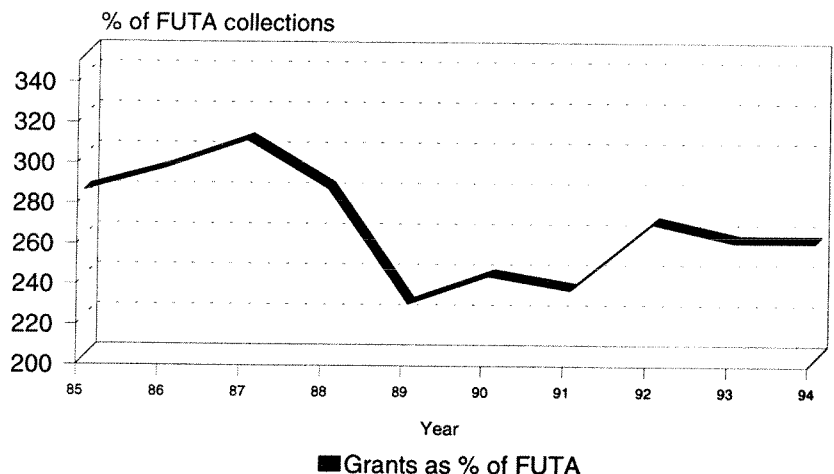
The FUTA credit is a powerful incentive to keep state programs within federal limits. Conformity to federal law is frequently the reason for adopting new state provisions. Alaska's Employment Security Act currently needs some changes to conform to federal law. Recent changes in federal law require the state legislation to provide for the withholding of federal income taxes from benefits, if the claimant wishes.

The federal government pays for administration of the state's unemployment program through administrative grants. The grants are funded by a portion of FUTA collections, which are kept in a federal account and not in the state trust fund. In federal fiscal year 1994, Alaska received \$28.6 million in administrative grants (\$19.8 million for unemployment insurance administrative costs and \$8.8 million for employment services). In federal fiscal year 1994, Alaska's total administrative grants amounted to 257.7% of the state's FUTA contributions. A good bargain for workers and employers in Alaska.

### Employer Tax Contributions are Supplemented by Direct Reimbursements

Chapter Two described the four programs through which unemployment benefits were disbursed in 1993 and 1994. Regular benefits, extended benefits, emergency unemployment

**Figure 3.3**  
**Administrative Grants Received**  
**As a Percentage of FUTA**  
**Collections, 1985-94**



Source: Alaska Department of Labor, Research & Analysis Section.

compensation (EUC) and supplemental state benefits are disbursed through the state trust fund. These programs differ in the way they are financed. As mentioned earlier, the major source of revenues deposited into the fund is employer taxes. But revenues also come from a variety of other sources.

The federal government reimburses the trust fund for 100% of regular and extended benefits paid to former federal employees (UCFE) and former military employees (UCX), 100% of all EUC payments, as well as a portion (about 50%) of all non-federal extended benefit payments. In 1993 and 1994, the federal government reimbursed over \$92.6 million to Alaska's trust fund. The majority of this was \$78.8 million in EUC funds. (See Table 3.3.)

Nonprofit organizations and state and local government agencies which choose to reimburse the trust fund directly (instead of paying tax contributions) reimburse 100% of the regular UI benefits and extended benefits paid to their former employees. In 1988 and before, nonprofit agencies only reimbursed half of extended benefits; the law was changed in the 1989 legislative session. (See Appendix B.) In 1994, nonprofit agencies reimbursed \$1.2 million to the trust fund and government entities reimbursed \$111.9 million.

## Some Parts of Unemployment Insurance System Subsidize Other Parts

It is not unusual for a UI claimant to receive more in benefits than his employer contributed in tax contributions. The benefits paid to the claimant are subsidized by other employers. The flow of funds is never perfect in any UI system, and every type of experience rating system has problems with subsidies. Some categories of employers tend to be subsidized more than others.

One form of subsidy is across years. One way to measure the equity of the system is to measure the ratio of benefits paid in one year to the contributions paid in the prior year. Table 3.9 is such a calculation, broken out by major industry grouping. In the years surrounding the recession, 1985-87, the **benefit/contribution ratio** exceeded 1.0, meaning that benefits paid out in those years were more than tax revenues in the immediately preceding years. During this time, the difference was being made up by trust fund reserves. Employers in prior years were subsidizing employers during the recession years. Starting in 1988, and continuing through 1991, the ratio declined to less than 1.0; employers were now subsidizing employers in future recessions. In 1992, the ratio increased to 1.1, a reflection of the fact that the trust fund is attempting to reduce its level of reserves. This trend held in 1993, also

One of the most important categories of subsidies is **cross-industry subsidies**. Although cross-industry subsidies occur under all economic conditions, the

expression of the subsidies is better seen during those years when Alaska is experiencing more stable economic conditions. Under good economic conditions (1981 to 1985, for example), some industries have historically had ratios higher than 1.0, while others were normally lower than 1.0. These industries with higher ratios also tend to have higher benefit cost rates than other industries. (See Table 3.2.)

Over the past 10 years within taxable employment, the three most subsidized industries have been construction, lumber and wood products manufacturing, and taxable public administration. On the other hand, the industries which normally pay more than their fair share in contributions are transportation-communications-utilities, trade, and oil and gas mining.

Not coincidentally, the industries that are historically the most subsidized in Alaska also have some of the most seasonal employment patterns. The subsidies are partly a reflection of the highly seasonal nature of Alaska's economy. It is also no coincidence that, even after being subsidized, firms in these industries historically pay the highest tax rates in Alaska. (See Table 3.5.) The payroll decline system attempts to recover benefit costs by taxing high-cost employers at higher rates.

### **Emergency Unemployment Compensation (EUC), Some Unexpected Benefits**

During its years of operation from late 1991 through part of 1994, the EUC program paid out \$129 million, about 20.3% of all benefits paid. In 1993, EUC payments reached \$68.7 million, or about 38.1% of total benefits. This is a large percentage of total claims for an extension program to pay. The extended benefits (EB) program, which has been temporarily replaced by EUC, paid its largest share of total benefits in June of 1987, when 16.4% of total benefits paid were EB payments.

What this implies was that the EUC program, with its liberal eligibility rules and long duration (compared to extended benefits) postponed the need for many claimants to file for benefits under regular programs. As the need to file regular benefit claims was postponed, the proportion of EUC to regular claims increased, displacing regular benefit claims.

Paying a larger percentage of total benefits through a program like the EUC program, which is 100% federally funded, meant that less state money had to be withdrawn from the state's unemployment insurance trust fund. As was expected, this had the effect of keeping employer unemployment compensation tax rates at lower than expected levels up through the current 1996 tax year.

| Year | Taxable Employment            |                                             |                         | Reimbursable Employment       |                                             |                         |
|------|-------------------------------|---------------------------------------------|-------------------------|-------------------------------|---------------------------------------------|-------------------------|
|      | Benefits<br>Paid<br>(\$1,000) | Total Payroll<br>(Lagged 1 Yr)<br>(\$1,000) | Benefit<br>Cost<br>Rate | Benefits<br>Paid<br>(\$1,000) | Total Payroll<br>(Lagged 1 Yr)<br>(\$1,000) | Benefit<br>Cost<br>Rate |
| 1985 | 114,458                       | 4,457,666                                   | 2.6                     | 10,081                        | 1,389,152                                   | 0.7                     |
| 1986 | 148,450                       | 4,438,314                                   | 3.3                     | 13,868                        | 1,537,827                                   | 0.9                     |
| 1987 | 117,167                       | 4,059,167                                   | 2.9                     | 14,323                        | 1,572,297                                   | 0.9                     |
| 1988 | 85,229                        | 3,724,333                                   | 2.3                     | 10,367                        | 1,497,117                                   | 0.7                     |
| 1989 | 69,780                        | 3,823,639                                   | 1.8                     | 8,351                         | 1,492,671                                   | 0.6                     |
| 1990 | 90,491                        | 4,451,976                                   | 2.0                     | 9,081                         | 1,584,065                                   | 0.6                     |
| 1991 | 112,528                       | 4,694,616                                   | 2.4                     | 11,462                        | 1,683,745                                   | 0.7                     |
| 1992 | 116,833                       | 4,882,126                                   | 2.4                     | 11,342                        | 1,784,959                                   | 0.6                     |
| 1993 | 102,784                       | 5,077,533                                   | 2.0                     | 10,632                        | 1,901,857                                   | 0.6                     |
| 1994 | 119,651                       | 5,273,634                                   | 2.3                     | 12,246                        | 1,949,119                                   | 0.6                     |

Sources: Alaska Department of Labor, Research & Analysis:

Unemployment Insurance Financial Transaction Summary, ETA 2-112 report to the U.S. Department of Labor;  
Employment, Wages, and Contributions/ES-202 report to the U.S. Department of Labor.

# Benefit Cost Rates by Industry, 1994

Table 3.2

| Industry                      | Benefits<br>Paid (\$)<br>1994 | Total<br>Payroll (\$)<br>1993 | Benefit<br>Cost<br>Rate (%)<br>(Lagged 1 Yr) |
|-------------------------------|-------------------------------|-------------------------------|----------------------------------------------|
| <b>Taxable Employers</b>      |                               |                               |                                              |
| Total                         | 106,024,214                   | 5,273,634,051                 | 2.0                                          |
| Ag., For. & Fish              | 1,211,126                     | 45,014,515                    | 2.7                                          |
| Mining                        | 6,761,984                     | 746,335,103                   | 0.9                                          |
| Oil and Gas                   | 5,495,760                     | 683,736,835                   | 0.8                                          |
| Other Mining                  | 1,266,224                     | 62,598,268                    | 2.0                                          |
| Construction                  | 19,341,995                    | 520,142,073                   | 3.7                                          |
| Manufacturing                 | 20,994,468                    | 509,507,921                   | 4.1                                          |
| Food Products                 | 14,121,007                    | 263,136,417                   | 5.4                                          |
| Lumber & Wood                 | 2,881,220                     | 97,758,405                    | 2.9                                          |
| Paper Products                | 2,433,848                     | 39,489,248                    | 6.2                                          |
| Other Mfg.                    | 1,558,393                     | 109,123,851                   | 1.4                                          |
| Trans., Comm. & Util.         | 10,687,092                    | 872,451,533                   | 1.2                                          |
| Trade                         | 18,739,572                    | 990,406,432                   | 1.9                                          |
| Fin., Ins. & R.E.             | 4,308,268                     | 315,242,308                   | 1.4                                          |
| Services                      | 20,829,422                    | 1,141,769,374                 | 1.8                                          |
| Public Admin.                 | 2,796,418                     | 116,103,887                   | 2.4                                          |
| Unclassified                  | 353,869                       | 16,660,905                    | 2.1                                          |
| <b>Reimbursable Employers</b> |                               |                               |                                              |
| Total                         | 11,880,430                    | 1,949,119,033                 | 0.6                                          |
| Trans., Comm. & Util.         | 378,430                       | 47,506,275                    | 0.8                                          |
| Services                      | 5,370,665                     | 993,881,376                   | 0.5                                          |
| Public Admin.                 | 6,114,191                     | 902,081,375                   | 0.7                                          |
| Other                         | 17,144                        | 5,650,007                     | 0.3                                          |

Sources: Alaska Department of Labor, Research & Analysis:  
UC-217 report, Benefit Payments by Industry and Area;  
Employment, Wages, and Contributions/ES-202 report to the U.S. Department of Labor.

# Trust Fund Deposits and Disbursements, 1985-1994

Table 3.3

| Deposits (\$) |                                             |                                          |                                              |                                             |                                  |                            |             |                                     |                                     |
|---------------|---------------------------------------------|------------------------------------------|----------------------------------------------|---------------------------------------------|----------------------------------|----------------------------|-------------|-------------------------------------|-------------------------------------|
| Year          | Contributions<br>Net of Reim-<br>bursements | Federal<br>Share<br>Extended<br>Benefits | Amounts<br>Rec'd From<br>Reimb.<br>Employers | Interstate<br>Benefits<br>Wage<br>Combining | Federal<br>Emerg.<br>Comp.<br>/1 | Penalty&<br>Interest<br>2/ | Other<br>3/ | Trust<br>Fund<br>Interest<br>Earned | Total<br>Revenue<br>Deposited<br>4/ |
| 1985          | 86,468,713                                  | 4,581,000                                | 9,327,437                                    | 1,720,578                                   | 3,240,000                        | 952,111                    | 7,151,692   | 16,050,404                          | 129,491,935                         |
| 1986          | 79,442,433                                  | 8,952,000                                | 12,466,063                                   | 1,902,186                                   | 0                                | 722,747                    | 7,660,060   | 12,874,845                          | 124,020,334                         |
| 1987          | 84,272,243                                  | 6,538,682                                | 15,391,719                                   | 1,578,486                                   | 0                                | 682,609                    | 7,030,214   | 7,113,322                           | 122,607,275                         |
| 1988          | 108,610,463                                 | 3,403,000                                | 11,387,339                                   | 1,130,134                                   | 0                                | 733,907                    | 5,703,814   | 5,553,585                           | 136,522,241                         |
| 1989          | 142,332,580                                 | 1,474,000                                | 8,674,228                                    | 1,103,362                                   | 0                                | 880,127                    | 5,905,396   | 9,225,750                           | 169,595,443                         |
| 1990          | 124,867,499                                 | 2,184,454                                | 8,779,661                                    | 1,467,283                                   | 0                                | 2,289,582                  | 6,548,538   | 16,321,178                          | 162,458,194                         |
| 1991          | 102,443,803                                 | 3,926,000                                | 10,871,942                                   | 2,102,229                                   | 0                                | 3,634,996                  | 9,300,240   | 14,834,425                          | 147,113,635                         |
| 1992          | 84,063,743                                  | 0                                        | 11,666,761                                   | 2,452,749                                   | 48,336,000                       | 4,034,596                  | 10,905,998  | 23,562,812                          | 185,022,659                         |
| 1993          | 83,513,846                                  | 0                                        | 9,940,970                                    | 1,572,065                                   | 68,582,000                       | 3,809,622                  | 7,570,305   | 16,554,512                          | 191,543,321                         |
| 1994          | 86,627,444                                  | 6,359,000                                | 13,074,629                                   | 1,662,708                                   | 10,213,200                       | 4,021,879                  | 7,761,625   | 14,529,694                          | 144,250,178                         |

| Disbursements (\$) |                              |                                 |                                          |                                             |                                  |                                     |             |                                      |                                  |
|--------------------|------------------------------|---------------------------------|------------------------------------------|---------------------------------------------|----------------------------------|-------------------------------------|-------------|--------------------------------------|----------------------------------|
| Year               | Regular<br>Benefits<br>+ SSB | Extended<br>Benefit<br>Payments | Reimburs-<br>able<br>Benefit<br>Payments | Interstate<br>Benefits<br>Wage<br>Combining | Federal<br>Emerg.<br>Comp.<br>/1 | Training<br>And<br>Building<br>Fund | Other<br>3/ | Total<br>Benefits<br>Disbursed<br>4/ | Reserve<br>Fund<br>Balance<br>5/ |
| 1985               | 108,006,898                  | 9,491,254                       | 10,081,179                               | 3,199,479                                   | 2,964,824                        | 921,603                             | 7,087,116   | 141,752,353                          | 145,443,744                      |
| 1986               | 129,223,952                  | 19,750,271                      | 13,868,389                               | 10,528,628                                  | (16,953)                         | 686,650                             | 7,538,686   | 181,579,623                          | 87,884,455                       |
| 1987               | 106,056,744                  | 13,294,687                      | 14,323,118                               | 5,834,841                                   | (15,847)                         | 654,690                             | 7,363,573   | 147,511,805                          | 62,979,925                       |
| 1988               | 78,034,550                   | 6,856,341                       | 10,367,059                               | 4,763,025                                   | (4,678)                          | 854,292                             | 6,829,117   | 107,699,704                          | 91,802,462                       |
| 1989               | 65,597,394                   | 3,236,702                       | 8,351,199                                | 3,551,443                                   | (4,316)                          | 853,331                             | 6,369,043   | 87,954,796                           | 173,443,109                      |
| 1990               | 83,559,395                   | 4,710,158                       | 9,080,645                                | 5,953,329                                   | (9,169)                          | 1,167,358                           | 7,154,239   | 111,615,955                          | 224,285,349                      |
| 1991               | 101,455,428                  | 8,565,970                       | 11,461,785                               | 8,638,807                                   | 2,822,831                        | 3,958,611                           | 6,017,449   | 142,920,880                          | 228,478,104                      |
| 1992               | 108,463,706                  | 163,553                         | 11,342,163                               | 10,609,741                                  | 46,414,029                       | 3,696,468                           | 10,176,661  | 190,866,322                          | 222,634,440                      |
| 1993               | 95,057,075                   | 329,604                         | 10,632,482                               | 8,938,721                                   | 68,895,999                       | 3,816,169                           | 6,928,597   | 194,598,645                          | 219,579,116                      |
| 1994               | 108,852,719                  | 11,911,904                      | 12,246,477                               | 7,149,765                                   | 7,838,127                        | 4,031,097                           | 6,161,042   | 158,191,131                          | 205,638,163                      |

1/ FSC – Federal Supplemental Compensation: October 1982 – March 1985.

EUC – Emergency Unemployment Compensation: November 1991 – April 1994.

2/ Net collections of penalties, interest, and fines.

3/ CETA, PSE, DUA, TRA, SUA, transfer to Training and Building fund, prior year refunds, child support withholding transfers, federal UCFE and UCX benefits and receipts, federal share of regular benefits.

4/ Deposits from all sources including federal and all disbursements made to claimants.

5/ Amount available for benefits in trust fund on December 31.

Sources: Alaska Department of Labor, Research & Analysis:

Unemployment Insurance Financial Transaction Summary/ETA 2-112 report to the U.S. Department of Labor;

Contribution Operations, ETA 581 report to the U.S. Department of Labor.

# Tax Base, Average Employer and Employee Tax Rates and Ratio of Taxable to Total Wages, 1985-1994

Table 3.4

| Year | Payroll in Taxable<br>Employment (\$1000) |                    | Ratio of<br>Taxable<br>to Total<br>Payroll<br>(%) | Tax<br>Base<br>(\$) | Average<br>Employer<br>Tax Rate |                          | Average<br>Employee<br>Tax Rate |                          |
|------|-------------------------------------------|--------------------|---------------------------------------------------|---------------------|---------------------------------|--------------------------|---------------------------------|--------------------------|
|      | Total<br>Payroll                          | Taxable<br>Payroll |                                                   |                     | % of<br>Taxable<br>Payroll      | % of<br>Total<br>Payroll | % of<br>Taxable<br>Payroll      | % of<br>Total<br>Payroll |
| 1985 | 4,438,314                                 | 3,022,697          | 68.1                                              | 21,800              | 2.17                            | 1.48                     | 0.5                             | 0.3                      |
| 1986 | 4,059,167                                 | 2,765,660          | 68.1                                              | 21,600              | 2.34                            | 1.59                     | 0.5                             | 0.3                      |
| 1987 | 3,724,333                                 | 2,523,978          | 67.8                                              | 21,500              | 2.88                            | 1.95                     | 0.6                             | 0.4                      |
| 1988 | 3,823,639                                 | 2,552,009          | 66.7                                              | 21,100              | 3.67                            | 2.45                     | 0.7                             | 0.5                      |
| 1989 | 4,451,976                                 | 2,964,226          | 66.6                                              | 20,900              | 4.14                            | 2.76                     | 0.7                             | 0.5                      |
| 1990 | 4,694,616                                 | 3,039,796          | 64.8                                              | 21,300              | 3.51                            | 2.27                     | 0.6                             | 0.4                      |
| 1991 | 4,882,126                                 | 3,184,860          | 65.2                                              | 22,400              | 2.66                            | 1.74                     | 0.5                             | 0.3                      |
| 1992 | 5,077,533                                 | 3,263,435          | 64.3                                              | 22,600              | 2.15                            | 1.38                     | 0.5                             | 0.3                      |
| 1993 | 5,273,634                                 | 3,397,312          | 64.4                                              | 23,200              | 1.96                            | 1.26                     | 0.5                             | 0.3                      |
| 1994 | 5,527,255                                 | 3,592,202          | 65.0                                              | 23,800              | 1.98                            | 1.29                     | 0.5                             | 0.3                      |

Sources: Alaska Statutes 23.20.175.

Alaska Statutes 23.20.290.

Alaska Department of Labor, Research & Analysis:

Employment, Wages, and Contributions/ES-202 report to the U.S. Department of Labor;

Unemployment Insurance Financial Transaction Summary, ETA 2-112 report to the U.S. Department of Labor.

# Employer Accounts and Average Tax Rates by Rate Type and Industry

Table 3.5

| 1995 Employers by Rate Type  |         |              |         |              |         |              |        |                  |  |  |
|------------------------------|---------|--------------|---------|--------------|---------|--------------|--------|------------------|--|--|
| Industry                     | A-Rated |              | B-Rated |              | C-Rated |              | Total  |                  |  |  |
|                              | No.     | % of A-Rated | No.     | % of B-Rated | No.     | % of C-Rated | No.    | % of Grand Total |  |  |
| Agriculture, For. & Fish.    | 204     | 1.6          | 32      | 1.6          | 7       | 2.6          | 243    | 1.7              |  |  |
| Mining                       | 147     | 1.2          | 24      | 1.2          | 2       | 0.7          | 173    | 1.2              |  |  |
| Contract Construction        | 1,584   | 12.7         | 309     | 15.9         | 26      | 9.6          | 1,919  | 13.0             |  |  |
| Manufacturing                | 415     | 3.3          | 81      | 4.2          | 18      | 6.6          | 514    | 3.5              |  |  |
| Trans., Commun., & Util.     | 950     | 7.6          | 128     | 6.6          | 32      | 11.8         | 1,110  | 7.5              |  |  |
| Trade                        | 3,470   | 27.8         | 429     | 22.1         | 70      | 25.7         | 3,969  | 27.0             |  |  |
| Finance, Ins., & Real Estate | 783     | 6.3          | 68      | 3.5          | 4       | 1.5          | 855    | 5.8              |  |  |
| Services                     | 4,746   | 38.0         | 693     | 35.7         | 97      | 35.7         | 5,536  | 37.6             |  |  |
| Public Administration        | 128     | 1.0          | 0       | 0.0          | 9       | 3.3          | 137    | 0.9              |  |  |
| Unclassified                 | 68      | 0.5          | 179     | 9.2          | 7       | 2.6          | 254    | 1.7              |  |  |
| Total                        | 12,495  | 100.0        | 1,943   | 100.0        | 272     | 100.0        | 14,710 | 100.0            |  |  |
| Percent of Grand Total       |         | 84.9         |         | 13.2         |         | 1.8          |        | 100.0            |  |  |

| Average Employer Tax Rates   |      |      |      |      |      |      |      |      |      |      |
|------------------------------|------|------|------|------|------|------|------|------|------|------|
|                              | 1986 | 1987 | 1988 | 1989 | 1990 | 1991 | 1992 | 1993 | 1994 | 1995 |
| Total                        | 2.67 | 3.4  | 4.27 | 4.79 | 4.05 | 3.08 | 2.54 | 2.38 | 2.43 | 2.51 |
| Agriculture, For. & Fish.    | 3.31 | 3.88 | 4.69 | 5.21 | 4.57 | 3.53 | 2.88 | 2.72 | 2.81 | 2.93 |
| Mining                       | 2.88 | 3.71 | 4.79 | 5.38 | 4.46 | 3.31 | 2.73 | 2.71 | 2.76 | 2.86 |
| Contract Construction        | 3.35 | 4.20 | 5.24 | 5.84 | 5.00 | 3.81 | 3.19 | 3.05 | 3.14 | 3.21 |
| Manufacturing                | 2.88 | 3.69 | 4.67 | 5.15 | 4.40 | 3.33 | 2.79 | 2.68 | 2.76 | 2.81 |
| Trans., Commun., & Util.     | 2.55 | 3.28 | 4.16 | 4.67 | 3.96 | 3.12 | 2.53 | 2.35 | 2.44 | 2.50 |
| Trade                        | 2.44 | 3.22 | 4.10 | 4.63 | 3.90 | 2.98 | 2.45 | 2.28 | 2.33 | 2.45 |
| Finance, Ins., & Real Estate | 2.27 | 2.93 | 3.84 | 4.39 | 3.66 | 2.75 | 2.23 | 2.02 | 2.04 | 2.05 |
| Services                     | 2.42 | 3.10 | 3.95 | 4.48 | 3.84 | 2.90 | 2.38 | 2.22 | 2.28 | 2.35 |
| Public Administration        | 2.78 | 3.58 | 4.47 | 5.01 | 4.18 | 3.27 | 2.72 | 2.50 | 2.35 | 2.36 |
| Unclassified                 | 3.07 | 3.69 | 4.71 | 4.89 | 4.15 | 3.12 | 2.77 | 2.70 | 2.66 | 2.80 |

Notes: A-rated firms are those which have been subject to the Employment Security Act for four or more quarters and therefore qualify for a rate determination based on their quarterly payroll experience. Employers are assigned a rate class based on their payroll decline experience as compared to all other ratable employers. Employers with a low quarterly payroll decline receive more favorable rates than those employers showing more excessive declines in quarterly payroll figures.

B-rated firms are those which have been subject to the Employment Security Act for fewer than four quarters immediately preceding the computation date and must pay the standard industry tax rate.

C-rated firms are those which fail to pay contributions or file reports on a timely basis and must pay contributions at the highest rate.

Percentages may not add up to 100% due to rounding.

Source: Alaska Department of Labor, Research & Analysis:  
Taxable Wages Within Size of Payroll Code, Report No. BRT 5500 P.



# UI Tax Rate Calculations and Tax Rates by Rate Class, 1995

Table 3.6

| Tax Rate Calculations                                                                                      |               |               |               |               |                  |
|------------------------------------------------------------------------------------------------------------|---------------|---------------|---------------|---------------|------------------|
|                                                                                                            | SFY 1991      | SFY 1992      | SFY 1993      | SFY 1994      | CY 1995          |
| (1) Benefit Cost (Ben-Reimb-Int)                                                                           |               | \$99,625,037  | 87,699,423    | 102,735,905   |                  |
| (2) Total Payroll (taxable employers)                                                                      | 4,811,076,858 | 4,977,771,895 | 5,143,823,071 | 5,392,034,729 |                  |
| (3) Taxable Payroll                                                                                        |               |               |               | 3,514,703,082 |                  |
| (4) Benefit Cost for 3 Prev SFY                                                                            |               |               |               |               | \$290,060,365    |
| (5) Total Payroll, First 3 of Last 4 SFY                                                                   |               |               |               |               | \$14,932,671,824 |
| (6) 3-Yr Benefit Cost/Total Payroll (4)/(5)                                                                |               |               |               |               | 0.019425         |
| (7) Taxable/Total Payroll, Last SFY                                                                        |               |               |               |               | 0.651832         |
| (8) Average Benefit Cost Rate (6)/(7)                                                                      |               |               |               |               | 0.029800         |
| (9) U.I. Trust Fund Balance 9/30                                                                           |               |               |               |               | \$206,580,474    |
| (10) Total Payroll, Last SFY                                                                               |               |               |               |               | \$5,392,034,729  |
| (11) UI Trust Fund Reserve Rate (9)/(10)                                                                   |               |               |               |               | 0.038312         |
| (12) Solvency Adjustment                                                                                   |               |               |               |               | -0.004           |
| (13) Average Employer Tax Rate as a Percent of Taxable Payroll<br>(0.82 x ABCR) + TFSA = (0.82 x #8) + #12 |               |               |               |               | 2.04%            |
| (14) Average Employee Tax Rate: (0.18 x ABCR) = (0.18 x #8)                                                |               |               |               |               | 0.5%             |

| Tax Rates for Employees and Experience Rated Employers |                   |                                |                                |                             |  |
|--------------------------------------------------------|-------------------|--------------------------------|--------------------------------|-----------------------------|--|
| Rate Class                                             | Experience Factor | Employee Contribution Rate (%) | Employer Contribution Rate (%) | Total Contribution Rate (%) |  |
| 1                                                      | 0.40              | 0.5                            | 1.00                           | 1.50                        |  |
| 2                                                      | 0.45              | 0.5                            | 1.00                           | 1.50                        |  |
| 3                                                      | 0.50              | 0.5                            | 1.00                           | 1.50                        |  |
| 4                                                      | 0.55              | 0.5                            | 1.00                           | 1.50                        |  |
| 5                                                      | 0.60              | 0.5                            | 1.07                           | 1.57                        |  |
| 6                                                      | 0.65              | 0.5                            | 1.19                           | 1.69                        |  |
| 7                                                      | 0.70              | 0.5                            | 1.31                           | 1.81                        |  |
| 8                                                      | 0.80              | 0.5                            | 1.55                           | 2.05                        |  |
| 9                                                      | 0.90              | 0.5                            | 1.80                           | 2.30                        |  |
| 10                                                     | 1.00              | 0.5                            | 2.04                           | 2.54                        |  |
| 11                                                     | 1.00              | 0.5                            | 2.04                           | 2.54                        |  |
| 12                                                     | 1.10              | 0.5                            | 2.29                           | 2.79                        |  |
| 13                                                     | 1.20              | 0.5                            | 2.53                           | 3.03                        |  |
| 14                                                     | 1.30              | 0.5                            | 2.78                           | 3.28                        |  |
| 15                                                     | 1.35              | 0.5                            | 2.90                           | 3.40                        |  |
| 16                                                     | 1.40              | 0.5                            | 3.02                           | 3.52                        |  |
| 17                                                     | 1.45              | 0.5                            | 3.14                           | 3.64                        |  |
| 18                                                     | 1.50              | 0.5                            | 3.27                           | 3.77                        |  |
| 19                                                     | 1.55              | 0.5                            | 3.39                           | 3.89                        |  |
| 20                                                     | 1.60              | 0.5                            | 3.51                           | 4.01                        |  |
| 21                                                     | 1.65              | 0.5                            | 5.40                           | 5.90                        |  |

Note: Total payroll, taxable payroll, and UI benefits costs are all for employees or former employees of contributing (taxable) employers only. Reimbursable employers are excluded.

Sources: Alaska Statutes 23.20.290.

Alaska Department of Labor, Research & Analysis:

Employment, Wages, and Contributions, ES-202 report to the U.S. Department of Labor;

Unemployment Insurance Financial Transaction Summary, ETA 2-112 report to the U.S. Department of Labor.

# Administrative Costs, 1985-1994

Table 3.7

| Federal<br>Fiscal<br>Year 1/ | F.U.T.A.<br>Collections<br>(\$1,000,000) | UI Admin.<br>Grants<br>(\$1,000,000) | ES Admin.<br>Grants<br>(\$1,000,000) | Total Admin. Grants |               |
|------------------------------|------------------------------------------|--------------------------------------|--------------------------------------|---------------------|---------------|
|                              |                                          |                                      |                                      | (\$1,000,000)       | % of F.U.T.A. |
| 1985                         | 8.1                                      | 14.0                                 | 8.9                                  | 22.9                | 282.7         |
| 1986                         | 8.2                                      | 14.7                                 | 9.4                                  | 24.1                | 293.9         |
| 1987                         | 8.3                                      | 16.1                                 | 9.5                                  | 25.6                | 308.4         |
| 1988                         | 8.7                                      | 15.1                                 | 9.7                                  | 24.8                | 285.1         |
| 1989                         | 9.6                                      | 13.9                                 | 7.9                                  | 21.8                | 227.1         |
| 1990                         | 9.9                                      | 15.6                                 | 8.3                                  | 23.9                | 241.4         |
| 1991                         | 10.2                                     | 15.6                                 | 8.3                                  | 23.9                | 234.3         |
| 1992                         | 10.2                                     | 18.7                                 | 8.5                                  | 27.2                | 266.7         |
| 1993                         | 10.7                                     | 19.0                                 | 8.6                                  | 27.6                | 257.9         |
| 1994                         | 11.1                                     | 19.8                                 | 8.8                                  | 28.6                | 257.7         |

1/ Federal fiscal years are 12-month periods between October 1 of one year through September 30 of the following year.

Notes: In 1995, U.S. Department of Labor estimation methods for FUTA were changed. Figures in earlier publications of this table will not match these data.

Source: U. S. Department of Labor, Division of Actuarial Services.

# Collections, UI Regular Benefits Paid— Reimbursable Employment, 1985-1994

Table 3.8

| Year           | Collections (\$) |                      |                                  | Benefits Paid (\$) |                      |                                  | Total<br>Collections<br>less<br>Benefits<br>Paid (\$) |
|----------------|------------------|----------------------|----------------------------------|--------------------|----------------------|----------------------------------|-------------------------------------------------------|
|                | Total            | Private<br>Nonprofit | Government<br>(State &<br>Local) | Total              | Private<br>Nonprofit | Government<br>(State &<br>Local) |                                                       |
| 1985           | 9,327,436        | 879,529              | 8,447,907                        | 10,081,179         | 976,848              | 9,104,331                        | (753,743)                                             |
| 1986           | 12,466,062       | 1,201,581            | 11,264,481                       | 13,868,389         | 1,216,081            | 12,652,308                       | (1,402,327)                                           |
| 1987           | 15,391,719       | 603,028              | 14,788,691                       | 14,323,118         | 619,722              | 13,703,396                       | 1,068,601                                             |
| 1988           | 11,387,339       | 403,449              | 10,983,890                       | 10,367,059         | 406,858              | 9,960,201                        | 1,020,280                                             |
| 1989           | 8,674,228        | 379,439              | 8,294,789                        | 8,351,199          | 377,385              | 7,973,814                        | 323,029                                               |
| 1990           | 8,779,661        | 442,525              | 8,337,136                        | 9,080,645          | 454,115              | 8,626,530                        | (300,984)                                             |
| 1991           | 10,871,942       | 906,192              | 9,965,750                        | 11,461,785         | 784,303              | 10,677,482                       | (589,843)                                             |
| 1992           | 11,666,761       | 813,968              | 10,852,793                       | 11,342,163         | 860,886              | 10,481,276                       | 324,598                                               |
| 1993           | 9,940,970        | 891,492              | 9,049,478                        | 10,632,482         | 954,723              | 9,677,758                        | (691,512)                                             |
| 1994           | 13,074,629       | 1,220,156            | 11,854,473                       | 12,246,477         | 885,469              | 11,361,008                       | 828,152                                               |
| Ten Year Total |                  |                      |                                  |                    |                      |                                  | (173,749)                                             |

Source: Alaska Department of Labor, Research & Analysis:

Unemployment Insurance Financial Transaction Summary, ETA 2-112 report to the U.S. Department of Labor.

# Benefits Paid, Contributions Assessed and Ratio of Benefits to Contributions - Taxable Employment, 1985-1994

Table 3.9

| INDUSTRY                                                                                | 1985    | 1986    | 1987    | 1988    | 1989    | 1990    | 1991    | 1992    | 1993   | 1994    |
|-----------------------------------------------------------------------------------------|---------|---------|---------|---------|---------|---------|---------|---------|--------|---------|
| <b>BENEFITS PAID (Regular + 1/2 EB), from UC-217 report (\$1,000)</b>                   |         |         |         |         |         |         |         |         |        |         |
| Totals (incl. unclass.)                                                                 | 113,356 | 136,879 | 111,852 | 81,318  | 67,398  | 84,011  | 105,145 | 110,408 | 94,559 | 107,340 |
| Ag., For. & Fish                                                                        | 536     | 734     | 637     | 550     | 523     | 533     | 830     | 905     | 1,061  | 1,222   |
| Mining                                                                                  | 4,457   | 9,958   | 8,506   | 5,530   | 5,407   | 11,036  | 9,199   | 10,614  | 7,118  | 6,842   |
| Oil and Gas                                                                             | 3,504   | 8,797   | 7,651   | 4,774   | 4,318   | 9,644   | 7,742   | 9,347   | 5,734  | 5,563   |
| Other Mining                                                                            | 953     | 1,161   | 855     | 756     | 1,089   | 1,391   | 1,456   | 1,268   | 1,385  | 1,279   |
| Construction                                                                            | 40,435  | 45,338  | 31,018  | 21,209  | 14,141  | 15,236  | 20,947  | 19,392  | 14,490 | 19,537  |
| Manufacturing                                                                           | 10,401  | 11,179  | 8,992   | 8,504   | 9,892   | 10,934  | 16,059  | 17,262  | 16,444 | 21,145  |
| Food Products                                                                           | 5,165   | 5,050   | 4,232   | 4,551   | 5,314   | 5,802   | 8,569   | 10,416  | 11,145 | 14,214  |
| Lumber & Wood                                                                           | 2,578   | 2,602   | 1,925   | 1,925   | 2,820   | 3,009   | 4,983   | 3,865   | 2,467  | 2,906   |
| Paper Products                                                                          | 950     | 1,225   | 843     | 491     | 556     | 836     | 974     | 784     | 1,185  | 2,449   |
| Other Mfg.                                                                              | 1,708   | 2,304   | 1,992   | 1,538   | 1,203   | 1,286   | 1,534   | 2,198   | 1,648  | 1,576   |
| Trans., Comm. & Util.                                                                   | 13,100  | 12,424  | 10,054  | 7,216   | 5,916   | 11,244  | 11,135  | 11,137  | 9,698  | 10,801  |
| Trade                                                                                   | 17,295  | 23,380  | 20,754  | 14,483  | 11,227  | 12,688  | 17,861  | 20,376  | 18,295 | 18,993  |
| Fin., Ins. & Real Est.                                                                  | 4,568   | 6,071   | 6,601   | 5,196   | 4,121   | 3,595   | 4,193   | 4,321   | 3,899  | 4,363   |
| Services                                                                                | 17,351  | 22,541  | 21,149  | 14,857  | 13,034  | 15,431  | 21,132  | 22,271  | 20,000 | 21,170  |
| Public Admin.                                                                           | 4,293   | 4,328   | 3,386   | 3,188   | 2,882   | 2,985   | 3,279   | 3,724   | 3,196  | 2,913   |
| <b>TOTAL EMPLOYER AND EMPLOYEE CONTRIBUTIONS ASSESSED, from ES-202 report (\$1,000)</b> |         |         |         |         |         |         |         |         |        |         |
| Totals (incl. unclass.)                                                                 | 84,510  | 79,076  | 87,433  | 112,619 | 147,593 | 126,381 | 100,150 | 86,611  | 86,136 | *       |
| Ag., For. & Fish                                                                        | 477     | 522     | 589     | 821     | 1,165   | 1,081   | 979     | 887     | 964    |         |
| Mining                                                                                  | 6,243   | 6,679   | 7,954   | 11,551  | 13,404  | 12,044  | 8,856   | 6,964   | 6,735  |         |
| Oil and Gas                                                                             | 5,629   | 6,134   | 6,974   | 10,106  | 11,686  | 10,430  | 7,898   | 6,204   | 5,987  |         |
| Other Mining                                                                            | 614     | 545     | 980     | 1,445   | 1,718   | 1,614   | 958     | 760     | 748    |         |
| Construction                                                                            | 20,474  | 15,234  | 13,390  | 14,802  | 18,194  | 17,178  | 12,883  | 10,702  | 12,181 |         |
| Manufacturing                                                                           | 7,720   | 8,390   | 10,765  | 15,360  | 18,208  | 17,105  | 13,892  | 12,096  | 11,351 |         |
| Food Products                                                                           | 4,180   | 4,389   | 5,597   | 8,494   | 10,329  | 10,029  | 8,796   | 8,065   | 7,570  |         |
| Lumber & Wood                                                                           | 1,520   | 1,859   | 2,537   | 3,740   | 4,268   | 3,880   | 2,562   | 2,015   | 1,982  |         |
| Paper Products                                                                          | 449     | 642     | 849     | 762     | 807     | 650     | 531     | 455     | 371    |         |
| Other Mfg.                                                                              | 1,571   | 1,500   | 1,782   | 2,364   | 2,804   | 2,546   | 2,003   | 1,560   | 1,428  |         |
| Trans., Comm. & Util.                                                                   | 9,891   | 9,496   | 10,855  | 13,403  | 27,368  | 16,628  | 13,528  | 11,892  | 11,554 |         |
| Trade                                                                                   | 16,369  | 15,715  | 17,879  | 23,275  | 28,170  | 25,004  | 20,183  | 17,657  | 16,909 |         |
| Fin., Ins. & Real Est.                                                                  | 4,546   | 4,823   | 5,246   | 6,403   | 7,058   | 5,979   | 4,857   | 4,121   | 4,236  |         |
| Services                                                                                | 16,258  | 15,857  | 17,846  | 23,989  | 30,396  | 28,068  | 22,146  | 19,774  | 19,638 |         |
| Public Admin.                                                                           | 1,736   | 1,798   | 2,151   | 2,642   | 2,909   | 2,690   | 2,344   | 2,037   | 2,048  |         |
| <b>RATIO OF BENEFITS TO PRIOR YEAR CONTRIBUTIONS</b>                                    |         |         |         |         |         |         |         |         |        |         |
| Totals (incl. unclass.)                                                                 | 1.2     | 1.6     | 1.4     | 0.9     | 0.6     | 0.6     | 0.8     | 1.1     | 1.1    |         |
| Ag., For. & Fish                                                                        | 1.1     | 1.5     | 1.2     | 0.9     | 0.6     | 0.5     | 0.8     | 0.9     | 1.2    |         |
| Mining                                                                                  | 0.7     | 1.6     | 1.3     | 0.7     | 0.5     | 0.8     | 0.8     | 1.2     | 1.0    |         |
| Oil and Gas                                                                             | 0.6     | 1.6     | 1.2     | 0.7     | 0.4     | 0.8     | 0.7     | 1.2     | 0.9    |         |
| Other Mining                                                                            | 1.3     | 1.9     | 1.6     | 0.8     | 0.8     | 0.8     | 0.9     | 1.3     | 1.8    |         |
| Construction                                                                            | 1.6     | 2.2     | 2.0     | 1.6     | 1.0     | 0.8     | 1.2     | 1.5     | 1.4    |         |
| Manufacturing                                                                           | 1.2     | 1.4     | 1.1     | 0.8     | 0.6     | 0.6     | 0.9     | 1.2     | 1.4    |         |
| Food Products                                                                           | 1.2     | 1.2     | 1.0     | 0.8     | 0.6     | 0.6     | 0.9     | 1.2     | 1.4    |         |
| Lumber & Wood                                                                           | 1.5     | 1.7     | 1.0     | 0.8     | 0.8     | 0.7     | 1.3     | 1.5     | 1.2    |         |
| Paper Products                                                                          | 1.8     | 2.7     | 1.3     | 0.6     | 0.7     | 1.0     | 1.5     | 1.5     | 2.6    |         |
| Other Mfg.                                                                              | 0.9     | 1.5     | 1.3     | 0.9     | 0.5     | 0.5     | 0.6     | 1.1     | 1.1    |         |
| Trans., Comm. & Util.                                                                   | 1.1     | 1.3     | 1.1     | 0.7     | 0.4     | 0.4     | 0.7     | 0.8     | 0.8    |         |
| Trade                                                                                   | 1.0     | 1.4     | 1.3     | 0.8     | 0.5     | 0.5     | 0.7     | 1.0     | 1.0    |         |
| Fin., Ins. & Real Est.                                                                  | 0.9     | 1.3     | 1.4     | 1.0     | 0.6     | 0.5     | 0.7     | 0.9     | 0.9    |         |
| Services                                                                                | 1.0     | 1.4     | 1.3     | 0.8     | 0.5     | 0.5     | 0.8     | 1.0     | 1.0    |         |
| Public Admin.                                                                           | 2.2     | 2.5     | 1.9     | 1.5     | 1.1     | 1.0     | 1.2     | 1.6     | 1.6    |         |

Notes: Percentages may not add up to 100% due to rounding.

\*Current year data are not used in calculating the ratio of benefits to contributions.

Source: Alaska Department of Labor, Research & Analysis, UC-217 and ES-202 reports.

# Collections, Benefits Paid, Trust Fund Reserves and Average Employer Tax Rates as Percentages of Payroll, 1985-1994 Table 3.10

| Year | Percent of Total Payroll |               |                  |                           | Percent of Taxable Payroll |               |                  |                           |
|------|--------------------------|---------------|------------------|---------------------------|----------------------------|---------------|------------------|---------------------------|
|      | Collections              | Benefits Paid | Year-End Reserve | Average Employer Tax Rate | Collections                | Benefits Paid | Year-End Reserve | Average Employer Tax Rate |
| 1985 | 1.9                      | 2.6           | 3.3              | 1.48                      | 2.9                        | 3.8           | 4.8              | 2.17                      |
| 1986 | 2.0                      | 3.7           | 2.2              | 1.59                      | 2.9                        | 5.4           | 3.2              | 2.34                      |
| 1987 | 2.3                      | 3.1           | 1.7              | 1.95                      | 3.3                        | 4.6           | 2.5              | 2.88                      |
| 1988 | 2.8                      | 2.2           | 2.4              | 2.45                      | 4.3                        | 3.3           | 3.6              | 3.67                      |
| 1989 | 3.2                      | 1.6           | 3.9              | 2.76                      | 4.8                        | 2.4           | 5.9              | 4.14                      |
| 1990 | 2.7                      | 1.9           | 4.8              | 2.27                      | 4.1                        | 3.0           | 7.4              | 3.51                      |
| 1991 | 2.1                      | 2.3           | 4.7              | 1.74                      | 3.2                        | 3.5           | 7.2              | 2.66                      |
| 1992 | 1.7                      | 2.3           | 4.4              | 1.38                      | 2.6                        | 3.6           | 6.8              | 2.15                      |
| 1993 | 1.6                      | 1.9           | 4.2              | 1.26                      | 2.5                        | 3.0           | 6.5              | 1.96                      |
| 1994 | 1.6                      | 2.2           | 3.7              | 1.29                      | 2.4                        | 3.3           | 5.7              | 1.98                      |

Note: Net benefits paid by taxable employers include regular unemployment benefits plus all State Supplemental Benefits payments plus Alaska's share of extended benefit payments for taxable employers plus the net of benefits paid minus receipts for interstate wage combining.

Sources: Alaska Department of Labor, Research & Analysis:

Unemployment Insurance Financial Transaction Summary, ETA 2-112 report to the U.S. Department of Labor;  
Employment, Wages, and Contributions/ES-202 report to the U.S. Department of Labor.

# Distribution of Covered Payroll, Taxes Assessed and Benefits Paid by Industry, 1994

Table 3.11

| INDUSTRY               | Amount of Benefits Paid (\$) |                        | Employer<br>and<br>Employee<br>Contributions<br>Assessed (\$) | Total<br>Payroll (\$) | Taxable<br>Payroll (\$) | Percent<br>of<br>Total<br>Payroll<br>Taxable |
|------------------------|------------------------------|------------------------|---------------------------------------------------------------|-----------------------|-------------------------|----------------------------------------------|
|                        | Regular                      | Regular<br>Plus 1/2 EB |                                                               |                       |                         |                                              |
| Total                  | 106,024,214                  | 94,559,893             | 91,740,289                                                    | 5,527,255,499         | 3,592,201,984           | 65.0                                         |
| Ag., For. & Fish       | 1,211,126                    | 1,080,573              | 811,592                                                       | 34,764,082            | 26,140,214              | 75.2                                         |
| Mining                 | 6,761,984                    | 7,118,397              | 7,179,672                                                     | 777,487,863           | 291,796,816             | 37.5                                         |
| Oil and Gas            | 5,495,760                    | 5,733,592              | 6,303,850                                                     | 712,454,893           | 259,747,328             | 36.5                                         |
| Other Mining           | 1,266,224                    | 1,384,805              | 875,822                                                       | 65,032,970            | 32,049,488              | 49.3                                         |
| Construction           | 19,341,995                   | 14,489,800             | 14,139,438                                                    | 592,440,082           | 407,034,252             | 68.7                                         |
| Manufacturing          | 20,994,468                   | 16,443,719             | 11,480,093                                                    | 489,485,772           | 364,458,715             | 74.5                                         |
| Food Products          | 14,121,007                   | 11,144,615             | 7,576,062                                                     | 252,483,424           | 216,050,163             | 85.6                                         |
| Lumber & Wood          | 2,881,220                    | 2,466,823              | 2,017,620                                                     | 92,347,004            | 63,832,994              | 69.1                                         |
| Paper Products         | 2,433,848                    | 1,184,637              | 263,811                                                       | 24,744,841            | 14,836,656              | 60.0                                         |
| Other Mfg.             | 1,558,393                    | 1,647,644              | 1,622,600                                                     | 119,910,503           | 69,736,902              | 58.2                                         |
| Trans., Comm. & Util.  | 10,687,092                   | 9,698,383              | 11,782,281                                                    | 918,922,976           | 512,598,497             | 55.8                                         |
| Trade                  | 18,739,572                   | 18,294,982             | 18,689,038                                                    | 1,063,083,588         | 820,990,761             | 77.2                                         |
| Fin., Ins. & Real Est. | 4,308,268                    | 3,899,266              | 4,636,553                                                     | 337,653,362           | 225,622,521             | 66.8                                         |
| Services               | 20,829,422                   | 20,000,198             | 20,768,239                                                    | 1,180,626,576         | 860,167,468             | 72.9                                         |
| Public Admin.          | 2,796,418                    | 3,196,090              | 1,974,191                                                     | 123,863,081           | 75,986,199              | 61.3                                         |
| Unclassified           | 353,869                      | 358,485                | 279,192                                                       | 8,928,117             | 7,406,541               | 83.0                                         |

Notes: Reimbursable account data are excluded.

Federally funded programs and federal employment are excluded.

Sources: Alaska Department of Labor, Research & Analysis:

Employment, Wages, and Contributions/ES-202 report to the U.S. Department of Labor;

UC-217 report, Benefit Payments by Industry and Area.

# Percentage Distribution of Taxes Assessed and Benefits Paid by Industry, 1994

Table 3.12

| INDUSTRY               | Regular Benefits as a Percentage of: |               |                 | Regular Benefits plus 1/2 Extended Benefits as a Percentage of: |               |                 |
|------------------------|--------------------------------------|---------------|-----------------|-----------------------------------------------------------------|---------------|-----------------|
|                        | Collections                          | Total Payroll | Taxable Payroll | Collections                                                     | Total Payroll | Taxable Payroll |
| Total                  | 115.6                                | 1.9           | 3.0             | 103.1                                                           | 1.7           | 2.6             |
| Ag., For. & Fish       | 149.2                                | 3.5           | 4.6             | 130.7                                                           | 3.1           | 4.1             |
| Mining                 | 94.2                                 | 0.9           | 2.3             | 99.1                                                            | 0.9           | 2.4             |
| Oil and Gas            | 87.2                                 | 0.8           | 2.1             | 91.0                                                            | 0.8           | 2.2             |
| Other Mining           | 144.6                                | 1.9           | 4.0             | 158.1                                                           | 2.1           | 4.3             |
| Construction           | 136.8                                | 3.3           | 4.8             | 102.5                                                           | 2.4           | 3.6             |
| Manufacturing          | 182.9                                | 4.3           | 5.8             | 143.2                                                           | 3.4           | 4.5             |
| Food Products          | 186.4                                | 5.6           | 6.5             | 147.1                                                           | 4.4           | 5.2             |
| Lumber & Wood          | 142.8                                | 3.1           | 4.5             | 122.3                                                           | 2.7           | 3.9             |
| Paper Products         | 922.6                                | 9.8           | 16.4            | 449.0                                                           | 4.8           | 8.0             |
| Other Mfg.             | 96.0                                 | 1.3           | 2.2             | 101.5                                                           | 1.4           | 2.4             |
| Trans., Comm. & Util.  | 90.7                                 | 1.2           | 2.1             | 82.3                                                            | 1.1           | 1.9             |
| Trade                  | 100.3                                | 1.8           | 2.3             | 97.9                                                            | 1.7           | 2.2             |
| Fin., Ins. & Real Est. | 92.9                                 | 1.3           | 1.9             | 84.1                                                            | 1.2           | 1.7             |
| Services               | 100.3                                | 1.8           | 2.4             | 96.3                                                            | 1.7           | 2.3             |
| Public Admin.          | 141.6                                | 2.3           | 3.7             | 161.9                                                           | 2.6           | 4.2             |
| Unclassified           | 126.7                                | 4.0           | 4.8             | 128.4                                                           | 4.0           | 4.8             |

Notes: Reimbursable account data are excluded.

Federally funded programs and federal employment are excluded.

Sources: Alaska Department of Labor, Research & Analysis:

Employment, Wages, and Contributions/ES-202 report to the U.S. Department of Labor;

UC-217 report, Benefit Payments by Industry and Area.

# Data Sources and Limitations

## Limitations of Data

The data in this publication are derived from a number of different sources, each with their own limitations. Much of the data come from reports that are produced directly from computer files in the Alaska Department of Labor's main-frame computer. While the reports come from the same source, data that appear similar are not necessarily comparable, because the programs that produce the reports are run at different times and using different selection criteria.

Consequently, some of the tables in this publication are not directly comparable. For instance, Table 2.13 reports payment data by UI local office, while Tables 2.9-2.12 report the same data by industry grouping. The totals are not the same, however, because Table 2.13 comes from the Quarterly Management Report, which scans the file each week, while Tables 2.9-2.12 come from the UC-217 report, which scans the file once each month. Supplemental payments for weeks previously paid, overpayments, and other adjustments made during the month will cause the totals to differ slightly. Similarly, Table 2.13 differs slightly from Table 2.14 for the same reasons, even though both report benefit payments by area.

There will be similar differences whenever two tables are derived from different sources. Each table includes the data source at the bottom of the page. The reader should be cautious about other limitations as well. Percentages occasionally do not sum to 100% due to rounding when using only one or two digits. The data are reported to the full dollar amount whenever possible throughout the publication, but the dollar amounts in some tables are rounded to the nearest \$1,000 because of space limitations. Finally, industry groupings include subcategories for manufacturing and mining; these must be subtracted when summing the columns.

## CHAPTER ONE: UI-Covered Employment and Wages

Chapter One provides information on employment, payroll, and earnings. The major source of data is the Employment, Wages, and Contributions report (ES-202), a report submitted to the U.S. Department of Labor, Bureau of Labor Statistics.

The information used in ES-202 is derived from quarterly payroll and employment information submitted to the Alaska Department of Labor (AKDOL) by all employers in Alaska. The information is also derived from AKDOL estimates for delinquent employers.

The ES-202 includes all employers covered by Alaska's unemployment insurance system. It also includes all Alaska employers' average monthly employment, total payroll, and taxable payroll. Additionally, ES-202 includes taxable employers' contributions assessed by the state and paid into the UI Trust Fund.

All data found in the chapters are broken out by industry, area, ownership, and tax status.

'Average monthly employment' is an estimate of employment based on actual employment data covering that pay period which includes the 12th of each month. It is an estimate of the number of jobs filled each month. Caution must be used when deriving annual earnings from these figures, as they represent average annual earnings per job, not per worker. Payroll is the actual total payroll during each quarter.

Throughout Chapter One, industries are according to categories established in the Standard Industrial Classification (SIC) Manual. Specific industries, based on 2-digit SIC codes, were selected because of their relevance to the Alaskan economy. The same categories are used for benefit payments in chapters two and three. Employment, payroll, and earnings information is also broken out by ownership — private, state government, and local government. In all industry and ownership categories, federal government employment is excluded, as federal employees and members of the military are not covered under the state unemployment insurance program.

It is noteworthy that public administration (SIC codes 91-97) is not directly comparable with state and local government ownership. While all of public administration employment is included in either state or local government, the opposite is not true; some of the operations included under state or local government ownership are listed under other industries than public administration, particularly construction, transportation, and services.

## **CHAPTER TWO: UI Benefit Payments**

Chapter Two provides information on benefit payments. Information on unemployment claims is entered into Alaska's Data Base 2 System (DB2), and is recorded in the Alaska Department of Labor's (AKDOL) computer. Three of the basic reports from this file form the basis of most benefit payment data used in this publication.

Payments by industry and area, Tables 2.9-2.12 and Tables 2.14-2.15, are derived from the UC-217 report. The UC-217 report is a monthly compilation of data by 2-digit SIC codes and 3-digit geographic area codes. Payment amounts



differ from the amounts shown in table 2.13 due to the omission of supplemental payments for weeks previously paid, penalties and interest, and other adjustments.

Two reports provide information for the payment data on Tables 2.5-2.8 and Tables 2.13, and 2.16. These data are derived from AKDOL's Quarterly Management Report, which scans, weekly, the department's active claimant file. Some of the data are also derived from the U.S. Department of Labor's Claims Activity Report (ETA 5-159), which is taken from the weekly and monthly management reports.

Data in Table 2.2 are derived from the 'Claimant Characteristics' program. This program provides a special compilation of information on all claimants who received unemployment compensation during a specified year. Occupations are listed according to classifications in the Dictionary of Occupational Titles (or DOT codes). Ethnic information is based on information voluntarily submitted at the time of initial filing.

Table 2.1 uses data from the Local Area Unemployment Statistics (LAUS), an AKDOL report produced for the U.S. Department of Labor. This report estimates the total number of employed and unemployed in the state each month.

Table 2.6 uses payment data from the yearly ETA 5-159 report on all states compiled by the U.S. Department of Labor, Division of Actuarial Services.

Table 2.17 is derived from the UI Data Summary, a quarterly publication of key UI information published by the U.S. Department of Labor, Division of Actuarial Services.

### **CHAPTER THREE: Alaska's UI Benefit Financing System**

Chapter Three discusses financial transactions, Alaska's UI Trust Fund, and Alaska's benefit financing structure. One of the major subjects of the chapter is benefit costs. Therefore, it draws heavily from the Alaska Department of Labor's (AKDOL) "Benefit Payments by Industry and Area (UC 217) Report" and the ES-202 quarterly reports (the AKDOL's "Employment, Wages, and Contributions Report"). In fact, several of the tables directly reproduce data reported in chapters one and two.

The other major data source for Chapter Three is the "Financial Transactions Summary" (ETA 2-112). This is a monthly accounting report produced by AKDOL. It is the most accurate source of information on financial transactions

and cash flow. Its major limitation is that it does not break out data by industry or area. It is used to compute UI tax rates (See Tables 3.4 and 3.6), benefit costs, and benefit cost rates (Tables 3.1, 3.2 and 3.6). It is also the source for UI Trust Fund balances (Tables 3.3 , 3.6 and 3.10), deposits and disbursements for all programs (Table 3.3), as well as interstate wage combining, reimbursable employers (Table 3.8), and collections, benefits and trust fund balance as a percentage of wages (See Tables 3.4, 3.10, and 3.11.).

Table 3.3 also uses data from the AKDOL Contributions Operations (ETA 581) report in order to estimate reimbursable contributions between 1981 and 1984.

Table 3.5 lists experience ratings by industry, which are reported on the Array of Taxable Wages Within Size of Payroll Codes—a yearly listing of employers, their payroll experience, and their quarterly decline quotients. This information is also produced by AKDOL.

# Summary of Major Changes in Employment Security Act

## Appendix B

### Coverage Provisions of the Alaska Employment Security Act 1937-1995

|                       |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                |
|-----------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>April 2, 1937</b>  | Alaska Employment Security Law enacted. Employers liable for taxes are those with eight or more employees in 20 weeks of the year. The following types of employment are excluded from coverage: agriculture, domestic service, officers and crews on vessels, service performed by a parent, spouse, or child under 21, government, nonprofit organizations, and those covered under a federal unemployment program. Employers not subject to the Law may elect coverage with permission of the Commission. Ch. 4, ESLA 1937. |
| <b>July 1, 1945</b>   | Coverage extended to employers of one or more persons at any time. Ch.7, SLA 1945.                                                                                                                                                                                                                                                                                                                                                                                                                                             |
| <b>March 20, 1947</b> | List of excluded services extended. Additional exclusions include newsboys and students. Any employment liable for a tax under the FUTA (Federal Unemployment Tax Act) will be automatically covered under the state U.I. law. Ch. 48, SLA 1947.                                                                                                                                                                                                                                                                               |
| <b>March 17, 1959</b> | Employees in finance, insurance, and real estate paid on a commission basis are excluded from coverage. Ch. 46, SLA 1959.                                                                                                                                                                                                                                                                                                                                                                                                      |
| <b>April 17, 1961</b> | Faculty of nonprofit universities excluded. Ch. 108, SLA 1961.                                                                                                                                                                                                                                                                                                                                                                                                                                                                 |
| <b>Jan. 1, 1972</b>   | Coverage made mandatory for employees of nonprofit organizations, state hospitals, and institutes of higher education employing four or more in 20 weeks of the year. These employers are allowed to elect coverage on a reimbursable basis. Reimbursable financing also made available, by election, to any political subdivision. Ch. 94, SLA 1971.                                                                                                                                                                          |
| <b>Jan. 1, 1972</b>   | Fishermen covered. Ch. 94, SLA 1971.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           |
| <b>April 1, 1977</b>  | Fishermen earning wages on a share-basis excluded from coverage. Ch. 122, SLA 1977.                                                                                                                                                                                                                                                                                                                                                                                                                                            |
| <b>Jan. 1, 1978</b>   | Coverage made mandatory for most employees of the state and local governments. Coverage also extended to certain domestic and agricultural workers. Ch. 122, SLA 1977.                                                                                                                                                                                                                                                                                                                                                         |
| <b>July 1, 1984</b>   | Executive officers of nongovernmental corporations are excluded. Ch. 106, SLA 1984.                                                                                                                                                                                                                                                                                                                                                                                                                                            |
| <b>Sept. 27, 1995</b> | Certain direct sellers of consumer products are excluded. Ch.97, SLA 95.                                                                                                                                                                                                                                                                                                                                                                                                                                                       |

### Financing Provisions of the Alaska Employment Security Act 1937-1995

|                       |                                                                                                                                                                                   |
|-----------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>April 2, 1937</b>  | All wages paid to employees covered under the law are assessed a uniform tax of 1.8%. Ch. 4, ESLA 1937.                                                                           |
| <b>Jan. 1, 1938</b>   | Uniform tax raised to 2.7% of total covered wages. Ch. 4, ESLA 1937.                                                                                                              |
| <b>March 26, 1941</b> | Taxable wages limited to first \$3,000 of wages paid to an employee. Ch. 40, SLA 1941.                                                                                            |
| <b>June 30, 1947</b>  | Credits against the tax are available to qualified employers if a fund surplus exists. The credit is based on the individual employer's annual payroll decline. Ch. 74, SLA 1947. |
| <b>Jan. 1, 1955</b>   | Tax base increased to first \$3,600 of wages. An employee tax of 0.5% is also assessed. Employer tax credit is eliminated. Ch. 5, ELSA 1955.                                      |

|                       |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                  |
|-----------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>April 4, 1957</b>  | Tax base increased to first \$4,200 of wages. Ch. 169, SLA 1957.                                                                                                                                                                                                                                                                                                                                                                                                                                                 |
| <b>March 30, 1960</b> | Uniform employer tax raised to 2.9%. Uniform employee tax raised to 0.6%. Tax base increased to \$7,200. Ch. 60, SLA 1960.                                                                                                                                                                                                                                                                                                                                                                                       |
| <b>Oct. 1, 1960</b>   | Individual employer and employee tax rates made variable depending on quarterly payroll declines of employer. Employer tax rates range from 1.5% to 4.0% with an average tax rate of 2.9%. Employee tax rates range from 0.3% to 0.9% averaging 0.65%. Ch. 60, SLA 1960.                                                                                                                                                                                                                                         |
| <b>Jan. 1, 1974</b>   | Employee tax made uniform and employer tax left variable. Tax base \$10,000. There are ten alternative tax rate schedules with the appropriate schedule determined by the "reserve multiple" which measures the ability of the fund to meet potential benefit payments. Ch. 43, SLA 1973.                                                                                                                                                                                                                        |
| <b>Jan. 1, 1981</b>   | Tax base will be 60% of the average annual wage for calendar years 1981 and 1982 and will be 75% of the average annual wage for future years. Replaces the 10 alternative tax rate schedules with 20 "experience factors." An employer's yearly rate calculation will be 82% of the benefit cost rate times the experience factor. A solvency tax will be added across the board if the "reserve ratio" of the fund is under 3.2%. Employee tax will be a uniform 18% of the benefit cost rate. Ch. 9, SLA 1980. |
| <b>Oct. 1, 1984</b>   | The amount of interest earned on the trust fund balance will be deducted from the amount of benefits in calculation of average benefit cost rate. Ch. 106, SLA 1984.                                                                                                                                                                                                                                                                                                                                             |
| <b>Jan. 1, 1985</b>   | A new rate class 21 is established and assigned an experience rating of 1.65 and a minimum employer tax rate of 5.4%. Solvency adjustments changed to provide a surcharge if the trust fund reserve rate falls below 3.0% and a credit if the reserve rate equals or exceeds 3.3%. Ch. 106, SLA 1984.                                                                                                                                                                                                            |
| <b>Sept. 13, 1987</b> | Interest on funds borrowed from the federal government to cover shortfalls in the trust fund may be paid out of employee contributions. Ch. 82, SLA 1987.                                                                                                                                                                                                                                                                                                                                                        |
| <b>July 1, 1989</b>   | Training programs pilot project to be funded by transfer of 0.1% of taxable wages from amount contributed by employees. Ch. 95, SLA 1989.                                                                                                                                                                                                                                                                                                                                                                        |
| <b>June 30, 1993</b>  | Extension of Training programs pilot project until 1996. Ch.17, SLA 1993.                                                                                                                                                                                                                                                                                                                                                                                                                                        |

## **Benefit Provisions of the Alaska Employment Security Act 1937-1995**

|                      |                                                                                                                                                                                                                             |
|----------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>April 2, 1937</b> | Benefits first made payable January 1, 1939. Minimum payment \$5; maximum \$15. WBA (Weekly Benefit Amount) set at 50% of full-time weekly wage. Total benefit payments not to exceed 16 x WBA. Ch. 4, ELSA 1937.           |
| <b>Jan. 17, 1939</b> | Minimum payment \$5; maximum \$16. WBA set at 1/20 of high quarter wages. Total benefit payments not to exceed either 16 x WBA or 1/3 of base year earnings. Ch. 1, SLA 1939.                                               |
| <b>Oct. 1, 1946</b>  | Minimum payment \$8; maximum \$25. Maximum reduced to \$20 if the fund balance is less than \$2 million on January 1. Total benefit payments not to exceed either 25 x WBA or 1/3 of base year earnings. Ch. 32, ELSA 1946. |

|                       |                                                                                                                                                                                                                                                                                                                                                           |
|-----------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>July 1, 1949</b>   | WBA is increased by 20% for each dependent of the claimant up to three. Ch. 25, SLA 1949.                                                                                                                                                                                                                                                                 |
| <b>July 1, 1951</b>   | Minimum payment \$8; maximum \$30. Ch. 11, SLA 1951.                                                                                                                                                                                                                                                                                                      |
| <b>July 1, 1953</b>   | Minimum payment \$8; maximum \$35. WBA now based on total wages in base year. Total benefit payments limited to 26 x WBA for most claimants. Ch. 99, SLA 1953.                                                                                                                                                                                            |
| <b>July 3, 1955</b>   | Minimum payment \$10; maximum \$45. Maximum limited to \$25 for claimants residing outside the Territory. WBA is increased by \$5 for each dependent of the claimant up to five. Claimants with dependents residing outside the Territory are disqualified for the dependent allowance. Ch. 5, ESLA 1955.                                                 |
| <b>March 30, 1960</b> | Maximum WBA for interstate claimants reduced to \$20. Ch. 60, SLA 1960.                                                                                                                                                                                                                                                                                   |
| <b>July 1, 1966</b>   | Minimum payment \$10; maximum \$55. Total benefit payments limited to 28 x WBA for most claimants. Ch. 112, SLA 1966.                                                                                                                                                                                                                                     |
| <b>July 1, 1969</b>   | Minimum payment \$18; maximum \$60 Ch. 106, SLA 1969.                                                                                                                                                                                                                                                                                                     |
| <b>Jan. 29, 1971</b>  | Depending on the level of national and state unemployment rates, benefit payments may be extended. Extended benefit payments not to exceed one half of total benefits available under the regular program. Ch. 106, SLA 1971.                                                                                                                             |
| <b>Jan. 1, 1972</b>   | Discrimination against nonresident claimants is ended. Ch. 106, SLA 1971.                                                                                                                                                                                                                                                                                 |
| <b>July 1, 1973</b>   | Minimum payment \$18; maximum \$90. Dependent allowance set at \$10 per dependent up to three. Ch. 43, SLA 1973.                                                                                                                                                                                                                                          |
| <b>Oct. 1, 1980</b>   | Minimum payment \$34; maximum payment \$150 basic WBA. Dependent allowance set at \$24 per dependent up to three. Dependent allowance increases if an additional dependent is acquired by birth or adoption. Potential duration of benefits (16 to 26 weeks) is determined by the ratio of total base period wages to high quarter wages. Ch 9, SLA 1980. |
| <b>Oct. 31, 1981</b>  | Weekly benefits are reduced dollar for dollar upon receipt of periodic payments based on wages used to establish a benefit year. Ch. 114, SLA 1981.                                                                                                                                                                                                       |
| <b>Sept. 26, 1982</b> | Child support obligations may be deducted from weekly benefit checks. Ch. 115, SLA 1982.                                                                                                                                                                                                                                                                  |
| <b>Jan. 1, 1983</b>   | Minimum payments \$34; maximum payment \$156 basic WBA. Ch. 115, SLA 1982.                                                                                                                                                                                                                                                                                |
| <b>Oct. 1, 1984</b>   | Minimum payments \$38; maximum payment \$188 basic WBA. Ch. 106, SLA 1984.                                                                                                                                                                                                                                                                                |
| <b>Oct. 1, 1990</b>   | Minimum payments \$44; maximum payment \$212 basic WBA. Ch. 167, SLA 1990.                                                                                                                                                                                                                                                                                |

## **Qualifying Provisions of the Alaska Employment Security Act 1937-1995**

|                      |                                                                                                                                                                                                                                                                             |
|----------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>April 2, 1937</b> | To qualify for benefits, a claimant must have: 1) been unemployed in two of the last 13 weeks preceding claim, 2) have wages in the first three of the last four calendar quarters totaling more than 16 times the Weekly Benefit Amount (WBA), and 3) be ready and able to |
|----------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|

work. The claimant is disqualified for five additional weeks upon quitting the last employment without good cause. Ch. 4, ESLA 1937.

|                       |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                            |
|-----------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>Jan. 17, 1939</b>  | Total wages in base year must equal or exceed 25 times the WBA. Ch. 1, SLA 1939.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           |
| <b>March 26, 1941</b> | Claimant must have been unemployed for two weeks in the benefit year including the week in which the claim was filed. Ch. 40, SLA 1941.                                                                                                                                                                                                                                                                                                                                                                                                                                                    |
| <b>July 1, 1945</b>   | Women are disqualified during the last two months of pregnancy and the month following pregnancy. Ch. 50, SLA 1945.                                                                                                                                                                                                                                                                                                                                                                                                                                                                        |
| <b>Oct. 1, 1946</b>   | Minimum required wages in base year set at \$150. Ch. 32, SLA 1946.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                        |
| <b>June 30, 1947</b>  | Waiting period reduced to one week. Ch. 74, SLA 1947.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                      |
| <b>July 1, 1953</b>   | Minimum wage requirement set at \$300. Seasonal workers are disqualified for benefits for unemployment not occurring during their regular working season. Ch. 99, SLA 1953.                                                                                                                                                                                                                                                                                                                                                                                                                |
| <b>July 3, 1955</b>   | Minimum wage requirement set at \$450 or 1 1/4 times high quarter wages. Women are disqualified until they subsequently earn \$120 if they leave work 1) to get married; 2) to live with their husband; or 3) due to pregnancy. Any week of unemployment due to a labor dispute is disqualified. A claimant found guilty of fraud is disqualified for 26 weeks. Ch. 5, ESLA 1955.                                                                                                                                                                                                          |
| <b>April 4, 1957</b>  | Minimum wage requirement set at \$500 or 1 1/4 times high-quarter wages. Ch. 169, SLA 1957.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                |
| <b>April 7, 1962</b>  | Claimants are not disqualified while attending a training course to improve their skills. Ch. 63, SLA 1962.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                |
| <b>July 1, 1969</b>   | Minimum wage requirement set at \$750, \$100 of which must have been earned outside the quarter with the highest wages. Ch. 106, SLA 1969.                                                                                                                                                                                                                                                                                                                                                                                                                                                 |
| <b>Jan. 1, 1972</b>   | Women no longer disqualified during pregnancy. Ch. 106, SLA 1971.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                          |
| <b>Oct. 1, 1980</b>   | Minimum wage requirement set at \$1,000 with at least 10% earned outside the quarter of highest wages. If a claimant earns more than 90% of the base period wages in one quarter, base period wages used for determining benefits will be reduced to 10 times the wages paid in the base period outside the high quarter. The six week disqualification for voluntary quit and misconduct includes a reduction of potential benefits by three times the basic WBA. The six-week disqualification is lifted if the claimant returns to work and earns eight times the WBA. Ch. 9, SLA 1980. |
| <b>Oct. 31, 1981</b>  | A waiting week must be served for each new benefit year. Extended benefit claimants must actively seek work and may not refuse an offer of "suitable" work. Claimants filing for extended benefits from a state not triggered on to extended benefits are eligible for no more than two weeks of benefits. Ch. 114, SLA 1981 .                                                                                                                                                                                                                                                             |
| <b>June 26, 1982</b>  | The national "on" and "off" trigger indicators for extended benefits are repealed in conformity with federal law. Ch. 115, SLA 1982.                                                                                                                                                                                                                                                                                                                                                                                                                                                       |

|                       |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                      |
|-----------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>Sept. 26, 1982</b> | In conformity with federal law, the state "on" indicator for extended benefits is increased to 6% insured unemployment rate. In conformity with federal law, a claimant is not eligible for extended benefits unless total base period wages equal or exceed 40 times the weekly benefit entitlement including dependent benefits. Supplemental state benefits are provided for claimants otherwise eligible for extended benefits except for the new 40 x WBA requirement. All other conditions of extended benefits apply to supplemental state benefits. Ch. 115, SLA 182.                                                                                                                                                                                                                                                                                                                                                                                                                                        |
| <b>June 16, 1984</b>  | State interim benefits provided for noncertified teachers of indigenous languages and school employees in other than an instructional, research, or principal capacity. Ch. 106, SLA 1984.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           |
| <b>July 2, 1989</b>   | An insured worker is ineligible for benefits for one year if discharged for commission of a felony or theft in connection with work. Ch. 100, SLA 1989.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                              |
| <b>Nov. 15, 1991</b>  | An agreement with the U.S. Dept. of Labor allows the temporary payment of benefits under the Emergency Unemployment Act of 1991 (PL 102-162) in place of extended benefits.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                          |
| <b>July 1, 1993</b>   | <p>The implementation of the Emergency Unemployment Compensation (EUC) program, 26 U.S.C. 3304. Eligibility for supplemental state benefits (SSB) remains in effect during a period in which extended benefits (EB) are triggered "off," but during which EUC benefits are payable. The eligibility for extended benefits (Oct. 3, 1993) requires the claimant meet the existing 40 times WBA requirement, or have a total of 1.5 times the base period high quarter wage.</p> <p>The total amount of extended benefits payable is the lowest of (1) 80 percent of total regular benefits, (2) 20 times the WBA, or (3) 46 times the WBA minus total regular benefits paid.</p> <p>In addition to the existing extended benefits triggers, EB is "on" if the state three-month total unemployment rate (TUR) is 6.5%, and is 110% of the same three-month period in either of the prior two years. EB is "off" if there is no "on" indicator, or if the State is eligible for the EUC program. Ch. 28, SLA 1993.</p> |

# Glossary of Terms

---

**AVERAGE ANNUAL EARNINGS** Total payroll in covered employment divided by average monthly covered employment.

**AVERAGE MONTHLY COVERED EMPLOYMENT** The sum of all reported covered employment for a 12-month period divided by 12.

**AVERAGE WEEKLY BENEFIT AMOUNT (AWBA)** The total benefits paid for full-time unemployment divided by the number of weeks compensated.

**AVERAGE WEEKLY EARNINGS** Average annual earnings in covered employment divided by 52.

**AREA** Geographic areas within Alaska recorded by census areas and subareas.

**BASE PERIOD** The first four of the last five completed calendar quarters immediately preceding the first day of an individual's benefit year.

**BASE PERIOD EARNINGS (BASE PERIOD WAGE)**  
**a)** If the worker was paid 90% or more of his earnings in any single quarter of his base period, BPW is defined as earnings in the other three quarters times 10; **b)** If the worker was not paid 90% or more of his earnings in a single quarter of his base period, BPW is defined as earnings during his base period.

**BENEFITS** Money payments payable to an individual under AS.23.20.

**BENEFIT COST RATE** The cost of benefits as determined by the ratio of regular benefits paid in the current year divided by total payroll in the previous year.

**BENEFIT YEAR** A one year period beginning with the day an insured worker files a request for determination of insured status.

**CLAIMANT** An individual who has filed a request for determination of insured status, a notice of unemployment, a certification for waiting week credit, or a claim for benefits.

**CONTINUED WEEK CLAIMED** A claim for waiting week credit or payment of benefits for a week.

**CONTINUED WEEK PAID** Payment for a week of unemployment or for a waiting week.

**COMBINED WAGES (INTERSTATE WAGE COMBINING)** Earnings during a base period that were paid in more than one state, for purposes of determining the share of liability in each state.

**COVERAGE** The determination by the state whether an employing unit should be considered an employer subject to the state's unemployment insurance laws.

**COVERED EMPLOYMENT** The number of persons employed during the pay period which includes the 12th of each month, by place of work. Workers that are not covered include agricultural workers, self-employed workers, some employed students, most fishermen, full-commissioned salesmen, private railroad workers, and elected and appointed officials.

**DATA BASE 2 SYSTEM (DB2)** A transaction driven system which automates all Employment Security Unemployment Insurance benefit functions, including on-line data collection and batch processing for database updating and report generation.

**DECLINE QUOTIENT** An estimate of an employer's experience with unemployment, determined by dividing the decline in payroll from quarter 1 to quarter 2 by the payroll in quarter 1.

**DEPENDENT BENEFITS** Benefits paid to claimants with dependents, up to three dependents per claimant.

**DURATION** The number of weeks in which payments were received by an individual (actual), or qualified for (potential), for each program. Average duration is defined as the number of weeks paid per program in a 12-month period, divided by the number of first payments received in that program during that period.

**EARNINGS REPLACEMENT** The proportion of average weekly earnings replaced by UI weekly benefit amount.

**EMERGENCY UNEMPLOYMENT COMPENSATION (EUC)** A federally funded program similar to extended benefits, paying additional weeks of benefits, beginning November 17, 1991, and ending April 30, 1994.



**ETA** Employment and Training Administration, a division of the U.S. Department of Labor.

**EXHAUSTS** Persons receiving payments for the maximum number of weeks available to them in a particular program.

**EXPERIENCE RATING** A method of measuring an employer's experience with unemployment by ranking each employer by average quarterly decline quotient, and assigning one of 21 rate classes, each with a factor between .4 and 1.65.

**EXTENDED BENEFITS (EB)** Additional benefits allowable after regular State UI benefits have been exhausted, only when an Extended Benefits period is in effect.

**EXTENDED BENEFITS PERIOD** A period during which EB payments are allowed, which is usually defined as a period of 13 weeks or more when the state's Insured Unemployment Rate is 6% or higher. Section 23.20.408 of the Alaska Employment Security Act defines the conditions under which an extended benefits period exists.

**FEDERAL FISCAL YEAR** The 12-month period beginning October 1 and ending September 30 of the year designated.

**FEDERAL SUPPLEMENTAL BENEFITS (FSB)** A federally funded program similar to FSC that was in effect between 1975 and 1978.

**FEDERAL SUPPLEMENTAL COMPENSATION (FSC)** A federally funded program in effect between October 1982 and April 1985, which provided additional payments after regular benefits had been exhausted and extended benefits had been exhausted or an extended benefits period was not in effect.

**FINAL PAYMENT** (See EXHAUSTS)

**FIRST PAYMENT** The first payment for a week of unemployment claimed under a specific program.

**FUTA** Federal Unemployment Tax Act.

**HIGH QUARTER** The quarter of the base period in which the greatest amount of earnings occurred.

**INDUSTRY** Classification of a reporting employing unit by primary economic activity according to SIC codes.

**INSURED UNEMPLOYMENT** The number of persons filing continued claims for full regular benefits, partial regular benefits, or in waiting week status, during a given week.

**INSURED UNEMPLOYMENT RATE** Ratio of insured unemployed expressed as a percentage of average covered employment; computed as average insured unemployment over a 13-week period divided by average covered employment lagged 6 months.

**INTERSTATE CLAIMS, INTERSTATE PAYMENTS** Claims made by, or payments made to, persons residing in other states who worked in Alaska and for which Alaska is at least partially liable for unemployment compensation.

**INTRASTATE CLAIMS, PAYMENTS** Claims made by, or payments made to, persons residing within Alaska, including payments from other liable states.

**LAUS** Local Area Unemployment Statistics.

**LOCAL OFFICES** Unemployment Insurance claims centers which take and process UI claims. (As of December 1995, there are 20 offices, including the mail claims and interstate unit.)

**MAIL CLAIMS** Claims filed by mail to the Mail Claims unit of the Central Office, by persons residing more than 55 miles from the nearest Local Office.

**NONAGRICULTURAL WAGE AND SALARY EMPLOYMENT** Employment that does not include self-employed workers, unpaid family workers, domestics, most fishermen, or agricultural workers, by place of work rather than residence.

**OWNERSHIP** Classification of reporting employing units according to legal proprietorship (federal, state, local, international, or private industry) rather than by type of economic activity.

**REGULAR BENEFITS** (See STATE UI PROGRAM)

**REIMBURSABLE** A contribution system whereby certain employers (state and local governments, hospitals, schools, non-profit corporations) can elect to reimburse the state trust fund directly for benefits paid for which they are responsible, rather than pay taxes under the experience rating system.

**SOLVENCY ADJUSTMENT** A surcharge added to employer taxes whenever the trust fund balance falls below 3.0% of the total payroll, or subtracted whenever the balance rises above 3.3%.

**STANDARD INDUSTRIAL CLASSIFICATION (SIC)** A national standardized system to classify reporting employing units into industries by four-digit codes, according to primary economic activity.

**STATE FISCAL YEAR** The 12-month period beginning July 1 and ending June 30 of the year designated.

**STATE INTERIM BENEFITS (SIB)** A special Alaska program which pays benefits to certain noninstructional educational employees during periods between sessions.

**STATE SUPPLEMENTAL BENEFITS (SSB)** A special Alaska program which pays benefits to claimants who have been denied Extended Benefits because they do not meet the federal requirement that they earn 40 times their weekly benefit amount in their base period.

**STATE UI (REGULAR) PROGRAM** An insurance program designed to provide temporary compensation for those who are involuntarily unemployed, funded through employer and employee taxes and reimbursements.

**SUPPLEMENTAL PAYMENTS** Payments made to claimants who were paid previously but may have been underpaid for various reasons.

**TAX BASE** The maximum amount of an employee's earnings subject to State Unemployment Insurance taxes.

**TAXABLE PAYROLL** That part of total payroll reported by employers subject to the experience rating system that are subject to state unemployment tax provisions.

**TOTAL LABOR FORCE** All persons age 16 and over residing in a specific geographical area who are either employed, unemployed and seeking employment, or involved in a labor dispute.

**TOTAL UNEMPLOYMENT** All persons age 16 and over who did not work during the survey week, but were available and seeking work or waiting to report for work within 30 days.

**TOTAL UNEMPLOYMENT RATE** An expression of the number of unemployed persons as a percent of the total civilian labor force. Defined as total unemployment divided by the total labor force.

**TOTAL PAYROLL** The total of all wages and salaries (taxable and reimbursable) paid by covered employers. Includes bonuses, tips, and the cash value of meals, lodging, and other gratuities when furnished with the job.

**TRA** Trade Readjustment Allowance. An allowance authorized under the federal Trade Act of 1974 for the purpose of providing benefits and training to workers whose employment opportunities have been impacted by adjustments made in federal regulations concerning international trade.

**TRAINING AND BUILDING FUND** A fund (separate from the unemployment compensation fund) based on interest and penalties collected from taxable employers and used to support training activities and to provide office space.

**TRUST FUND** A state fund to receive and disburse unemployment insurance funds.

**TRUST FUND RESERVE** Funds on deposit in the trust fund plus balances in the state's clearing account and benefit payment account plus interest credited for the last quarter of the calendar year.

**UCFE** Unemployment Compensation for Federal Employees. A federally funded insurance program designed to provide temporary compensation for former employers of the federal government who are involuntarily unemployed.

**UCX** A federally funded insurance program designed to provide temporary unemployment compensation for ex-members of the Armed Forces.

**UI** Unemployment Insurance.

**WAITING WEEK** The first week for which a claimant files for unemployment and for which there is no disqualification.

**WEEKLY BENEFIT AMOUNT** Amount of benefit payments actually paid (actual) or eligible for (potential) per week.



**Research & Analysis Section  
Alaska Department of Labor  
P.O. Box 25501  
Juneau, Alaska 99802-5501**

**Bulk Rate  
U.S. Postage Paid  
Anchorage, AK  
Permit No. 217**